# MANAGING THE ENVIRONMENTAL CONSEQUENCES OF GROWTH Forest Degradation in the Indian Mid-Himalayas

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#### Abstract

This paper assesses the relation between living standards and forest degradation in the Indian mid-Himalayas, and related policy issues. The analysis is based on detailed household, village and ecology surveys in a sample of 165 villages in Uttaranchal and Himachal Pradesh. Our prior fieldwork in this region indicates that forest degradation rather than deforestation is the key problem, and that this has been driven primarily by collection of firewood and fodder by residents of neighbouring villages. An econometric model relating household collections to relevant characteristics of households, villages and forests is estimated. We find that collections are inelastic with respect to income, and unit elastic with respect to population; hence growth in living standards will have little impact on anthropogenic pressures on the forest degradation on local living standards. An increase in collection time by one hour, representative of changes observed over the past two decades, will lower income of neighbouring households by less than 1%. Hence the size of the local externality is small, providing an explanation for lack of collective action among local villagers to regulate forest use. The argument for external policy interventions thus depends on the significance of associated non-local externalities related to ecological effects of Himalayan forest degradation. A Rs 200 subsidy per LPG cylinder is estimated to raise the proportion of households in these villages using LPG from 7% to 78% , and lower wood use by 44%, at a cost of approximately 4% of average consumption.

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#### LONG ABSTRACT

This paper studies determinants of firewood and fodder collection, the chief causes of forest degradation in the mid-Himalayan region of India. These are used to predict implications of future growth in the region, assess the likely impact on future livelihoods of local residents, and evaluate some specific policies to arrest forest degradation. The analysis is based on a stratified random sample of 3291 households in 165 mid-Himalayan villages in the Indian states of Uttaranchal and Himachal Pradesh. In the forest areas accessed by villagers, we find considerable evidence of forest degradation over the past quarter century, manifested in the form of over-lopped trees and low rates of forest regeneration, resulting in a 60% increase in average time needed to collect a bundle of firewood.

The first part of the paper assesses likely impact of growth in household incomes and assets on firewood collection. Such growth would give rise to wealth effects (which raise collections by increasing household energy demand) and substitution effects (which lower collections by raising the value of time of households). The econometric analysis shows that the substitution and wealth effects neutralize each other, so firewood and fodder collection is inelastic with respect to improvements in living standards. In particular we find no evidence for any effects of poverty or growth on forest pressure, nor any Kuznets-curve patterns.

In contrast, the effects of growth in population are likely to be adverse: rising population will cause a proportional rise in collections at the level of the village, while leaving per capita collections almost unchanged. To the extent that household fragmentation induces a shift to smaller household sizes, resulting loss of economies of scale within households will raise per capita collections even further. Hence anthropogenic pressures on forests are likely to be aggravated by demographic rather than economic growth. Unless there is substantial migration out of the Himalayan villages, the pressure on forests is likely to grow substantially in future.

We subsequently estimate the effect of further forest degradation on the future livelihoods of neighbouring villagers. These effects will be felt mainly in increased collection times. We have not attempted so far to estimate how collection of firewood and fodder at current levels will translate into forest degradation and increased collection times in the future. Instead we estimate the effects of increased collection times by one hour, which is a plausible estimate for the next decade or two, given the changes observed in collection time (one and half hour increase) over the past quarter century. The impact of this on livelihoods of neighbouring residents turn out to be surprisingly low: the effect is less than 1% loss in household income, across the entire spectrum of households. Moreover, there are no significant increases in child labour, nor on the total labor hours worked by adults. This indicates that the magnitude of the local externality involved in use of the forests is negligible, providing a possible explanation for lack of effort among local communities to conserve neighbouring forests. The argument for external policy interventions then rests on the larger ecological effects of forest degradation. We are not qualified to assess the significance of these non-local externalities.

Should the ecological effects demand corrective action, the paper studies policy options available. The principal alternative to firewood is LPG among these households; kerosene and

electricity only appear as secondary sources of fuel. Household firewood use exhibited considerable substitution with respect to the price and accessibility of LPG gas cylinders, suggesting the scope for LPG subsidies as a policy which could be used to induce households to reduce their dependence on forests for firewood. We estimate the effectiveness and cost of a Rs 100 and a Rs 200 subsidy for each gas cylinder. The latter is expected to induce a rise in households using LPG from 7% to 78%, reduce firewood use by 44%, and cost Rs 120,000 per village annually (about 4% of annual consumption expenditure). A Rs 100 subsidy per cylinder would be half as effective in reducing wood consumption, but would entail a substantially lower fiscal cost (Rs 17000 per village annually, approximately 0.5% of annual consumption).

The econometric estimates also show that firewood use was moderated when local forests were managed by the local community (van panchayats) in Uttaranchal. However, this effect is limited to those community managed forests that were judged by local villagers to be moderately or fairly effective, which constituted only half of all van panchayat forests. It is not clear how the government can induce local communities to take the initiative to organize themselves to manage the neighbouring forests effectively, when they have not done so in the past. Moreover, even if all state protected forests could be converted to van panchayat forests, firewood use would be predicted to fall by 20%, comparable to what could be achieved with a Rs 100 subsidy per LPG cylinder.

## 1. INTRODUCTION

The environmental consequences of growth is an actively debated issue, particularly in the current context of high growth performance in India and China (see, e.g., Arrow *et al* (1995, 2006), Dasgupta *et al* (2000), Economy (2004), Economist magazine (July 8, 2004), McKibbin (2005)). The 2006 Summit Report of the World Economic Forum, for instance, declared:<sup>2</sup>

"China and India are at inflection points in their development requiring them to sustain economic development, in particular to manage natural resource consumption and environmental degradation."

A recent World Bank study of deforestation in India expressed significant concerns about the impact of population and economic growth:

"India's agricultural intensification has had a major positive impact, relieving pressure on marginal lands on which most of the forests remain. But urbanization, industrialization and income growth are putting a tremendous demand pressure on forests for products and services. The shrinking common property resource base, the rapidly increasing human and livestock population, and poverty are all responsible for the tremendous degradation pressure on the existing forest cover." (World Bank (2000, Summary section, page xx)

<sup>&</sup>lt;sup>2</sup> See www.weforum.org/pdf/summitreports/am2006/emergence.htm.

These assessments raise a number of important questions. First, is there evidence of substantial environmental degradation, and is it likely to be aggravated by growth? Second, what is the likely impact of degradation on living standards, particularly of the poor? Third, what is the nature of the externality involved; are local communities likely to resolve this via collective action and self-regulation? Or is it the case that there is need for external policy interventions? If so, what kind of policies should be considered, and how effective are they likely to be?

There are a number of contrasting points of view among academics and policy makers generally concerning the environmental implications of growth. One is a pessimistic assessment, based on the notion that growth will raise the pressure on the earth's natural resources, e.g., by raising the demand for energy, implying the need for policy measures to moderate and regulate environmental pressures. The viewpoint expressed at the World Economic Forum is representative of this. At the other extreme is a view (often labeled the Poverty-Environment-Hypothesis) that poverty is the root cause of environmental problems, hence growth and poverty reduction will themselves solve environmental problems.<sup>3</sup> An intermediate view is that development may initially aggravate environmental problems, but once it passes a threshold is subsequently associated with an improvement: the `Environmental Kuznets Curve'.<sup>4</sup> Yet another viewpoint stresses the importance of local institutions such as monitoring systems and community property rights.<sup>5</sup> It argues that deforestation in the past owed primarily to poor control and monitoring systems: once local communities are assigned control they will be successful in regulating environmental pressures, leaving no role for external policy interventions.

These approaches present different perspectives on the environmental consequences of development, and the role of policy. Yet there is remarkably little systematic micro-empirical evidence on their relative validity. Efforts to test these hypotheses have been cast mainly on the basis of macro cross-country regressions, with only a few recent efforts to use micro evidence concerning behavior of households and local institutions governing use of environmental resources (Pitt (1985), Chaudhuri and Pfaff (2003), Foster and Rosenzweig (2003), Somanathan, Prabhakar and Mehta (2005)).

This paper focuses on forests adjoining villages in the Indian mid-Himalayas (altitude between 1800 and 3000 metres), in the states of Himachal Pradesh and Uttaranchal. Pre-existing accounts of the state of these forests suggest a significant common property externality problem at both local and transnational levels. The local externality problem arises from the dependence of livelihood systems of local inhabitants on neighbouring forests, with regard to collection of firewood (the principal source of household energy), fodder for livestock rearing, leaf-litter for generation of organic manure, timber for house construction, and collection of herbs and vegetables. Sustainability of the Himalayan forest stock also has significant implications for the overall ecological balance of the South Asian region. The Himalayan range is amongst the most unstable of the world's mountains and therefore inherently susceptible to natural calamities (Ives and Messerly (1989)). There is evidence that deforestation aggravates the ravaging effects of regular earthquakes, and induces more landslides and floods. This affects the Ganges and

<sup>&</sup>lt;sup>3</sup> See Barbier (1997a, 1998, 1999), Duraiappah (1998), Jalal (1993), Lele (1991), Lopez (1998), Maler (1998)).

<sup>&</sup>lt;sup>4</sup> See Barbier (1997b), Grossman and Krueger (1995), Yandle, Vijayaraghavan and Bhattarai (2002).

<sup>&</sup>lt;sup>5</sup> See Agrawal and Yadama (1987), Baland and Platteau (1996), Jodha (2001), Varughese (2000).

Brahmaputra river basins, contributing to siltation and floods as far away as Bangladesh (see Dunkerley *et al* (1981) and Metz (1991)).

Our analysis is based on a range of household, community and ecology surveys of a sample of 165 villages, carried out by our field investigators between 2001-2004. A detailed assessment of the state of the forests accessed by local villagers based on forest measurements, community interactions and anthropological surveys has been provided in a companion paper (Baland et al (2006)). Tree measurements in 619 adjoining forests accessed by villagers in our sample indicated that degradation (in the sense of declining tree quality) rather than deforestation (declining forest area or tree density) represented the predominant problem. Trees were severely lopped, forests exhibited low canopy cover and low rates of regeneration, mostly owing to firewood and fodder collection by neighbouring villagers. Reported collection times for firewood increased over 60% over the past quarter century, amounting to approximately six additional hours per week per household. The extent of degradation was similar on average across state protected forests, community managed forests and unclassed forests. Vigilance mechanisms in state forests were widely reported to be ineffective. Only a small fraction of villages reported the existence of effective community management mechanisms. Households were aware of the deteriorating forest situation, yet the large majority reported absence of any significant local institutions or initiatives to arrest the process. This could not be explained by lack of knowledge of tree management practices (which are widely practiced on private trees and sacred groves), nor absence of social capital (as most villages have functioning local collectives for managing other local resources). These findings lend special urgency to the questions raised above concerning the likely impact of future growth and the need for corrective policy interventions in the Himalayan forests.

The absence of any significant forms of collective action among villagers concerning use of forests indicates that the major determinants of forest degradation are those that govern incentives of individual households to collect firewood and fodder from the forest. From the standpoint of any such household, the relevant `price' of forest products is the value of time needed to collect them, which they would compare with the market price of alternative fuels. This requires us to estimate the shadow value of time, on the basis of a model of allocation of time between production tasks and household activities. In the short run, we can take as given the size and structure of the household, the assets it owns, and its preferences for cooking and heating energy, consumption goods and leisure. Analysis of this problem allows us to estimate the shadow value of time taken to collect forest products, and thereafter collection activities (including time taken to collect forest products, cost of fuel substitutes, and nature of neighbouring forests). Section 3 lays out the model of household activity and estimated patterns of firewood use. The rest of the paper uses these estimates to address the principal questions posed above.

Section 4 estimates the effects of future growth. Concerning effect of growth in household assets on forest collections, there are associated wealth effects (which raise collections by increasing household energy demand) and substitution effects (which reduce collections by raising the shadow value of time needed to collect forest products). Increases in assets or incomes raise the shadow value of time, thus increasing the strength of the substitution effects. Hence both wealth and substitution effects arise when incomes or assets of households increase. For most households we find that the substitution and wealth effects neutralize each other, so that the firewood and fodder collection is inelastic with respect to improvements in living standards. In particular we find no evidence for any effects of poverty or growth on forest pressure, nor any Kuznets-curve patterns.

In contrast, the effects of growth in population are likely to be adverse: rising population will cause a proportional rise in collections at the level of the village, while leaving per capita collections almost unchanged. To the extent that household fragmentation induces a shift to smaller household sizes, resulting loss of economies of scale within households will raise per capita collections even further. Hence anthropogenic pressures on forests are likely to be aggravated by demographic rather than economic growth. Unless there is substantial migration out of the Himalayan villages, the pressure on forests is likely to grow substantially in future.

Section 5 estimates the effect of further forest degradation on the future livelihoods of neighbouring villagers. These effects will be felt mainly in increased collection times. We have not attempted so far to estimate how collection of firewood and fodder at current levels will translate into forest degradation and increased collection times in the future. Instead we estimate the effects of increased collection times by one hour, which is a plausible estimate for the next decade or two, given the changes observed in collection time (one and half hour increase) over the past quarter century. The impact of this on livelihoods of neighbouring residents turn out to be surprisingly low: the effect is less than 1% loss in household income, across the entire spectrum of households. Moreover, there are no significant increases in time spent by children or male adults in collection, nor any increase in child labour. This indicates that the magnitude of the local externality involved in use of the forests is negligible, providing a possible explanation for lack of effort among local communities to conserve neighbouring forests. The argument for external policy interventions then rests on the larger ecological effects of forest degradation. We are not qualified to assess the significance of these non-local externalities, while noting that these have been actively studied by scientists and ecologists.

Should the ecological effects demand corrective action, Section 6 studies policy options available. The principal alternative to firewood is LPG among these households; kerosene and electricity only appear as secondary sources of fuel. Household firewood use exhibited considerable substitution with respect to the price and accessibility of LPG gas cylinders, suggesting the scope for LPG subsidies as a policy which could be used to induce households to reduce their dependence on forests for firewood. We estimate the effectiveness and cost of a Rs 100 and a Rs 200 subsidy for each gas cylinder. The latter is expected to induce a rise in households using LPG from 7% to 78%, reduce firewood use by 44%, and cost Rs 120,000 per village annually (about 4% of annual consumption expenditure). A Rs 100 subsidy per cylinder would be half as effective in reducing wood consumption, but would entail a substantially lower fiscal cost (Rs 17000 per village annually, approximately 0.5% of annual consumption).

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government can induce local communities to take the initiative to organize themselves to manage the neighbouring forests effectively, when they have not done so in the past. Moreover, even if all state protected forests could be converted to van panchayat forests, firewood use would be predicted to fall by 20%, comparable to what could be achieved with a Rs 100 subsidy per LPG cylinder.

## 2. SURVEY DETAILS AND DESCRIPTIVE FINDINGS

Preceded by pilot surveys in representative villages, final surveys were done in 165 villages divided evenly between Himachal Pradesh and Uttaranchal over a period of three years 2001-04. A stratified random sample of 20 households in each village was selected, with villages selected on the basis of altitude, population and remoteness, and households on the basis of landholding and caste. Further details of the sampling design are provided in Baland et al (2006).

Figure 1 shows that average time taken to collect one bundle of firewood currently is 3.85 hours, as against 2.36 hours a quarter century ago. The increased collection time reflects greater time taken within the forest to collect firewood, rather than shrinking forest areas: time taken to walk to the forest increased marginally from 1.83 to 2.08 hours. Time spent within the forest thus multiplied more than three times. This indicates that forest degradation rather than deforestation has been the main problem. Figure 2 shows that the amount of firewood used (which averages about 3.5 bundles a week for each household now) has dropped by approximately 60% over the past quarter century.

Figures 4-7 show some of the key changes in village characteristics. Roads have brought these villages much closer to the outside world, reducing distance to nearest roadlink from 9.4 to 3.8 hours. Occupational patterns have moved away from reliance on agriculture and livestock, salaried employment has risen, and illiteracy rates have dropped considerably, especially for girls (down from 75% to 12%). Population has risen from 54 households per village to 84. Household size has remained unchanged at about 5.3 members per household.

Figures 8-13 describe nature of fuel used by households in Himachal; we do not show the corresponding figures for Uttaranchal as they are very similar. Firewood is the principal source of cooking energy in the summer for 90% households, followed by LPG which is used by 9%, and kerosene by the remaining 1%. Reliance on firewood becomes even more acute in the winter, when it becomes the primary source for both cooking and heat for over 99% households. LPG, charcoal and electricity are the primary source of the minority of remaining households. Kerosene and LPG appear as important secondary sources of cooking fuel, and electricity as a secondary source of heat energy.

The principal findings of our ecology and community interaction surveys were consistent with the above facts and are summarized as follows.

(a) The chief problem appears to lie in the degraded quality of forests, rather than deforestation. Measures of forest quality such as canopy cover, tree lopping and forest regeneration indicated severe degradation, with the problem being especially severe in

Uttaranchal. 40% of all forest patches fell below sustainability threshold for canopy cover; in Uttaranchal the mean percent of trees severely lopped was exactly at the threshold of 50%. Tree stock density in comparison appeared quite healthy by comparison: only 15% of forest patches fell below the sustainability threshold of 35 square metres per hectare. Hence the nature of degradation does not involve a substantial reduction in forest biomass, and would not be picked up by aerial satellite images.

- (b) Collection times for firewood have increased 60% over the past quarter century, while distance to the forest increased only 10%, another indicator of the importance of forest degradation rather than shrinking forest area. 60% of reported encroachment occurred with respect to village commons, as against only 5% with respect to forests.
- (c) The main cause of forest degradation appears to be anthropogenic rather than natural causes, with firewood and fodder collection predominating. Timber accounted for biomass removal of only 48 tons per village per year, compared with 456 tons per village per year for firewood.
- (d) Over 80% of villages interviewed expressed awareness of deteriorating forest quality. Yet only 45% reported any sense of alarm within their communities. Most were aware of methods of sustainable tree management and practiced these on their private plots and on sacred groves. There was little or no evidence of informal collective action exhibited by local communities to arrest forest degradation, while there are numerous instances of collective action in other areas relevant to current livelihoods, such as agriculture and credit, besides women's groups, youth groups, temple committees etc.
- (e) Measures of forest degradation do not vary between different categories of state or community forests. Monitoring of use of state forests appeared to be poor; collective plantation programs initiated by the forest departments have been ineffective.
- (f) Formal community management of forests were largely ineffective in Himachal Pradesh. Half of the Uttaranchal villages had van panchayats (community managed forests), only half of which were perceived to be effective by local residents. Van panchayat forests exhibited the same extent of degradation as all other forests.
- (g) Anthropological studies in four villages corroborated the main findings of the ecology and community surveys: anthropogenic pressures are imposing a heavy toll on neighbouring forests, and existing institutions of state or local community management appear to be largely ineffective to arrest this process.

#### 3. DETERMINANTS OF HOUSEHOLD FIREWOOD COLLECTION

Given the findings reported above, it is necessary to study patterns in household behavior pertaining to their activities that affect sustainability of the forest stock. Since the primary source of degradation is lopping of trees for collection of firewood, we examine determinants of firewood use by households.

#### Theoretical Framework

The conceptual basis for this is a model<sup>6</sup> of a household maximizing a utility function with five arguments:

$$U(C, E_h, E_c, \Lambda, n)$$

where C stands for consumption expenditures,  $E_h$  for heat energy,  $E_c$  for cooking energy,  $\Lambda$  for leisure and n for family size. Firewood is the sole source of heat, while LPG and firewood can both be used for cooking. Hence firewood has a joint product property: the exclusive dependence of households on firewood for heat in the winter months implies that all households will use firewood for cooking as well, with LPG used as a possible supplement. The inclusion of family size takes into account the fact that energy, and particularly heating energy, is to a large extent a public good within the household while consumption expenditures are not. Letting F stand for firewood, and G for LPG, we have:

 $E_h = \phi F$ , and  $E_c = \omega F + \mu G$ 

where  $(\phi, \omega, \mu)$  represent the energy conversion coefficients.

Household income is the sum of fixed income (pensions, salaries of permanently employed members and wage employment earnings), denoted F, and self-employment income, Y. The latter is in turn determined by the value of household production, given by a Cobb-Douglas production function of household labor hours, L, and the productive assets owned by the household: land N, big livestock,  $L_b$ , small livestock,  $L_s$ , education, E and non-farm business assets, B:

$$Y = L^{\alpha 1} N^{\alpha 2} L_b^{\alpha 3} L_s^{\alpha 4} E^{\alpha 5} B^{\alpha 6}$$
(1)

Note that self-employment income Y is determined endogenously by the labour supply choices of the household, while fixed income P is exogenous. Hence it will not make sense to take self-employment income as a fixed household characteristic. However, household assets and demographics can be taken as given in the short run. To represent the household's wealth, it will thus be convenient to use as a proxy the following variable: *potential (self-employment) income* W defined to be the self-employment income that the household would earn if it were to fully

<sup>&</sup>lt;sup>6</sup> A full exposition of the model can be found in Baland et al (2006b).

utilize its labor stock available for self-employment activities.<sup>7</sup> Let T denote this labor stock, obtained by multiplying by 16 hours per day the number of adults (plus an adult equivalent scale of 0.25 for children) that are not engaged in salaried employment elsewhere, therefore available for household activities, productive self-employment and forest collection. Then potential income of the household is given by

$$W = T^{\alpha 1} N^{\alpha 2} L_b^{\alpha 3} L_s^{\alpha 4} E^{\alpha 5} B^{\alpha 6}$$

which by construction always exceeds the actual self-employment income. The main benefit of using this is that it is a function of household demographics and assets, and thereby independent of short run labour allocation choices made by the household. It aggregates the assets of the households into a single measure of wealth. Estimations based on reported income rather than potential income are subject to an endogeneity bias, as labour used in self-employment is a decision variable. For instance, it is likely that more dynamic or better skilled farmers will simultaneously choose to work more and to collect more firewood. Our measure of potential income is not subject to this type of bias. Moreover, this measure also removes sources of transitory shocks and measurement error in reported self-employed income.

There is no market for firewood, so households collect firewood themselves. As a result, the primary cost of firewood is the opportunity cost of time involved in collecting it. Since ownership of different assets affect allocation of household time between different occupations, some of which are complementary with firewood collection while others are substitutes, the time taken to collect firewood,  $t_f$ , also depends on the assets owned by the household. Since occupational choices are endogenously determined by labour allocation decisions within the household, we use as proxies the corresponding assets owned by the household that influence occupational choices. Letting  $t_c$  represent the time taken to collect firewood for a household with no assets, we assume:

$$t_f = t_c \left(1 + \gamma_1 N + \gamma_2 L_b + \gamma_3 L_s + \gamma_4 E + \gamma_5 B\right)$$
(2)

where  $\gamma_i$  measures the degree of complementarity between the activity associated with asset i and firewood collection. For instance, it might be hypothesized that grazing big livestock reduces the time taken to collect firewood ( $\gamma_2$ <0) while running a non farm business increases it ( $\gamma_5$ >0). The cost of LPG is the price that must be paid for it, pg. The budget constraint can then be written as:

$$C+p_g G = P + Y,$$

and the labour allocation constraint is given by:

$$T=L+\Lambda+t_{f}F,$$

<sup>&</sup>lt;sup>7</sup> One reason why we separate fixed income and potential income is that access to a regular flow of income, such as provided by salaries or pensions may induce household to rely more extensively on LPG, by making liquidity available at regular time intervals, and reducing income risk. The other reason is that potential income can be treated as a proxy for the shadow wage, as explained further below.

where it may be recalled T represents the total amount of labour available for self employment.

The household simultaneously maximizes utility by choosing labour supply, firewood, LPG and consumption expenditures, taking assets, fixed income, demographics, the price of gas and the time taken to collect firewood as given in the short run. The resulting demand functions for firewood and for gas can be written as function of potential income, W, fixed income F, the shadow price of firewood (equal to the time required to collect one bundle of firewood multiplied by the shadow value of time), the price of gas and household demographics (represented by household size n in adult equivalent consumption units).<sup>8</sup> The shadow value of time, w, corresponds to the marginal productivity of labour in self-employment occupations (determined in turn by the labour supply choice and household assets). We thus have:

$$F = F(W, F, w t_f, p_g, n), and G = G(W, F, w t_f, p_g, n)$$
 (3)

Taking a Taylor expansion, and allowing for higher order terms in income and demographics, we obtain the following equation that can be directly estimated:

$$F/n = \beta_0 + \beta_1 W + \beta_2 W^2 + \beta_3 F + \beta_4 w t_f + \beta_5 p_g + \beta_6 n + \beta_7 (1/n) + \beta_8 X_v + \varepsilon_{iv}$$
(4)

and similarly for LPG, where  $X_v$  is a vector of village effects such as geography, type of local forest, proximity to towns, availability of alternate fuels etc.

This formulation invites a number of remarks. First, potential income as defined above provides a single measure of wealth which values and aggregates the different assets owned by the household. The second and third terms on the right-hand side of (4) represent the wealth effect on firewood demand. This wealth effect can be positive or negative, as it will include on the one hand rising demand for household energy, and a rising concern with indoor smoke on the other that may tend to reduce demand for firewood and switch to less smoky fuels such as LPG or electricity.

Second, the shadow value of time w also increases with potential income W, because the marginal productivity of self-employed labour is an increasing function of the assets owned by the household that are complementary to labour supply. Wealthier households therefore have a higher value of time, and a higher shadow price of using firewood. This implies that the substitution effects (represented by the fifth term in (4) above) also rise with W. To the extent that the wealth effects are positive, and the substitution effects are negative, a rise in wealth of the household will tend to raise both at the same time, so the overall effect is theoretically indeterminate. The difference between different viewpoints in the literature concerning the determinants of environmental degradation such as the Poverty-Environment hypothesis, the Kuznets curve can be interpreted as arising from different presumptions concerning the signs and significances of these wealth and substitution effects. Those expressing the view that growth will worsen the environment are focusing primarily on positive wealth effects arising out of rising energy demands. Those arguing that growth and poverty reduction can improve the environment

<sup>&</sup>lt;sup>8</sup> Household size in adult equivalent consumption units differs from labor stock T available for self-employment in two respects: it incudes all adults in the household whether or not they are employed elsewhere, and it applies a weight of 0.5 rather than 0.25 to children.

are stressing the importance of the negative substitution effects, apart from the possibility that firewood may be an inferior good.

Third, if labour markets were perfect, the valuation of household time would simply be the market wage rate. Here however, the shadow value of time is the marginal productivity of household time, estimated using the household production function<sup>9</sup>. One problem with using the measured shadow wage as a determinant of the shadow price of firewood is that it depends on endogenous labour supply decisions of the household. We shall show below in our empirical estimates that shadow wages and potential income move closely together. Therefore potential income can be used as a proxy of the shadow wage rate. A more precise proxy is provided by per capita potential income (i.e., potential income W divided by T, the labour available for self-employment). Recalling the formulation of collection time  $t_f$  above as a function of household assets, the firewood demand equation can be written as a function entirely of fixed household characteristics as follows:

$$F/n = \beta_0 + \beta_1 W + \beta_2 W^2 + \beta_3 F + \beta_4 (W/T). t_c (1 + \gamma_1 N + \gamma_2 L_b + \gamma_3 L_s + \gamma_4 E + \gamma_5 B) + \beta_5 p_g + \beta_6 n + \beta_7 (1/n) + \beta_8 X_v + \varepsilon_{iv}$$
(5)

in which the substitution effects appear as interactions between per capita potential income (W/T) of the household, average collection time in the village (proxied by  $t_c$ ) and household asset stocks.

#### **Empirical Results**

The first step in the empirical analysis is estimating the household production function (1). Table 1 shows the estimated production function, with village fixed effects and labor hours instrumented by family size and composition.<sup>10,11</sup> The elasticity with respect to labor hours is 0.2, indicating that marginal products are one-fifths the size of average product of labor. Hence shadow wages are considerably below self-employment earnings per hour. Household income is particularly sensitive to ownership to land and big livestock (cows, bulls and buffalos), which have elasticities of 0.48 and 0.27 respectively. The elasticity with respect to non-farm business assets is 0.08, and to schooling of adults is 0.06.

<sup>&</sup>lt;sup>9</sup> One source of imperfection is the existence of nonpecuniary costs for family members, especially women and children, to work outside the home or own farm. Another source of divergence between (measured) market wages and the value of time arises due to seasonal fluctuations in the labor market. Wage employment arises for a few months in the year (e.g., during harvesting and sowing seasons), when market wage rates rise above the value of time in household production. In our sample all households participating in wage employment were also involved in home production. For this reason reported market wage rates (which pertain to the high demand periods) turned out to be substantially above shadow wages (which pertain to year-round labour). Hence wage employment earnings were intramarginal, and the margin of labour-leisure choices operated solely with respect to home production. <sup>10</sup> See Jacoby (1993) for a similar approach.

<sup>&</sup>lt;sup>11</sup> We use reported family labor hours in self-employed occupations, applying a weight of 0.25 to child labor hours. For instruments we use number of adult males and females that are not engaged in permanent employment. We do not include the number of children among the instruments, since fertility decisions may be correlated with unmeasured household attributes relevant to its productivity.

The estimated production function is then used to calculate shadow wages and potential income. Recall that the shadow wage depends on assets of the household as well as labour supply decisions, and are thus endogenously determined. Table 2 shows the main determinants of shadow wages: potential income, household labour stock available for self-consumption, and occupational patterns (proxied by asset composition). A Gaussian kernel regression<sup>12</sup> between potential income and shadow wage controlling for the other determinants is shown in Figure 14: the relationship is increasing, and approximately linear. Hence we can use potential income as a proxy for the shadow wage in the firewood demand equation.

Table 3 shows the estimated firewood demand equation corresponding to equation (4), where the shadow wage is used to measure the substitution effects. Table 4 shows the firewood demand corresponding to equation (5), where per capita potential income is used as a proxy for the shadow wage. Since this uses exogenous household characteristics only as regressors, Table 4 is the more reliable set of results, though we see that the results are very similar between Tables 3 and 4. The first column of Table 4 shows the estimates with village fixed effects, while the remaining columns (as well as Table 3) include village characteristics and village random effects. The last two columns of Table 4 show corresponding regressions for summer and winter use of firewood. The winter use can be interpreted as reflecting the joint effect of cooking and heating needs, while summer use includes cooking needs alone.

Village characteristics include proportion of local forest area of different types that may be subject to different regulations concerning forest use: van panchayats, sanctuaries, and unclassed state forests, with state protected forests (DPF) being the control category. Others are the price of LPG cylinders (plus transport cost to the doorstep of the household), a dummy for irregular availability of LPG as reported by households, altitude, average collection time in the village, and a number of measures of climate, infrastructure, remoteness, village population, land inequality, ethnic fragmentation which may affect energy preferences or local collective action to regulate forest use.

For the sake of brevity, we focus mainly on the firewood use regressions, though we have estimated analogous fodder collection regressions as well, which are shown in the Appendix. Firewood and fodder collection are highly complementary activities, often accomplished on the same trip to the forest. So it is not surprising that fodder and firewood regressions exhibit similar properties, justifying our focus on firewood use in the main body of the paper.

The results of the fixed and random effects wood use regressions in Table 4 are very similar, lending confidence to the random effects specification (which is based on the assumption that omitted village effects are uncorrelated with included characteristics). Village characteristics included (apart from the ones reported in the table) are time to roads, government block office, ethnic fragmentation, land inequality, snowfall, and an electrification dummy; all of these were statistically insignificant. A larger set of village characteristics pertaining to geography and

<sup>&</sup>lt;sup>12</sup> Kernel regression is a technique to relate the two variables in our case without imposing any functional form for the relationship. In short, it is a smoothed version of a scatter plot so that the nature of the relationship is easily observable; see Prakasa Rao (1983) for a survey of such techniques. We have used a Gaussian (normal) density function in the process and hence the name.

infrastructure altered the reported coefficients very little. We therefore report the more parsimonious specification in Table 4.

The regression results conform to prior expectations: wealth effects are positive and significant, while a number of substitution effects are significant. Since firewood collection and grazing of livestock are complementary activities, the substitution effect is positive with respect to ownership of big livestock. On the other hand education, ownership of non-farm business assets and land are associated with non-livestock occupations; time spent in such occupations and in collection of firewood or fodder are substitutes. Hence the substitution effects with respect to ownership of non-livestock assets are negative.

There is evidence of household economies of scale: larger households use less firewood per capita.<sup>13</sup> Firewood use is sensitive to the cost of LPG, and not so much to whether it is available regularly. Proximity to van panchayat forests is associated with less use of wood compared with state DPF forests, while unclassed forests involve higher use of wood. This suggests that monitoring by state or community appointed forest guards are effective to some extent, and community monitoring more effective than state monitoring. Higher village population is associated with slightly higher use of wood, owing possibly to a dilution of enforcement or monitoring in larger villages.

The regression for fodder in Appendix A1 additionally includes number of big and livestock owned. Here wealth effects are negative, and the substitution effect is positive with respect to ownership of small livestock. LPG use does not affect fodder collected, nor does the presence of van panchayat forests. In other respects fodder collection is similar to firewood use.

## 4. EFFECTS OF GROWTH

The estimated patterns of firewood collection yield predictions for effects of future growth in incomes, assets and population. The underlying assumption is that cross-sectional variations in firewood collection across households at a point of time can be used to predict how behaviour of any given household will respond when its circumstances change over time. Temporal responses are typically smaller compared with what cross-sectional long run elasticities predict (e.g., because households may treat part of the increased incomes as transitory, or may take time to adjust their habits), but they tend to move in the same direction. As we shall see, this consideration will further strengthen our main findings below.

Tables 5 and 6 show the impacts on per capita firewood use of: (i) a 10% increase in each relevant asset and (ii) a 10% change in potential income owing to an increase in productivity of assets while asset compositions remain unchanged. Table 5 shows the effect on an `average household', defined to be a hypothetical household with average characteristics (i.e, each

<sup>&</sup>lt;sup>13</sup> A decrease in household size by one adult (resp. one child) in an average household (i.e., with characteristics equal to the average characteristics in the population) is estimated to raise firewood use per capita by 10.6% (resp. 5.2%).

characteristic is set equal to the corresponding average in the population). This shows that firewood use is inelastic with respect to income growth, irrespective of whether it arises from productivity increases or asset accumulation. For the average household, firewood use per capita falls 0.06% following an increase in asset productivity of 10%. The elasticity with respect to growth of any asset is uniformly below 0.02 in absolute value.

Table 6 shows the average of the predicted impacts across households, evaluated at their observed characteristics, and broken down into different quartiles. The elasticity with respect to increased asset productivity is less than .009 in absolute value for all groups. With respect to growth in big livestock the average elasticity is .02, and is -.03 with respect to growth in years of schooling. These elasticities get larger for the richest households (upper-most quartile) for whom they are only .05 and -.09 respectively. Hence firewood use is essentially inelastic with respect to growth in incomes or assets. If temporal elasticities are smaller than cross-sectional elasticities, the inelasticity is further reinforced. Appendix A2 shows similar results for fodder. These findings are consistent with our anthropological studies in selected villages, in which villagers claimed that everyone in the village uses the same amount of firewood irrespective of their circumstances. The evidence therefore does not provide support for any of the viewpoints on the connection between growth and the environment: differences in living standards have no discernible impact on firewood or fodder collection.

Why does firewood use exhibit this inelasticity? This is a natural question to ask since firewood is virtually the sole source of heat energy, the demand for which one would have expected to rise with income. And the firewood collection equation does exhibit sizeable and positive wealth effects. The answer lies in the fact that rising potential income also raises the shadow wage, thus raising the substitution effects, which offset the wealth effect. Firewood is becoming more expensive at the same time that wealth is increasing, so households are switching to alternate forms of energy as they become richer (which will be verified below for LPG in Section 6).

Next consider the effects of population growth. The average household size of 5.3 indicates that most families are nuclear already and there is little scope for further fragmentation of households. Recall also from Section 2 that household size has not changed much over the past quarter century. Moreover, within villages we find little variation in household size with per capita potential income.<sup>14</sup> So it is reasonable to assume that household size will remain fixed in the near future, irrespective of economic growth. This implies that population growth will consist mainly of an increase in the number of households. Unless there is substantial out-migration from villages, it is reasonable to suppose that population will grow by at least 10% in the next decade. If the number of households in the village were to grow by 10%, the demand for firewood and fodder will correspondingly rise by approximately 10%.<sup>15</sup> If households become more fragmented, the loss of household scale economics will further reinforce this.

<sup>&</sup>lt;sup>14</sup> The average number of adults across quartiles of per capita potential income are 3.50, 3.63, 3.44 and 3.37 respectively, with a standard deviation of approximately 1.4. The average number of children are 1.49, 1.71, 1.54 and 1.38; the standard deviation is approximately 1.4 also. Hence these differences are not statistically significant.

<sup>&</sup>lt;sup>15</sup> Recall that Table 4 showed that rising population in the village tends to have a negligible (positive) impact on per household use of firewood. A 10% rise in village population would correspond to a population increase of approximately 40, which Table 4 shows will raise per capita annual firewood use by .012 bundles, compared to the

We conclude that demographic changes rather than economic growth will determine future growth in household use of firewood and fodder. Absence significant increases in migration out of these villages, the pressure on forests will rise approximately in proportion to the rise in population, i.e., of the order of 10% or more in the next decade, resulting in further forest degradation.

# 5. QUANTIFYING THE LOCAL EXTERNALITY: IMPACT OF DEFORESTATION ON LOCAL LIVING STANDARDS

Continued forest degradation will impact the lives of neighbouring villagers primarily by raising the time it takes them to collect firewood and fodder. If trees are more severely lopped, the villagers will take longer to collect a single bundle, either by searching longer for trees that still have branches that can be lopped, or walking further into the forest to parts that have not yet been harvested. This is the principal source of the local externality: higher collections today by any single household will raise collection times for all households in surrounding villages in the future.

Precise quantification of the magnitude of this local externality requires knowledge of the rate at which future collection times will rise in response to current collection levels.<sup>16</sup> We have not attempted to estimate this so far. Instead we will try to provide some bounds for the magnitude of the externality, on the basis of certain simplifying assumptions. In the past quarter century collection times have risen by one and a half hours per bundle, while collection levels have fallen. *Assuming that the relation between collection levels and the subsequent rise in collection time observed in the past will continue into the future,* one would expect the future rise in collection times to be lower than has been observed in the past. Since population growth rates are slowing, and economic growth is unlikely to matter in determining collections, the rate of growth in collection and changes in collection times are linear, one can project on the basis of past trends.

The justification for this is that there do not appear to be any noticeable thresholds in forest degradation in the areas covered in this study: In most of the forest areas concerned, villagers have traditionally accessed a small fraction of the overall forest area adjoining their villages, with vast portions of the forest yet to be actively tapped. As the areas close to the villages become more degraded, households can simply walk deeper into the forest to find unlopped trees. Therefore the prospect of sudden increases in collection times disproportionate to those observed historically seems to us fairly remote, though of course further scientific opinion needs to be sought on this matter.

current average of 45 bundles. Hence the effect on per capita use would be negligible, implying that the effects of population growth will be approximately proportional to the rise in population.<sup>16</sup> We thank Andy Foster for pointing out the need for this information in order to estimate the magnitude of the

<sup>&</sup>lt;sup>16</sup> We thank Andy Foster for pointing out the need for this information in order to estimate the magnitude of the externality.

We shall therefore consider the effects of an increase in collection time by one hour per bundle; under the assumption mentioned above this seems a reasonable upper bound for the increased collection time that may expected for the next decade or two. It will turn out that the results will hardly change if we double the estimated rise in collection time from one to two hours per bundle.

Applying Hotelling's Lemma, the effect of a small increase in collection time on household welfare can be approximated simply by calculating the shadow cost of additional time required to collect the same number of bundles of firewood selected by the household prior to the increase in collection time. For large changes in collection time, this provides an upper bound to the welfare loss of the household, since the household can adjust its collection levels as the collection time rises. Indeed, as we saw in Table 4, households do indeed reduce collections considerably as collection times rise, implying that the actual welfare loss is smaller than this upper bound. We compute this upper bound by using the estimated shadow wage to value the added collection times that would be involved in collecting the same amount of firewood as today.<sup>17</sup>

A simple back-of-the-envelope calculation indicates that the mean effect of an increase in collection time by one hour per bundle is extraordinarily small. The average shadow wage is Rs 1.5 per hour, and mean firewood collected by a household is 181 bundles per year. Given a per household consumption of Rs 38,200 per year, this translates into an average drop of 0.81% in annual consumption.

Could it be the case that this average effect conceals large distributional effects? How would the costs vary across poor and rich households? The distributional impact is not *a priori* obvious. On the one hand, the poor have a lower shadow wage, and collect less firewood. So the *total* impact on the poor will be lower. On the other hand, their consumptions are also lower, so the *proportional* effect is not clear. Since firewood use is inelastic with respect to wealth increases, the poor will rely proportionately more on firewood, though less in absolute terms. This suggests that the poor will be more adversely affected. On the other hand, their shadow wage is lower, so the overall proportional effect is unclear.

Figure 15 shows a nonparametric (Gaussian kernel) regression of proportional income loss against per capita permanent income. The loss is higher for the poor: the loss is decreasing monotonically with respect to income (except at the very top end). But even for the poorest, the loss is less than 1%. Table 7 presents the corresponding parametric regression of estimated proportional income loss against household potential income, household size and other assets. Both regressions show that the loss is decreasing and convex in potential income, but bounded above by 0.7%. If collection times rose by two hours instead of by one hour, the welfare loss would be bounded above by 1.5% of current consumption.

<sup>&</sup>lt;sup>17</sup> Households could not distinguish between times spent collecting fodder and firewood, consistent with our view that these activities are highly complementary, often accomplished in the same visit to the forest. Hence there is no need to separately add effects on time spent collecting fodder. We also found negligible effects on incomes collecting vegetables and medicinal herbs, so neglect this in the discussion below.

The magnitude of the local externality on living standards is thus small, unless current collection activities give rise to catastrophic increases in future collection times on a scale that has not been hitherto observed. In any case, it is unlikely that households in neighbouring villages would expect future increases in collection times to be substantially larger than what they have observed in the past quarter century. Hence the local externality *perceived* by villagers is likely to be very small. This provides a possible explanation for the absence of any significant collective action or concern among villagers to conserve forest use.

What about the impact on other dimensions of household living standards, such as leisure, child labor or gender allocation of household tasks? How exactly are households likely to adapt to higher collection times? Tables 8 and 9 show the effects on firewood use and on total time spent collecting. Wood use declines by 14%, averaging across all households; the cutback tends to rise with wealth: for the bottom (rep.) top quartile it falls by 10% (resp. 19%). This reduction is less than the increase in collection time per bundle, implying that total time spent collecting rises, as shown in Table 9, by about 14% on average, with a larger increase for poorer groups (presumably because wealthier groups substitute into LPG to a greater extent).

In order to estimate how this increased collection time is divided among members of the household, we estimated regressions for time allocation of male adults, female adults and children between household work, productive work and (firewood and fodder) collection activities, with respect to the same set of regressors as in Table 4.<sup>18</sup> For the sake of brevity we do not show these regression results. We use these regression coefficients to estimate the impact of an hourly increase in collection times per bundle on labor allocation of women and chldren, shown in Table 10. Collection time was not a statistically significant determinant of time allocation of adult males, so we do not show any predictions for them. Collection times impacted time allocation only for adult females, who are likely to bear the brunt of the increased forest degradation: of the average increase in 91 hours annually for each household in collection firewood, 68 hours is predicted to come from women. In addition, women are predicted to devote 43 hours more annually to household tasks, and withdraw 122 hours from productive tasks. Aggregating across all categories of work, however, total hours worked by women is not predicted to increase. Similarly, there is almost no effect on total hours worked for children, as well as its allocation across different activities. Hence forest degradation is not predicted to increase child labour or women's labour; only a reallocation of women's time.

#### 6. POLICY OPTIONS: LPG SUBSIDIES

The previous sections have argued that degradation of the mid-Himalayan forests adjoining villages with human settlement is likely to be aggravated in the future owing to continuing anthropogenic pressures. This is likely to exert a limited impact on the livelihoods of neighbouring residents, which possibly explains any lack of effort among local communities to limit forest use. Hence the argument for external policy interventions rests on the importance of the non-local ecological externalities involved. If the scientific evidence suggests the ecological effects on soil erosion, landslides, and water flowing into the Ganges and Brahmaputra basins are

<sup>&</sup>lt;sup>18</sup> Since many children do not work, we estimated a random effects tobit for child labor.

significant, there is a need to consider policies that may reduce the dependence of households on neighbouring forests.

Given the lack of any significant social norms, local collective action or state monitoring activities regulating forest use, successful interventions must act through their effect on individual household incentives to use firewood and fodder. The regression results in Table 4 showed that use of firewood is related significantly to the cost of LPG. We also saw earlier that LPG is the only principal alternative primary source of household energy; kerosene and electricity are used only as secondary sources of fuel.<sup>19</sup> Hence LPG subsidies represent one conceivable policy option for halting forest degradation. In this section we explore their effectiveness in curtailing household reliance on firewood, and the fiscal costs they may entail.

To get a better sense of the energy substitution between firewood and LPG, we can look at the separate per capita wood use regressions for summer and winter seasons displayed in Table 4. LPG is primarily a source of cooking fuel, while firewood serves both as a cooking fuel and source of heat. There are virtually no substitutes for firewood as a source of heat in the winter months, while the demand for cooking fuel extends the whole year. Hence one would expect greater substitutability with respect to LPG during the summer. This is precisely what we see in Table 4: the coefficient with respect to LGP price alone in the summer is -.05, against -.03 in the winter. The substitution effects with respect to the cost of collecting wood (with the exception of the interaction of collection time with education) are also stronger in the summer.

Table 11 shows estimated effects on annual per capita firewood use of a Rs 100 and Rs 200 subsidy per cylinder of LPG for different quartiles as well as for the entire distribution, broken down into summer and winter. The cutback in wood use is predictably larger in the summer, but the magnitude of the elasticity for either season is striking: 38% and 55% respectively, averaging to a 44% increase for the year as a whole. Interestingly the effects are felt in all quartiles, not just among the wealthy: even for the poorest quartile the change in annual use is 37%. In short, LPG price cuts are expected to have large effects on use of firewood, quite unlike the effect of increased collection times by one or two hours. And they will affect the behaviour of households across the board, not just the wealthy.

To estimate the fiscal cost involved, Table 12 reports a random effect tobit regression for annual per capita LPG use, which incorporates both whether or not a household will use LPG, as well as the extent of use for those who do. The tendency to switch to LPG is higher among those with higher fixed incomes, smaller households, more education, land and small livestock, and less among those with more big livestock. These patterns are more pronounced when firewood collection times are higher. LPG use is also related to the cost of LPG (with a Rs 200 subsidy inducing a rise in LPG use by 4.4 cylinders per capita per year), and whether its availability is irregular. All these results are consistent with the notion that households are trading off the costs of time spent collecting firewood against the pecuniary costs (and reliability in supply) of LPG.

Table 13 uses these results to predict the effect of LPG subsidies on LPG use. A

<sup>&</sup>lt;sup>19</sup> Lack of reliable supply of electricity is often mentioned as the main reason why they do not rely more on electricity. In the case of kerosene, high cost rather than availability is the deterrent mentioned by most households.

Rs 100 subsidy per cylinder is predicted to raise the fraction of households using LPG from 7% to 36%. A Rs 200 subsidy will raise this proportion to 78%. For those in the bottom three quartiles currently using LPG, the Rs 100 subsidy will raise their LPG use significantly, though the effect on the top quartile (forming the majority of the current users) will be smaller (about 20%). The overall impact will be a five-fold rise in per capita LPG use from .07 to .39. The Rs 200 subsidy will have more dramatic effects, raising per capita use to 1.34. Hence LPG subsidies are likely to be very effective in inducing a large scale shift in household energy use towards LPG.

Table 13 permits us to estimate the fiscal cost of the subsidies. The Rs 100 subsidy induces 37% of households to use LPG at the rate of 1.07 cylinders per capita. Using the average household size of 5.3, this translates to a demand of 5.7 cylinders per year per household. Hence the subsidy will amount to approximately Rs 570 per using household. With 84 households per village there will be approximately 30 households using gas in each village, yielding a cost of Rs 17000 per village, or Rs 200 per household annually, approximately 0.5% of their annual consumption expenditure.

The fiscal costs are substantially higher for the Rs 200 subsidy: 65 households will demand an average of 9 cylinders annually, yielding a cost of Rs 117,000 per village, or Rs 1400 per household annually, approximately 4% of their annual consumption expenditure. A special annual grant of Rs 120,000 to each village panchayat in the mid-Himalayan region for the purpose of a Rs 200 subsidy per gas cylinder can thus be considered as a policy intended to induce substitution of household energy away from firewood. Given there are 829 Census villages in this region, this translates into a total cost of about Rs 10 crores annually.

Another policy option often discussed is to turn over state forests to community management, along the lines of the Uttaranchal van panchayats. Table 4 showed that the type of local forest does have an effect on household wood use. Van panchayat forests are associated with lower use of firewood compared to state protected (DPF) forests and sanctuaries, while non-DPF forests involve higher use than DPF forests. Hence community management is associated with reduced household reliance on firewood compared with all other categories of forests. However, it turns out that this moderating effect is limited to those van panchayats that were judged by local villagers to be moderately or fairly effective.<sup>20</sup>

Moreover, conversion of 100% state demarcated forests to 100% van panchayat forests will reduce per capita firewood demand by 8 bundles annually, or approximately one fifth of annual consumption. The Rs 100 LPG subsidy will therefore be more effective than converting all state demarcated forests to van panchayat forests. Moreover, the considerable heterogeneity of monitoring effectiveness of van panchayats implies that the impact of community management is unlikely to be uniform, and will be restricted to those that have effective monitoring systems. The effect of LPG subsidies is likely to be more uniformly spread across different villages, since they would be likely to apply uniformly to household incentives in all areas.

<sup>&</sup>lt;sup>20</sup> When we add a dummy for monitoring effectiveness of the van panchayat as evaluated by local villagers, the van panchayat effect vanishes, while the monitoring effectiveness dummy becomes large and significant.

#### 6. CONCLUSION

In summary, we find considerable evidence of degradation of the mid-Himalayan forests, manifested mainly by high degrees of lopping for firewood and fodder collection. This form of degradation does not represent a substantial reduction in forest biomass, and would not be picked up by aerial satellite images. Yet it has considerable consequences for the time taken by local villagers to collect firewood, which have risen over 60% on average over the past quarter century. Ecology surveys, household responses and ethnographic accounts suggest that state or community management of forests make little difference, with the exceptions of some van panchayats in Uttaranchal. Since state monitoring and local community control seem quite ineffective, the pace of forest degradation depends mainly on household choices of fuel.

Our econometric analysis shows that these depend on living standards, occupational patterns, education and access to affordable modern fuels such as LPG. Economic growth is unlikely to have any impact on firewood collected from forests, while population growth is likely to raise it proportionately.

The reverse impact of degradation on living standards is surprisingly small: further degradation of a magnitude comparable to that observed over the past quarter century would lower living standards of local villagers by less than 1%, across the board. This may explain why local communities appear unconcerned about the need to conserve the local forests. The argument for external policy interventions must therefore be based on the importance of ecological considerations *per se*, and the related non-local externality on landslides, soil erosion and downstream river basins.<sup>21</sup>

LPG subsidies can be an effective policy option to relieve pressure on the forests. A subsidy to the tune of Rs 200 per cylinder is estimated to reduce firewood demand by 44%, and induce the proportion of households using LPG to rise from 7% to 78%. Community management of forests on the pattern of Uttaranchal van panchayats are also likely to moderate firewood demand, but their effect is likely to be less significant and less uniform. In the longer run, out-migration from mountain villages, modernization of occupational patterns (e.g., decline in livestock-based occupations) and rise in education will ease the pressure on the forests further. Moreover, households will cut back on firewood use as collection times rise.

Our ongoing research involves estimating growth and policy effects more precisely using a structural econometric model rather than reduced form regressions; more careful estimates of van panchayat forest management. Some of the unresolved issues concern the ecological effects of forest degradation, and the magnitude of the non-local externalities. This will require an interdisciplinary effort combining expertise of ecologists, geographers and economists.

<sup>&</sup>lt;sup>21</sup> See Kumar and Shahabuddin (2005) for evidence relating grazing and firewood extraction with biodiversity in a Northern India forest, resulting from the heavier impact of these activities on particular species. They also find significant effects on tree height and girth.

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Figure1 - Change in Firewood Collection Time and Walking Time To Forest



Figure 2- Change in Bundles Of Firewood Used Per Week Per Family



Figure 3 - Change in Accessibility



Figure 4 – Change in Occupation Structure



Figure 5 - Change in Livestock



Figure 6 – Change in Literacy (ages 5 – 19 Years)



Figure 7 – Change in Demographics



Figure 8 – Primary Fuel Source in Himachal Pradesh



Figure 9 - Primary Fuel Source in Himachal Pradesh



Figure 10 - Primary Fuel Source in Himachal Pradesh



Figure 11 - Secondary Fuel Source in Himachal Pradesh



Figure 12 - Secondary Fuel Source in Himachal Pradesh



Figure 13 - Secondary Fuel Source in Himachal Pradesh





#### **Table 1 Household Production Function**

	Log Self-employment Income
Log Labor Hours#	.21***
	(.04)
Log Land	.48***
	(.03)
Log Nonfarm Business Assets	.08***
	(.003)
Log Big Livestock	.27***
	(.03)
Log Small Livestock	.04***
	(.01)
Log education	.06***
	(.02)
No. Households	3291
No. Villages	165
Within-R sg.	.41

Note: \*\*\*, \*\*, \* significant at 1%, 5%, 10% respectively, s.e. in parentheses. Regression includes village fixed effects. #: Instrumented with number of male and female adults in household

#### **Table 2 Shadow Wage Regression**

	Shadow Wage
Potential Income	18E-6***
	(4.31E-7)
Potential Income Square	-6.16E-12***
	(3.97E-13)
Labour Stock	22***
	(.008)
Non-farm Business Assets	1.96E-6***
	(1.65E-7)
Land	.015***
	(.002)
Big Livestock	.003
	(.005)
Small Livestock	97E-6
	(5E-4)
Education	0016
	(.001)
No. Households	3272
No. Villages	165
Withjn-R sq.	.65

**Note:** \*\*\*, \*\*, \* significant at 1%, 5%, 10% respectively, s.e. in parentheses. Regression includes village fixed effects.

	Random Effect
Potential Income	3.02E-U3
	(1.37 E-03)
Detential Income Sa	-1.30E-11
Fotential meome Sq	(2.11E-11)
Fired Income	2.02E-06
	(7.19E-06)
Encycood Collection Time * Shedow Wees	-0.89
Filewood Collection Time * Shadow wage	(0.17)
Element of Callerties Time * Challer West * D'a Linester h	0.052***
Firewood Collection 11me * Snadow Wage*Big Livestock	(0.02)
	.001
Firewood Collection Time * Shadow Wage*Small Livestock	(0.002)
	3.02E-08
Firewood Collection Time * Shadow Wage*Non-Farm Business Assets	(1.68E-07)
	-0.01**
Firewood Collection Time * Shadow Wage*Education	(0.004)
	-0.001**
Firewood Collection Time * Shadow Wage*Land	(0.005)
	109.69***
I/Household Size	(4.85)
	-0.88***
Household Size	(0.26)
	-0.07***
% Forest Area Van Panchayat	(0.03)
	0.03
% Forest Area Sanctuary	(0.04)
	0.048**
% Forest Area Other Excluding DPF	(0.02)
	0.004*
Population	(0.002)
	0.08***
LPG Price	(0.03)
	1.70
LPG Irregular Availability Dummy	(1.47)
	0.005**
Altitude	(0.002)
	-3.81**
Firewood Collection Time	(1.28)
No. Households, Villages, within-R sq.	3268,165,0.36

# Table 3 Per-Capita Firewood Use with Shadow Wage

	Village Fixed	age Fixed Random effect <sup>22</sup> -all Random		Random effect –
	effect- all year	year	Summer	Winter
Potential Income	5.01E-05***	4.05E-05**	3.14E-05**	9.07E-06
	(1.81E-05)	(1.78E-05)	(1.35E-05)	(8.67E-06)
Potential Income Sq.	1.57E-11	2.41E-11	3.00E-12	2.14E-11**
	(2.09E-11)	(2.03E-11)	(1.54E-11)	(9.89E-12)
Fixed Income	7.32E-07	-6.55E-07	-1.46E-07	-6.08E-07
	(7.25E-06)	(7 22F-06)	(5 47E-06)	(3.53E-06)
Firewood Collection	(	(	(0111 2 00)	(0:002 00)
Time*PCPotential	-5.24E-05***	-4.56E-05***	-3.64E-05***	-8.48E-06
Income	(2.00E-05)	(1.74E-05)	(1.33E-05)	(8.22E-06)
Fw. Collection				
Time*PCPotential	4.01E-06**	4.33E-06**	3.15E-06**	1.20E-06
Income*Big Livestock	(1.79E-06)	(1.72E-06)	(1.31E-06)	(8.33E-07)
Fw. Collection	0 42E 09	1 545 07	1 975 07	2 525 00
	9.43E-00			-3.52E-00
Income <sup>*</sup> Small Livestock	(2.85E-07)	(2.84⊑-07)	(2.15E-07)	(1.39E-07)
FW. Collection				
Income*Nonfarm	-2.36E-11*	-2.45E-11*	-1.13E-11	-1.33E-11*
Business Assets	(1 40F-11)	(1.39F-11)	(1.05E-11)	(6 78E-12)
Fw. Collection	(	(11002 11)	(11002 11)	(01102 12)
Time*PCPotential	-1.24E-06***	-1.35E-06***	-5.46E-07	-8.22E-07***
Income* education	(4.72E-07)	(4.69E-07)	(3.55E-07)	(2.29E-07)
Fw. Collection				
Time*PCPotential	-6.63E-07	-7.43E-07	-5.46E-07	-2.15E-07
Income*Land	(5.07E-07)	(4.74E-07)	(3.61E-07)	(2.29E-07)
1/Household Size	1.04***	104.06***	46.14***	58.01***
	(4.81)	(479.02)	(3.63)	(2.34)
Household Size	-1.01***	-9.38E-01***	-6.60E-01***	-2.67E-01**
	(0.26)	(2.62E-01)	(1.99E-01)	(1.28E-01)
Fw Collection Time		-4.24***	-2.90***	-1.35**
		(1.29)	(1.05)	(5.41E-01)
LPG price		8.05E-02***	4.79E-02**	3.26E-02***
		(2.87E-02)	(2.34E-02)	(1.21E-02)
LPG Irregular Availability		1.84	1.35	4.96E-01
Dummy		(1.48)	(1.21)	(6.21E-01)
% forest area van		-8.05E-02***	-5.45E-02***	-2.63E-02**
panchayat		(2,52E-02)	(2.06E-02)	(1.06E-02)
% forest area sanctuary		2.98E-02	-4.68E-03	3.42E-02**
,		(3.64E-02)	(2.98E-02)	(1.53E-02)
% forest area other		4 88F-02**	9 20E-03	3 96E-02***
excluding DPF		(2.31E-02)	(1.89E-02)	(9.70E-03)
Altitude		5.21F-03**	2.89E-03	2.36F-03**
		(2 24F-03)	(1 77F-03)	(1.01E-03)
Population		3 68E-03*	1 33E-03	2 36E-03***
		(1 94F-03)	(1 59E-03)	(8 15F-04)
No. Households			3284,165,0.17	
Villages, within-R sq.	3288,165,.35	3284,165,.35	5201,105,0.17	3284,165,0.39

### Table 4 Reduced Form Regression of Per Capita Household Firewood use

Note: \*\*\*, \*\*, \* significant at 1%, 5%, 10% respectively, s.e. in parentheses.

<sup>&</sup>lt;sup>22</sup> Random effect regression additionally includes the following village characteristics whose coefficients are not reported here time to jeepable road, time to block office, ethnic fragmentation, gini of land, snowfall and whether a village had electricity connection. All of these turned out to be statistically insignificant.

### Table 5 Effects of 10% Growth on Yearly Per-Capita Firewood Use of Average Household

	%
Variables	Change
Increase in Land by 10 %	-0.08
Increase in Big Livestock by 10%	0.15
Increase in Small Livestock by 10%	0.01
Increase in Education by 10%	-0.19
Increase in Non-Farm Business Assets by	
10%	-0.01
Increase in Productivity of Assets by 10%	-0.06

### Table 6 Impact of 10% Growth on Yearly Per-Capita Firewood Use of All Households

Potential			Mean
Income	Variable	Obs	Wearr
	Land	3283	-0.14
	Big Livestock	3283	0.21
Overall	Small Livestock	3283	0.01
Overail	Education	3283	-0.32
	Non-Farm Business Assets	3283	-0.05
	Increase in Productivity of Assets	3279	-0.08
	Land	822	-0.05
	Big Livestock	822	0.04
Less than	Small Livestock	822	0.0002
Inst quartile	Education	822	-0.06
	Non-Farm Business Assets	822	-0.01
	Increase in Productivity of Assets	819	-0.07
	Land	820	-0.08
Retween 1st	Big Livestock	820	0.09
and 2nd quartile	Small Livestock	820	0.01
	Education	820	-0.13
	Non-Farm Business Assets	820	-0.01
	Increase in Productivity of Assets	820	-0.08
	Land	820	-0.10
Between	Big Livestock	820	0.16
2nd and 3rd	Small Livestock	820	0.01
quartile	Education	820	-0.21
	Non-Farm Business Assets	820	-0.01
	Increase in Productivity of Assets	819	-0.08
Greater than	Land	821	-0.33
	Big Livestock	821	0.55
	Small Livestock	821	0.02
3rd quartile	Education	821	-0.89
	Non-Farm Business Assets	821	-0.17
	Increase in Productivity of Assets	821	-0.09

	Proportional Income Loss
Constant	0.01***
	(1.70E-04)
Potential Income	-5.95E-09**
	(2.76E-09)
Potential Income Square	1.00E-14***
	(2.54E-15)
Labour Stock	-8.86E-04***
	(5.46E-05)
Nonfarm Business Assets	-4.09E-09***
	(1.06E-09)
Land	1.72E-05
	(1.33E-05)
Big Livestock	-1.21E-04***
	(3.5E-05)
Small Livestock	-1.17E-06
	(3.20E-06)
Average education	-1.58E-06
	(6.67E-06)
No. Households	3272
No. Villages	165
Within-R sq.	0.18

 Table 7 Proportional Income Loss owing to Increase in Firewood Collection

 Time by One Hour

 Note:
 0.18

 Note:
 \*\*\*, \*\*, \* significant at 1%, 5%, 10% respectively, s.e. in parentheses.

 Regression includes village fixed effects

Between 1st and 2nd quartile

Between 2<sup>nd</sup> and 3rd quartile

Greater than 3rd quartile

Table 8 Effect of an Increase o	f One Hour in (	Collection
Potential Income	No. households	% schange
Overall	3283	-14.20
Less than first quartile	822	-10.45

# Table 8 Effect of an Increase of One Hour in Collection Time on Per-Capita Wood Use

820

820

821

-12.85

-13.58

-19.91

Potential Income	Total Time Before Degradation (in hrs)	Total Time After Degradation (in hrs)	Change in total collection time (in hrs)
Overall	654.95	747.00	91.91
Less than first quartile	661.05	776.98	115.93
Between 1st and 2nd quartile	650.21	750.23	100.02
Between 2 <sup>nd</sup> and 3rd quartile	657.09	753.68	96.59
Greater than 3rd quartile	651.47	707.11	55.10

# Table 9 Effect of Forest Degradation on Total Collection Time of Households

#### Table 10 - Effect of Increased Collection Time (1 hr) on Women and Child Labour

Activity Type	Potential Income	Change in hrs of women	Number of households with working children before change	Annual hours worked for children working before change	Annual hours worked for all children before change	Number of households with working children after change	Annual hours worked for children working after change	Annual hours worked for all children after change
	Overall	43.43	3084	179.43	168.14	3045	175.31	162.20
	Less than first quartile	35.90	731	173.32	154.14	732	168.50	150.05
Domestic Work	Between 1st and 2nd quartile	42.94	786	174.36	166.72	784	170.34	162.46
, i i i i i i i i i i i i i i i i i i i	Between 2 <sup>nd</sup> and 3rd quartile	46.46	800	185.65	180.68	797	181.52	176.00
	Greater than 3rd quartile	48.44	767	183.94	171.01	732	180.67	160.30
	Overall	-122.52	766	90.46	21.06	925	91.78	25.80
	Less than first quartile	-106.97	164	55.65	11.10	225	60.37	16.52
Productive Activity	Between 1st and 2nd quartile	-126.69	192	100.36	23.44	242	100.93	29.71
Activity	Between 2 <sup>nd</sup> and 3rd quartile	-131.94	227	93.60	25.85	271	96.78	31.91
	Greater than 3rd quartile	-124.46	183	107.39	23.82	187	110.48	25.04
	Overall	67.79	2225	141.33	95.55	2187	148.76	98.86
Forest Collection	Less than first quartile	37.62	560	103.16	70.28	581	108.78	76.88
	Between 1st and 2nd quartile	53.38	578	132.81	93.39	575	142.89	99.96
	Between 2 <sup>nd</sup> and 3rd quartile	67.95	577	152.09	106.76	571	160.61	111.57
	Greater than 3rd quartile	112.22	510	180.74	111.73	460	191.89	107.00

# Table 11 - Effect on Per-Capita Wood use Due to Fall in Lpg Price by Rs. 100 and Rs. 200 of all Household

		Observation	% Change (Rs 100)	% Change ( Rs 200
	Potential Income		Mean	Mean
	Overall	3286	-22.21	-44.41
	Less than first quartile	822	-18.55	-37.11
All Year	Between 1st and 2nd quartile	820	-22.08	-44.16
	Between 2nd and 3rd quartile	820	-22.35	-44.71
	Greater than 3rd quartile	824	-25.83	-51.66
Winter	Overall	3283	-27.26	-54.52
	Less than first quartile	822	-22.53	-45.06
	Between 1st and 2nd quartile	820	-27.22	-54.44
	Between 2nd and 3rd quartile	818	-26.85	-53.71
	Greater than 3rd quartile	823	-32.42	-64.84
	Overall	3283	-19.13	-38.26
	Less than first quartile	820	-16.19	-32.39
Summer	Between 1st and 2nd quartile	819	-18.51	-37.01
	Between 2nd and 3rd quartile	820	-19.61	-39.23
	Greater than 3rd quartile	824	-22.19	-44.39

	All Year – random effects tobit <sup>23</sup>
Potential Income	4.11E-06
	(2.65E-06)
Potential Income Sq.	-1.48E-11***
	(2.64E-12)
Fixed Income	6.33E-06***
	(1.03E-06)
Firewood Collection	-5.68E-06**
Time*PCPotential Income	(2.22E-06)
Fw. Collection Time*PCPotential	-4.75E-07**
Income*Big Livestock	(2.27E-07)
Fw. Collection Time*PCPotential	1.40E-07***
Income*Small Livestock	(4.08E-08)
Fw. Collection Time*PCPotential	
Income*Nonfarm Business	4.68E-12***
Assets	(1.80E-12)
FW. Collection Time"PCPotential	6.16E-07^^^
	(6.60E-08)
Fw. Collection Time*PCPotential	1.70E-07***
	(5.60E-08)
1/Household Size	1.88**
	(8.57E-01)
Household Size	-1.47E-01***
	(5.20E-02)
Fw Collection Time	1.27E-01
	(1.34E-01)
LPG price	-1.64E-02***
	(3.22E-03)
LPG Irregular Availability Dummy	-3.48E-01**
	(1.57E-01)
% forest area van panchayat	3.45E-03
	(2.73E-03)
% forest area sanctuary	-1.06E-02
	(7.47E-03)
% forest area other excluding	-4.60E-04
DPF	(2.41E-03)
Altitude	1.06E-03***
	(2.90E-04)
Population	-3.70E-04**
	(1.89E-04)
No. Households, Villages	3284,165 , -1903.7217

Table 12 Reduced Form Regression of Per Capita LPG Use

Note: \*\*\*, \*\*, \* significant at 1%, 5%, 10% respectively, s.e. in parentheses.

<sup>&</sup>lt;sup>23</sup> Random effect includes the additional village characteristics—time to jeepable road, time to block office, ethnic fragmentation, gini of land, snowfall and whether a village had electricity connection—all of which turned out to be statistically insignificant.

# Table 13: Effect of Fall in LPG price on Per-Capita Gas Use of all Households

	Potential Income	Number of household using gas before change*	Number of cylinders for households using gas before change	Number of cylinders for all households before change	Number of household using gas after change	Number of cylinders for households using gas after change	Number of cylinders for all households after change
Fall in LPG Price by Rs. 100	Overall	229	0.95	0.07	1189	1.07	0.39
	Less than first quartile	16	0.36	0.01	195	0.70	0.17
	Between 1st and 2nd quartile	23	0.45	0.01	236	0.79	0.23
	Between 2 <sup>nd</sup> and 3rd quartile	44	0.51	0.03	311	0.92	0.35
	Greater than 3rd quartile	146	1.23	0.22	447	1.48	0.80
Fall in LPG Price by Rs. 200	Overall	229	0.95	0.07	2576	1.71	1.34
	Less than first quartile	16	0.36	0.01	636	1.29	1.00
	Between 1st and 2nd quartile	23	0.45	0.01	574	1.47	1.03
	Between 2 <sup>nd</sup> and 3rd quartile	44	0.51	0.03	646	1.67	1.31
	Greater than 3rd quartile	146	1.23	0.22	720	2.31	2.02

	Random Effects Tobit
Potential Income	-1.74E-04*'
	(7.76E-05)
Potential Income Sq.	3.51E-10***
	(9.00E-11)
Fixed Income	-6.48E-05**
	(3.12E-05)
Firewood Collection Time*PCPotential Income	1.87E-04***
	(6.43E-05)
Fw. Collection Time*PCPotential Income*Big Livestock	-2.06E-05**
	(9.36E-06)
Fw. Collection Time*PCPotential Income*Small Livestock	8.25E-06***
	(1.59E-06)
Fw. Collection Time*PCPotential Income*Nonfarm Business	-1.22E-10**
Assets	(5.98E-11)
Fw. Collection Time*PCPotential Income* education	-1.60E-06
	(2.02E-06)
Fw. Collection Time*PCPotential Income*Land	-7.24E-06***
	(2.10E-06)
1/Household Size	10301**
	(20.3)
Household Size	-6.31**
	(1.12)
Fw Collection Time	-9.94**
	(3.92)
LPG price	2.37E-02
	(7.56E-02)
LPG Irregular Availability Dummy	-12.42***
	(4.05)
% forest area van panchayat	-3.79E-02
	(6.08E-02)
% forest area sanctuary	-1.69E-01**
	(8.30E-02)
% forest area other excluding DPF	1 45E-01*
	(6.66E-02)
Altitude	3.96E-03
	(7.40E-03)
Population	3 29F-03
	(6.06E-03)
Big Livestock	9 98***
	(8.04F-01)
Small Livestock	_1 67F_01*
	(8 07F_02)
No Households Villages log likelihood	
ino. i lousellolus, villages, log likelilloou	3284,165,- 16418.902

# Appendix A1 – Estimates of Per-Capita Fodder Collection (in Bundles)

# Appendix A2 – Effects of Degradation and 10% Growth of Assets on Per-Capita Fodder Collection for all Households

Potential Income	Impact of	Number of households collecting before change	Annual bundles collected by collecting households before change	Annual bundles collected by all household s before change	Number of households collecting after change	Annual bundles collected by collecting households after change	Annual bundles collected by all households after change
Overall		3241	71.08	70.00	3204	62.73	61.07
Less than	e st Increase in						
first quartile		815	71.88	71.27	810	63.12	62.20
Between 1st							
quartile		816	75.62	75.07	809	67.24	66.18
Between 2nd	one hour						
and 3rd							
quartile		816	72 32	71 80	814	63 50	62 89
Greater than		010	12.02	11.00	011	00.00	02.00
3rd quartile		794	64.29	61.88	771	56.77	53.05
	Increase in						
	Productivity of Assets	3245	74.64	73.59	3245	74.51	73.47
	Land	3241	71.08	70.00	3244	69.43	68 44
Overall	Big Livestock	3241	71.08	70.00	3247	72 44	71 47
Ovorall	Small Livestock	3241	71.08	70.00	3245	72.82	71.81
	Education	3241	71.00	70.00	3245	74.31	73.28
	Non-Farm Business Assets	3241	71.08	70.00	3244	69.02	68.04
	Increase in	0211			0211		
	Productivity of	000	70.40	74 70	000	70.04	74 50
	Assets Land	669	72.16	71.73	669	72.01	71.58
Less than		/42	/1./0	/1.22	/42	70.55	70.07
first quartile	Big Livestock	679	71.16	70.74	679	71.92	71.50
	Small Livestock	676	71.12	70.71	676	71.96	71.53
	Education	669	70.98	70.56	669	72.15	71.72
	Non-Farm Business Assets	727	71.66	71 17	727	70.04	69 56
	Increase in	121	11.00	,,	121	70.01	00.00
	Productivity of						
	Assets	800	86.13	85.07	800	86.67	85.60
Between 1st and 2nd quartile	Land	814	75.45	74.72	814	73.54	72.83
	Big Livestock	805	75.47	74.64	804	76.83	75.88
	Small Livestock	802	75.59	74.75	801	78.70	77.73
	Education	801	75.72	74.88	800	84.83	83.78
	Non-Farm Business Assets	813	75.30	74.56	812	73.03	72.23
Between 2nd and 3rd	Increase in Productivity of						=
quartile	Assets	852	73.93	73.58	852	73.32	72.97
	Land	818	73.06	72.53	818	70.89	70.37

	Big Livestock	846	73.63	73.11	846	74.47	73.94
	Small Livestock	849	73.55	73.12	849	74.12	73.69
	Education	852	73.56	73.21	852	73.93	73.58
	Non-Farm Business Assets	822	73.24	72.71	822	70.50	69.99
Greater than 3rd quartile	Increase in Productivity of Assets	924	67.13	65.16	924	66.89	64.92
	Land	867	64.56	62.33	870	63.27	61.29
	Big Livestock	911	64.76	62.63	918	67.10	65.39
	Small Livestock	914	64.78	62.59	919	67.14	65.22
	Education	919	64.79	62.55	924	67.13	65.16
	Non-Farm Business Assets	879	64.67	62.46	883	63.13	61.25