

OUTLINE — November 8, 2017

- Interest rates & Net Exports, recap
- Fiscal Policy
 - Effect on GDP in the short run
 - Deficits and Debt
 - Concerns regarding deficit spending

PS4 due Mon/Tues Nov. 20/21

MT2 reflection due on bcourses by 7 pm tonight

Further reading? Check <http://www.cbpp.org/>
(Center on Budget and Policy Priorities)

Review: PPF & AD

- Productivity & supply of inputs (“supply side”)
 - Determine location of PPF
- Aggregate demand (“demand side”)
 - Determines whether economy is on its PPF
- $Y_E = Y_{FE}$?
 - Economy is on its PPF
- $Y_E < Y_{FE}$?
 - Economy is inside its PPF

Three types of policy

Fiscal Policy	Monetary Policy	Credit Policy
Congress & President G, TR, and TA	Federal Reserve (Fed) Interest rates & money supply	Combination of Fed & Congress Policies & laws relating to mortgage and consumer credit: <i>Availability, marketing, consequences of default</i>

Government Spending

- Fiscal Policy Tools
 - G: Government spending
 - TR: Transfer payments
 - TA: Taxes
- **Direct** Fiscal Policy: ΔG
- **Indirect** Fiscal Policy: $\Delta TR, \Delta TA$

Multiplier Effects

- Multiplier

- So, total $\Delta Y =$

Fiscal Policy: Effect on GDP Deficits & Debt: Definitions Deficits & Debt: Concerns

How gov't spends money matters!

Suppose spending multiplier = 4

<p>Direct Policy Action Suppose $\Delta G = 50$ So, initial Δspending = and $\Delta Y_E =$</p>	<p>Indirect Policy Action Suppose $\Delta TR = 50$ So, initial Δspending = and $\Delta Y_E =$</p>
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Government spending has a greater effect on GDP than do changes in taxes or transfer payments

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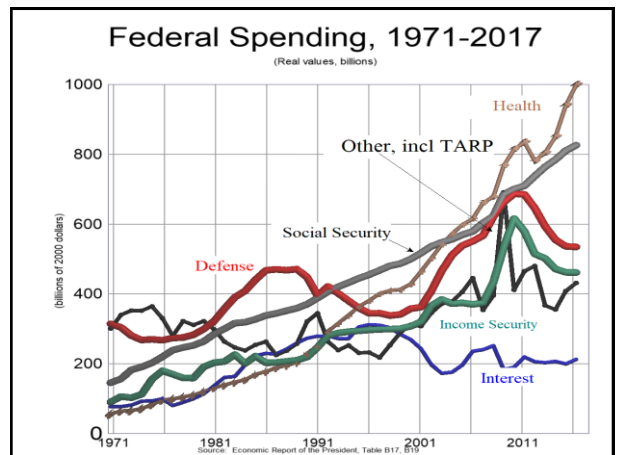
Assuming what . . .

- Step 1 of multiplier process is initial change in AD
 - ΔG

 - ΔTR

 - ΔTA

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Deficits and Debt

Budget Deficit or Budget Surplus

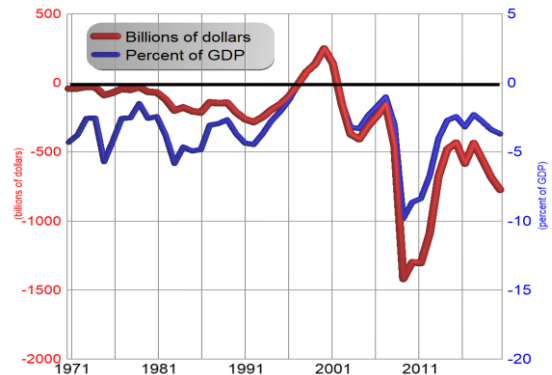
- If, in one year, $G + TR > TA$: **budget deficit**
- If, in one year, $TA > G + TR$: **budget surplus**
 - $G + TR$ = Government outlays
 - TA = Government receipts

Government debt

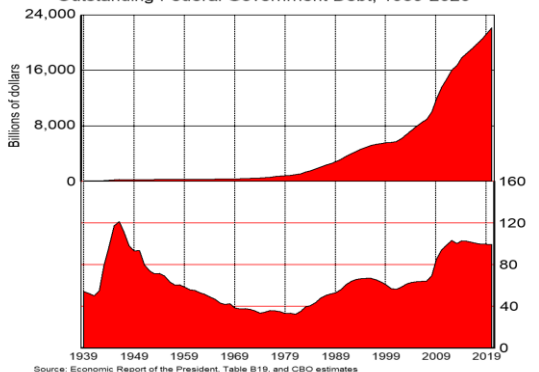
- Cumulative total, since 1790, of annual budget deficits minus annual budget surpluses
- Government borrows by issuing IOUs: government bonds

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Federal Government Deficits, 1971-2020



Outstanding Federal Government Debt, 1939-2020



Fiscal Policy Effect on Deficit

- Expansionary fiscal policy
- Contractionary fiscal policy

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Fiscal policy & Output gap

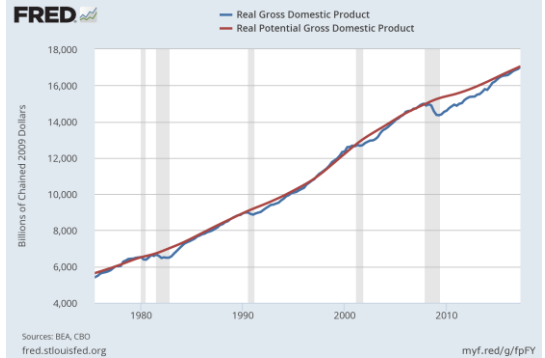
- If we are trying to close an output gap, fiscal policy should be expansionary
 - That is, increase budget deficit this year relative to last year
- If there is no output gap, expansionary fiscal policy may be *too* expansionary
 - Does fiscal policy affect PPF? Or just affect AD?
 - Pushing economy beyond PPF can trigger inflation
- So today, when debate is “shall we cut taxes & increase budget deficit by \$1.5 trillion?” we really need to know [1] size of output gap, [2] effect on PPF

Fiscal Policy: Effect on GDP

Deficits & Debt: Definitions

Deficits & Debt: Concerns

Actual & Potential Real GDP



Fiscal Policy: Effect on GDP

Deficits & Debt: Definitions

Deficits & Debt: Concerns

Real World Complications

- Concerns (this is summary; detail on upcoming slides)
 - Temporary vs. permanent fiscal stimulus
 - Federal vs. state & local policy
 - How does government pay its bills when run a deficit?
 - Hint: By borrowing
 - Impact on interest rates
 - “Crowding out” of investment?

Fiscal Policy: Effect on GDP

Deficits & Debt: Definitions

Deficits & Debt: Concerns

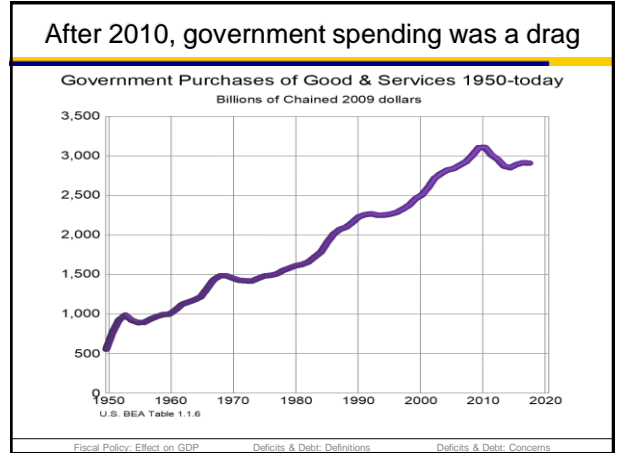
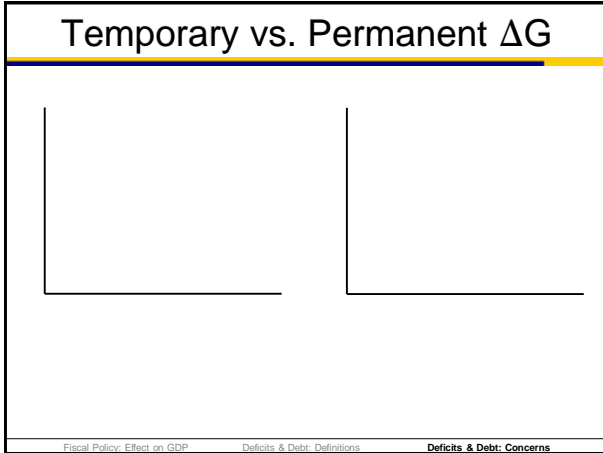
Temporary Stimulus

- “Priming the pump”
 - A process of getting water flowing in a pump, and then the water *just keeps on flowing (even after the “priming” stops)*
- Does Government spending “prime the pump?”
 - What process keeps aggregate demand high after temporary increase in G ends?

Fiscal Policy: Effect on GDP

Deficits & Debt: Definitions

Deficits & Debt: Concerns



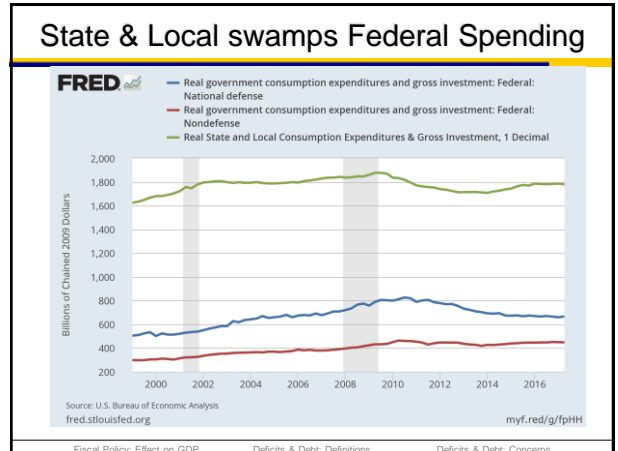
Federal vs. State & Local Policy

- Federal government can run a budget deficit
- State & Local governments can not

- Recession? **Income (Y) down, TA down, TR up**
 - Federal: deficit automatically increases
 - State & Local: Deficit increases, but can't have deficit.
So must cut G+TR or increase TA to eliminate deficit

- **State & local governments worsen recessions**
(not because they want to. . .)

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Effect of G on GDP growth

BEA.gov, NIPA Table 2
Contributions to Percent Change
in Real GDP

	2009	2010	2011	2012
Annual % change				
Real GDP	-2.8	2.5	1.6	2.3
By component of AD:				
Consumption	-1.1	1.3	1.6	1.3
Investment	-3.5	1.7	0.7	1.3
Net exports	1.2	-0.5	0.0	0.0
Government spending	0.6	0.0	-0.7	-0.3
Federal	0.4	0.4	-0.2	-0.2
State and local	0.2	-0.4	-0.4	-0.2

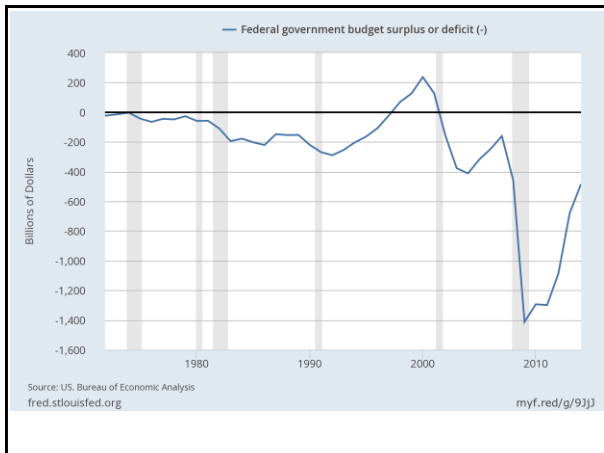
- Top # = sum of other #s in column (but don't double count G)
- GDP grew in 2010
- But state & local government spending was a drag on GDP growth

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Automatic vs Discretionary Policy

Automatic stabilizers	Discretionary fiscal policy
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Structural vs Cyclical Deficit

- A counterfactual question: How big would the deficit be if the economy were at full employment (eg, 4%)?
- How much larger is the deficit because unemployment is above full employment rate of 4 percent?
- It is problematic (many say) when the structural deficit > 0

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How pay bills when run a deficit?

- Federal government does **not** "print money" to pay its bills
 - Deficit? **Federal government borrows**
 - Annual borrowing = $(G + TR) - TA$
- Who lends?
 - Everyone

**Who owns debt
March 2017**

Category	Percentage
Fed & Gov't	42%
International	34%
Other	9%
Mutual funds	8%
Pension & insurance co.	5%
U.S. banks	2%
Savings bonds	1%

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Source: U.S. Treasury, "Ownership of Federal Securities," Table OFS-2. <http://www.fiscal.treasury.gov/freports/oft/broadbulletin/current.htm>

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Impact on Interest Rates

- Market for loanable funds

- But, but, but . . . Ceteris paribus* doesn't usually apply

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What if Supply changes too?

- Market for loanable funds

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