

Table 1
Expenditures by Level of Government
Incurring the Expenditure, 1992
(millions of dollars)

<u>Category</u>	<u>Federal</u>	<u>State</u>	<u>Local</u>
Intergovernmental expenditure*	\$ 186,036	\$ 201,314	\$ 7,355
Direct expenditure	1,341,275	498,640	647,970
Defense and general expenditure	886,545	409,132	562,842
Education	26,821	86,650	240,120
Elementary and secondary education	12,402	2,221	226,696
Higher education	11,268	70,904	13,424
Public Welfare	47,722	125,500	28,734
Health and hospitals	30,679	41,643	46,469
Highways	813	40,266	26,211
Police protection	6,703	4,863	29,682
Fire protection	0	0	14,358
Corrections	2,411	18,306	10,300
Natural resources	51,501	9,022	3,127
Sewerage and sanitation	0	2,235	30,163
Housing and community development	15,482	1,606	15,461
Governmental administration	16,845	19,847	30,488
Parks and recreation	1,984	2,688	13,040
Interest on general debt	199,713	24,622	30,633
Utility and liquor store expenditure	0	9,613	74,748
Insurance trust expenditure	454,730	79,895	10,381
Total	\$ 1,527,311	\$ 699,954	\$ 655,325

* Aggregates exclude duplicative transactions between levels of government.

Source: U.S. Bureau of the Census, **Government Finances**, Series GF, No. 5, annual. See also, **Budget of the United States**, Fiscal Year 1996, Historical Tables, Table 3.2.

Table 2
Economic Taxonomy of Federal Mandates

Type of activity	Mandates			Ration
	A. to reduce <i>spillovers</i>	B. to impose <i>national standards</i>	C. to reflect <i>national norms</i>	
<i>States must:</i>				
I. produce some good	clean air	highways appropriate for large trucks	unemployment insurance	
II. produce in a specified way	specific tests for drinking water		union wages in construction	
III. regulate firms and consumers (or refrain from regulation)	handgun waiting period	refrain from regulating fuel economy	drinking age at 21	

Table 3
Major New Statutory Mandates Affecting
State and Local Governments,
1981 - 1990

<u>Measure</u>	<u>Public Law</u>	<u>Type</u>
Surface Transportation Assistance Act of 1982	97-424	Crossover
Voting Rights Act Amendments of 1982	97-205	Direct Order
Social Security Amendments of 1983	98-21	Direct Order
Child Abuse Amendments of 1984	98-457	Crossover
Hazardous and Solid Waste Amendments of 1984	98-616	Partial Preemption
Highway Safety Amendments of 1984	98-363	Crossover
Voting Accessibility for the Elderly and Handicapped (1984)	98-435	Direct Order
Age Discrimination in Employment Act Amendments of 1986	99-592	Direct Order
Asbestos Hazard Emergency Response Act of 1986	99-519	Direct Order
Commercial Motor Vehicle Safety Act of 1986	99-570	Crossover
Consolidated Omnibus Budget Reconciliation Act (1986)	99-272	Direct Order
Education of the Handicapped Act Amendments of 1986	99-457	Crossover
Emergency Planning and Community Right-to-Know (1986)	99-499	Partial Preemption
Handicapped Children's Protection Act of 1986	99-372	Crossover
Safe Drinking Water Act Amendments of 1986	99-339	Partial Preemption, Direct Order
Civil Rights Restoration Act of 1987	100-259	Crosscutting
Water Quality Act of 1987	100-4	Preemption, Direct Order, Crosscutting
Drug-Free Workplace Act of 1988	100-690	Crosscutting
Fair Housing Act Amendments of 1988	100-430	Direct Order
Lead Contamination Control Act of 1988	100-572	Direct Order
Ocean Dumping Ban Act	100-688	Direct Order
Americans with Disabilities Act	101-327	Crosscutting, Direct Order
Clean Air Act Amendments of 1990	101-549	Partial Preemption
Education of the Handicapped Act Amendments of 1990	101-476	Crossover

Source: See Conlan, T.J., 1991, "And the Beat Goes On: Intergovernmental Mandates and Preemption in an Era of Deregulation," **Publius: The Journal of Federalism**, 21:43 - 57. See also Musso, Juliet and John M. Quigley, "Intergovernmental Fiscal Relations in California: A Critical Evaluation," in D. Batten, ed. **Infrastructure, Economic Growth, and Regional Development**, New York, Springer, forthcoming.

Table 4

Some Important Federal Mandates Cataloged in 1994

<u>Law</u>	<u>Description</u>	<u>Category*</u>
Vehicle Weight Limitations Highway Improvement	Interstate highways must accommodate big trucks	I B
Voting Rights Language Assistance Act	Mandates aid to non-English speaking voters	I A
Anti-Car Theft Act	States must verify cross-state title transfers	I A
Migratory Bird Conservation Act	States must sell land to feds	I A
Clean Air Act	States must meet air quality standards	I A
Safe Drinking Water Act	State must take a number of specific actions	I A
AFDC	Welfare mandated: states set level	I C
Education for All Handicapped Children	Education requirements	I C
Welfare Reform Act	Requires job training; expands AFDC 7 Medicaid	I C
Americans With Disabilities Act	Handicap accessibility	I C
Unemployment Insurance	UI mandated: states can choose level	I C
Medicaid & Extensions	Medicaid mandated: states set level	I C
Asbestos Hazard Emergency Response Act	Asbestos must be removed from schools	I C
National Environmental Policy Act of 1969	Env. Impact Statements for state projects	II A
Professional and Amateur Sports Protection Act	States can't operate sports lotteries	II C
Fair Labor Standards Act	Overtime & minimum wage for state employees	II C
Davis-Bacon Act	Union wages for state construction	II C
Motor Vehicle Info and Cost Savings Act	States can't regulate fuel efficiency	III B
Commercial Motor Vehicle Driver's License	Requires minimum standards and reciprocity	III B
Federal National Mortgage Charter Act	States must allow Ginnie/Fannie Mae to operate	III B
Interstate Banking Efficiency Act	Restricts state regulation; allows interstate banking	III B
United States Grain Standards Act	Imposes Federal standards on grain exports	III B
Minimum Drinking Age	Minimum age able to drink	III C
Control of Outdoor Advertising and Junkyards	Highway beautification	III A
Brady Bill	Handgun waiting period & background check	III A
Endangered Species Act of 1973	States must implement conservation programs	III A
National Maximum Speed Limit #	55, 65 MPH	III C
National Voter Registration Act	Motor voter; easier registration	III C

Note: * Category as defined in Table 2.
Repealed in 1995

Source: National Conference of State Legislatures, **1994 Mandates Catalog**, Hall of the States Mandate Monitor Database, December 1994.

Table 5
 Cost Estimates for Major Unfunded Mandates
 (thousands of 1994 dollars)

<u>Type</u>	Federal	State & Local	
A. Annual Costs			
Air Quality*	\$ 1,202	\$ 1,318	Clean Air Act, Radon Gas
Water Quality*	8,437	19,974	Clean Water Act, Safe Drinking Water, Marine Protection
Land Conservation*	1,765	8,226	RCRA, Comprehensive Environmental Response
Chemical Requirements*	413	125	
Multi Media*	1,175	18	
Education of Handicapped**	--	643	
Asbestos**	--	164	
Disabilities Act**	--	664	
Fair Labor Standards**	--	484	
B. Aggregate Costs to Cities# 1994-1998			
Underground Storage Tanks		\$ 1,040	
Clean Water & Wetlands		29,303	
Clean Air		3,652	
RCRA		5,476	
Safe Drinking Water		8,644	
Asbestos		746	
Lead Paint		1,628	
Endangered Species		189	
Disabilities Act		2,196	
Fair Labor Standards		1,121	

Notes:

- * Environmental Protection Agency, Report of the Administrator, **Environmental Investments: The Cost of a Clean Environment**, Island Press, 1991, p. 8-51, Table 8-12A. (Estimates are for 1988 in 1994 dollars.)
- ** U.S. Advisory Commission on Intergovernmental Relations, **Federally Induced Costs Affecting State and Local Governments**, Information Report M-193, September 1994, p. 13, 15. (Estimates are for 1991 in 1994 dollars.)
- # Price Waterhouse, **Impact of Unfunded Federal Mandates on U.S. Cities**, Second Printing, December 1994, p. 4.