

**The Effects of Strengthening Patent Rights on Firms Engaged in Cumulative  
Innovation: Insights from the Semiconductor Industry**

by

Rosemarie Ham Ziedonis

and

Bronwyn H. Hall

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Rosemarie Ham Ziedonis

Assistant Professor of Strategic Management

The Wharton School

University of Pennsylvania

[ziedonisr@wharton.upenn.edu](mailto:ziedonisr@wharton.upenn.edu)

Bronwyn H. Hall

Professor of Economics

University of California at Berkeley

National Bureau of Economic Research

[bhhall@econ.berkeley.edu](mailto:bhhall@econ.berkeley.edu)

## **ABSTRACT**

During the 1980s, changes in the US legal environment ushered in an era characterized by strong patent rights. This paper examines the effects of this “pro-patent” shift on firms in the semiconductor industry. By conducting interviews with industry representatives and analyzing the patenting behavior of 95 US semiconductor firms during 1979-1995, we find that the strengthening of US patent rights spawned “patent portfolio races” among capital-intensive firms, but also may have facilitated entry by specialized design firms during this period. The results highlight the multifaceted effects of strengthening patent rights on firms within one important cumulative technological setting.

JEL: O34, O32, L63

## 1. Introduction

In the early 1980s, important changes in the US legal environment ushered in an era characterized by strong patent rights. Most notable among these changes was the 1982 formation of a centralized appellate court, the Court of Appeals for the Federal Circuit (CAFC). Although the CAFC is widely credited with unifying and strengthening the judicial treatment of patent rights in the United States, the effects of the “pro-patent” court on the innovative activities of firms remain unclear.

In this study, we employ a combination of research methods to assess the effects, if any, of the “pro-patent” shift on firms in one cumulative technological setting—semiconductors. Much like multimedia or computer firms, semiconductor firms often require access to a “thicket” of intellectual property rights in order to advance the technology or to legally produce or sell their products. Given the rapid pace of technological change in this industry, however, any new product or process is likely to overlap with technologies developed, either in parallel or in the past, by an array of external parties (Grindley and Teece 1997). Despite significant advancements in the theoretical literature on the role of patents in inducing R&D investment when innovation is cumulative (e.g., Scotchmer 1996; O’Donoghue et al 1998), there remains little systematic empirical evidence on the effects of strengthening patent rights in such settings.<sup>1</sup> Our study casts new empirical light on this issue by examining the patenting

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<sup>1</sup> The most extensive treatment of these issues (Merges and Nelson 1990) relies on historical records to trace the effects of conferring broad patent rights to inventors engaged in so-called “cumulative systems” technologies, such as electronics, aircraft or automobiles. In settings where technological advance involves a diverse range of entities involved in the “systems” architecture, the authors find that the issuance of broad, overlapping patents may lead to mushrooming transactions costs and therefore slow the pace of innovation. See also discussion in Mazzoleni and Nelson (1998).

behavior of semiconductor firms during a period that spans the “pro-patent” shift in the US legal environment.

The semiconductor industry also provides an intriguing empirical context within which to revisit the importance and use of patent protection. In two surveys on appropriability conducted in 1983 and 1994, (the “Yale” and “Carnegie Mellon” surveys, respectively), R&D managers in semiconductors consistently reported that patents were among the *least* effective mechanisms for appropriating returns to R&D investments (Levin et al. 1987; Cohen et al. 2000).<sup>2</sup> Driven by a rapid pace of technological change and short product life cycles, semiconductor firms tend to rely more heavily on lead time, secrecy, and manufacturing or design capabilities than patents to recoup investments in R&D. Nonetheless, the number of semiconductor-related patents issued in the United States has risen sharply since the early 1980s, exceeding the overall increase in US patenting identified by Kortum and Lerner (1998).<sup>3</sup> Even more important, the *propensity* of semiconductor firms to patent has risen during this period. As shown in Figure 1, we find that patenting per million real R&D dollars in the semiconductor industry has doubled between 1982 and 1992, from about 0.3 to 0.6.<sup>4</sup> During the same period, the patent yield for manufacturing as a whole was fairly stagnant and that for pharmaceuticals actually declined. If semiconductor firms do not rely heavily on patents to profit from innovation, then why are they patenting so aggressively?

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<sup>2</sup> The 1994 Carnegie Mellon Survey on Industrial R&D in the U.S. Manufacturing Sector (Cohen et al. 2000) updated and extended the influential “Yale” survey conducted in 1983 (Levin et al. 1987). Respondents in both surveys were R&D lab managers in a variety of “focus industries.” Both surveys found that R&D managers in only a handful of industries, including pharmaceuticals, chemicals, and (more recently) biotechnology and medical devices, considered patents to be an effective mechanism by which to appropriate the returns to R&D. These results echo the findings of Scherer et al. (1959), Taylor and Silberston (1973) and Mansfield (1986). As discussed below, the Carnegie Mellon survey extends upon the Yale survey by asking questions on why firms seek patent protection.

<sup>3</sup> The number of US patents issued in a narrowly-defined set of semiconductor patent classes more than doubled between 1981 and 1994, while the number of US patents issued in all US patent classes rose by only 50 percent during this period (USPTO 1995).

Figure 1 about here

In order to illuminate the factors underpinning the surge in patenting in this industry and the effects, if any, of stronger US patent rights on the innovative activities of semiconductor firms, we first conducted interviews with intellectual property managers and executives from several US semiconductor firms—including manufacturers and specialized design firms. Although previous studies have explored the motives for patenting in this industry,<sup>5</sup> we sought additional insights on whether the increased patenting per R&D dollar we find in this industry is related to the strengthening of US patent rights in the 1980s or whether it is driven by unrelated technological or managerial factors (an important alternative hypothesis). These interviews also enable us to investigate the use of patents by firms that specialize in chip design and contract out the manufacture of their products to other firms. Many of these design firms entered the industry during the period associated with strong patent rights, but the importance of patent rights to these firms is unclear.

Drawing upon the insights from this qualitative research, we then conduct a quantitative analysis based on a much larger sample of firms. Our sample includes approximately 100 publicly traded, US firms whose principal line of business is semiconductors and related devices (SIC3674) and whose R&D expenditures are therefore primarily directed towards semiconductor-related areas.<sup>6</sup> After compiling a

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<sup>4</sup> The numbers in Figure 1 were compiled from several sources described in Section 4 below.

<sup>5</sup> For example, see Tilton (1971), Taylor and Silberston (1973), von Hippel (1988) and, more recently, Grindley and Teece (1997) and Cohen et al. (2000).

<sup>6</sup> As discussed in Section 4, we identified additional firms specializing in semiconductor chip design by using data provided to us by Integrated Circuits Engineering, Inc.

detailed database of these firms' patent portfolios from 1975 to 1998, we match these data with financial variables from Compustat (e.g., R&D and sales) that are known determinants of patenting in general<sup>7</sup> and that capture additional variables identified in our interviews. This methodology enables us to improve upon existing studies by constructing reliable estimates of the patent propensities of individual firms during this twenty-year period while keeping the broad technological area constant across firms.<sup>8</sup> Thus we are able to determine whether the upsurge in patenting simply represents changes in the mix of firms in the industry over time (i.e., the effects of entry and exit), changes in the economic behavior of firms, or both. An unfortunate weakness of this approach is the exclusion from our analysis of large US "systems" manufacturers (e.g., IBM, AT&T or Motorola) and non-US firms (e.g., Toshiba, Samsung or Siemens) that are important patent owners and users of semiconductor technologies. Because corporate R&D spending is reported for the entire portfolio of a firm's R&D activities, it is not possible to isolate the share of R&D expenditures directed toward semiconductor technologies for these diversified firms.

Our central hypothesis is that the increase in the patent propensities of semiconductor firms is driven by the "pro-patent" shift in the US legal environment in the 1980s. We distinguish, however, between two potential effects of strengthened patent rights on the intensified patenting we observe in this industry. First, the enhanced enforcement environment could induce more aggressive patenting by firms most

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<sup>7</sup> See Hausman, Hall, and Griliches (1984) and Hall, Griliches, and Hausman (1986), also discussed in Section 4.

vulnerable to “hold up” in the new patent regime. We label this our “*strategic response*” hypothesis. Because the costs and risks associated with being “held up” by external patent owners appear to be especially salient for firms with large sunk costs in complex manufacturing facilities, we test this hypothesis by examining the patenting behavior of large-scale manufacturers and whether it has changed in the period of strong US patent rights. Second, a shift toward stronger patent rights could facilitate vertical specialization within the industry and lead to the emergence of ‘technology specialists’ (Merges 1998; Arora 1995). We examine this “*specialization*” hypothesis by assessing whether the surge in patent propensities in this industry is explained by the emergence of more patent-intensive design firms.

Several important findings emerge from our research. First, estimating firm-level patenting behavior during 1979-95 reveals that the upsurge in patenting by US semiconductor firms is indeed quite remarkable. Controlling for the changes in the mix of firms leaves the upward trend shown in Figure 1 essentially unchanged. Second, our qualitative and quantitative evidence suggests that the “pro-patent” shift has in fact contributed to intensified patenting in this industry, but in ways not examined systematically in previous studies. On the one hand, we find that large-scale manufacturers have invested far more aggressively in patents during the period associated with strong US patent rights, even controlling for other known determinants of patenting (consistent with our “*strategic response*” hypothesis). Instead of being driven by a desire

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<sup>8</sup> In contrast, Kortum and Lerner (1998) examine the increase in patenting activity in particular classes (e.g., software and biotechnology) and then look at aggregate trends in R&D intensity across the US and other national economies. Because of this approach, they are unable to determine whether the increased patenting activity in certain areas is simply due to a simultaneous increase in R&D spending directed towards those areas (in which case, the propensity to patent in such areas has remained unchanged). Using a different approach, Cohen et al. (2000) construct a “patent propensity” measure based on the responses of R&D lab managers to questions in the Carnegie Mellon survey. Although the authors are able to construct a useful estimate of firms’ propensity to patent at one point in time, they are unable to track annual changes in this important variable for respondents over time.

to win strong legal rights to a standalone technological prize, these firms appear to be engaged in “patent portfolio races” aimed at reducing concerns about being held up by external patent owners and at negotiating access to external technologies on more favorable terms. On the other hand, we find that firms entering the industry since 1982 patent more intensively than pre-1982 entrants. This is especially true of specialized design firms founded after 1982; in fact, we see a considerable increase in entry by this type of firm (consistent with our “*specialization*” hypothesis).<sup>9</sup> Our interviews suggest that stronger patent rights are especially critical to these firms in attracting venture capital funds and securing proprietary rights in niche product markets.

Although these results highlight the multifaceted role that patents can play among firms even within the same broad technological area, we find that the primary reason for intensified patenting among our sample of semiconductor firms is more aggressive patenting by capital-intensive firms (“*strategic response*”). The results of our econometric analysis corroborate views commonly expressed by industry representatives that the 1980s “pro-patent” shift in the US legal environment altered their firms’ incentives to patent. Nonetheless, in their analysis of the overall surge in US patenting during this period, Kortum and Lerner (1998) pose two alternative hypotheses that we also consider. First, Kortum and Lerner suggest that the surge in US patenting could be attributed to more aggressive patenting by firms endowed with large patent portfolios in the period preceding the CAFC’s formation. Using aggregate trends in patenting and

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<sup>9</sup> As discussed below, the emergence of specialized design firms into the industry was also facilitated by the adoption of standard process technologies used in semiconductor manufacturing (see footnote 21). Some design firms obtain legal rights to use process technologies via contracts with suppliers of manufacturing services (i.e., “foundries”). For example, unless prohibited from doing so in cross-licensing agreements, foundries can “resell” rights to third party patents in contracts with other firms (see *Intel v. ULSI Technology, Inc*, Fed. Circuit 1993). Some foundry providers, such as IBM, reportedly charge a higher price for their manufacturing services in return for indemnification against patent infringement linked to the manufacture of related products.

R&D data, the authors find little support for their “*regulatory capture*” hypothesis. We too find little evidence that the even more dramatic surge in patenting by semiconductor firms is driven by scale effects alone or by more aggressive post-1982 patenting by Texas Instruments, the one firm in our sample with large absolute levels of patents in the pre-1982 period. We then consider a second alternative explanation posed by Kortum and Lerner, which we refer to as their “*unrelated managerial improvements*” hypothesis. It is possible that the increased patenting per R&D dollar that we observe in this industry is unrelated to stronger US patent rights and is driven by more general technological and managerial changes that have improved the productivity of the research process. Through a process of elimination, Kortum and Lerner (1998) conclude that this explanation is most consistent with patterns revealed in the aggregate data. We explore this issue at some length in our interviews and empirically test this important alternative hypothesis in the context of the semiconductor industry using firm-level data in Section 5. We too find evidence of managerial improvements during the period of our study, but primarily in the way semiconductor firms manage their intellectual property strategy rather than in the management of their R&D labs per se.

This chapter is organized as follows. In Section 2, we discuss the shift toward stronger US patent rights during the 1980s and highlight recent empirical studies that have examined its effects on the patent propensities of firms. In Section 3, we focus more narrowly on the role of patents in the semiconductor industry and present the results of our interviews. Section 4 contains the econometric analysis, describes the data and methods we use, and presents our results. In Section 5, we examine the alternative

hypothesis that the intensified patenting in this industry stems from factors unrelated to the strengthening of US patent rights. Brief concluding remarks follow.

## **2. The Institutional Change and Its Anticipated Effects**

The patent system has long been recognized as an important policy instrument used to promote innovation and technological progress. Two fundamental mechanisms underpin the patent system. First, an inventor discloses to the public a “novel”, “useful”, and “non-obvious” invention. In return, the inventor receives the right to exclude others from using that patented invention for a fixed period of time (now 20 years from the date of patent application in the United States). The rules of the patent game may differ from country to country (e.g., whether rights are assigned to the first inventor or the first to file the patent application), but the underlying principle remains the same. By providing exclusionary rights for some period of time and a more conducive environment in which to recoup R&D investments, the patent system aims to encourage inventors to direct more of their resources toward R&D than would otherwise be the case. At the same time, detailed information about the invention is disclosed to the public when the patent application is published.

### *2.1. The Shift Toward Stronger US Patent Rights*

In the United States, the creation of the Court of Appeals for the Federal Circuit (CAFC) in 1982 marked an important reversal in the judicial treatment of patent rights

from the preceding decades (Adelman, 1987; Merges, 1997).<sup>10</sup> From the trust-busting era of the 1930s through much of the 1970s, patents were largely viewed as anti-competitive weapons used by monopolists to stifle entry and to bar competition.<sup>11</sup> For example, in 1959, Scherer and his co-authors write:

“During the past two decades a pronounced change has taken place in the policies of governmental bodies towards patents owned by corporations... The courts have become increasingly critical of patent validity, and cases in which the exercise of patent rights conflicted with antitrust statutes have been prosecuted by denying the exclusiveness of the patent grant. Since 1941, more than 100 judgments have been entered which required corporations to license their patents to all applicants at reasonable royalties or no royalties at all. This trend was brought sharply to the public’s attention in January of 1956 when two of the nation’s foremost leaders in industrial technology, the American Telephone and Telegraph Co. and International Business Machines, Inc., entered into decrees requiring them to license all of their more than 9,000 patents, in most cases without receiving royalties in return.” (1959: p. 2-3).

Anti-patent sentiment continued through much of the 1970s: “it was difficult to get a patent upheld in many federal circuit courts, and the circuits diverged widely both as to

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<sup>10</sup> Although governmental agencies (in the United States, the US Patent and Trademark Office) examine applications and decide whether an invention qualifies for patent protection, the courts ultimately determine the strength of patent rights once granted. By deciding whether a patent is valid or whether another party has infringed on the patent owner’s rights, courts play a pivotal role in determining the strength (and hence, the value) of patent rights.

<sup>11</sup> As Merges (1997: p. 11) states: “Unfortunately for the patent system, the identification of patents with big business meant that when big business lost favor, so too would patents... The exclusive nature of the patent grant, coupled with the actual market power that some patents conferred on their holders, seemed closely related to many of the monopolists’ oppressive practices.” The US Supreme Court was also generally hostile toward patents during this period and relied on antitrust concepts to constrain the rights of patent owners. For example, the Supreme Court invalidated 83 percent (49) of the 59 patent cases it considered between 1931 and 1973 (Merges, 1988: 818).

the doctrine and basic attitudes toward patents. As a consequence, industry downplayed the significance of patents” (Merges 1997: p. 12).

By the early 1980s, the pendulum started to swing away from a restrictive treatment of patents toward a view that patent rights should be construed liberally to stimulate innovation. Driven by general concerns about the increased competition faced by US firms in high technology industries and a growing belief that stronger intellectual property rights were needed to stimulate innovation, Congress passed a series of laws in the early 1980s aimed at improving the function of the US patent system and at relaxing antitrust constraints on the innovative activities of firms.<sup>12</sup>

No other event signaled this “pro-patent” shift in the United States more clearly than the 1982 creation of the Court of Appeals for the Federal Circuit, a centralized appellate court with jurisdiction over all patent infringement appeals.<sup>13</sup> Although the driving force behind the legal reform was a need to unify US patent doctrine, the CAFC put in place a number of procedural and substantive rules that collectively strengthened the rights of US patent owners. For example, the new court endorsed the broad, exclusionary rights of patent owners through its interpretation of patent scope, increased evidentiary standards to make it more difficult to invalidate the rights of patent owners, was more willing to halt allegedly infringing actions early in the dispute process by granting preliminary injunctions, and was more willing to sustain large damage awards

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<sup>12</sup> For example, the 1984 National Cooperative Research Act reduced the antitrust penalties for collaboration among firms in “pre-commercial” research. In 1993, the NCRA was extended to cover joint production ventures. See also Kortum and Lerner (1998: p. 7) on the legislative initiatives aimed at improving the operation of the US Patent Office, among other things: “More patent legislation was enacted between 1980 and 1982 than had passed in the previous two decades”.

and thereby penalize infringing parties more severely.<sup>14</sup> The plaintiff success rates in patent infringement suits also increased substantially during this period.<sup>15</sup>

## 2.2. Empirical Evidence

Although the importance of the CAFC in strengthening US patent rights has been widely noted, the actual effects of the “pro-patent” shift on the patent propensities of firms remain unclear.<sup>16</sup> To the extent that stronger patent rights enable firms to recoup more of their R&D dollars, stronger patent rights should increase incentives to invest in R&D.<sup>17</sup> There is no *a priori* reason to expect, however, that these increased R&D dollars should yield proportionally more patents. Thus, unless other changes in the content or management of R&D occurs (such as a shift toward more “applied,” patentable activities or improvements in research methods that speed or ease the inventive process), stronger patent rights should not necessarily generate an increase in the numbers of patents generated per R&D dollar.

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<sup>13</sup> Until 1982, patent appeals were primarily heard in the court of appeals of the district in which the case was tried, which led to “forum-shopping” among firms (Kortum and Lerner, 1998). Adelman (1987), however, argues that the 1982 establishment of the new court represented an “outgrowth of the dissatisfaction with the functioning of both the Supreme Court and the federal appellate courts” and a “realization by Congress that a uniform and more reliable patent system was necessary for sustained economic growth and to rise to the challenge of Japanese and German industrial competition” (p. 983).

<sup>14</sup> Merges (1997) and Lanjouw and Lerner (1995) provide additional information on these and other effects of the court. The main point, however, is that many of the rules and decisions of the CAFC during this period favored the rights of patent owners.

<sup>15</sup> Later evidence on court rulings revealed that “between 1953 and 1978, circuit courts affirmed 62 percent of district court decisions holding patents to be valid and infringed and reversed 12 percent of the decisions holding patents to be invalid or not infringed. In the years 1982-90, the CAFC affirmed 90 percent of district court decisions holding patents to be valid and infringed and reversed 28 percent of the judgments of invalidity or noninfringement” (Lerner, 1995: p. 469).

<sup>16</sup> See Jaffe (2000) for a thoughtful discussion of the shift in US patent policies during the 1980s and the mixed empirical evidence on its effects on innovation more generally.

<sup>17</sup> Indeed, a central concern in the literature on optimal patent design is that firms would engage in socially wasteful “patent races” and over-invest in R&D under a regime of strong patent rights. See Reinganum (1989) for a review of this extensive literature. Recent studies have advanced the patent-design literature by investigating the R&D incentives provided by patents when innovation is cumulative, rather than discrete, in nature (e.g. Scotchmer 1991, 1996; Green and Scotchmer 1995; Scotchmer and Green 1990; O’Donoghue et al. 1998; and O’Donoghue 1998). Much of this work still suggests that strengthening patent rights (through a variety of mechanisms) should induce R&D spending, albeit by initial innovators in the cumulative chain.

In light of the above discussion, it is interesting to note that previous empirical studies have failed to find evidence that the strengthening of US patent rights during the 1980s stimulated industrial spending in R&D. Kortum and Lerner (1998) demonstrate that upswing in US industrial R&D spending predates 1982. Moreover, they find that the intensity of research effort leveled off in the late 1980s and early 1990s while patenting rates continued to climb. In another study, Bessen and Maskin (2000) show that real R&D intensity in information technology-related industries (including semiconductors, telecommunications, and computers) has fallen steadily since around 1982, providing little evidence that the strengthening of patent rights stimulated R&D spending by firms in these industries. Similar evidence exists for the firms in our sample: incumbent firms (those who entered the industry prior to 1983) show a slight decline in their R&D intensity, whereas entrants (half of whom are design firms, which specialize in R&D) show some increasing R&D intensities at first and then a decline. Thus, the surprising first order effect of the “pro-patent” shift in many industries seems to be an increase in patenting rather than an increase in R&D spending per se.<sup>18</sup>

### *2.3. Exploring the link between the “pro-patent” shift and intensified US patenting*

The study by Kortum and Lerner (1998) previously cited examines these somewhat puzzling empirical trends in more detail in order to determine whether, in fact, the “pro-patent” shift led the continued explosion in US patenting or whether the two are simultaneous, but unrelated events. Their central hypothesis, like ours, is that the surge in patenting is related to the strengthening of US patent rights associated with the 1982

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<sup>18</sup> Due to the omission of other factors that may have impacted firm-level R&D spending, however, one should be cautious about drawing strong conclusions from these aggregate time series data alone.

formation of the CAFC (their “*friendly court*” hypothesis). The authors test this hypothesis by examining evidence on worldwide patenting; if US patents in general have become more valuable because of the “pro-patent” shift, then the United States should have become a more important “destination” country for international patent filers following the CAFC’s formation. They find little support for this hypothesis in the aggregate data and reject the view that the overall surge in US patenting is linked to the strengthening of US patent rights in the early 1980s. Kortum and Lerner also find little evidence for a variant of their “friendly court” hypothesis, which suggests that incumbents with large patent portfolios in the pre-CAFC account for the subsequent increase in patenting (their “*regulatory capture*” hypothesis).<sup>19</sup> Through a process of elimination, Kortum and Lerner (1998) conclude that the surge in US patenting over the past two decade appears to stem from a “*broad increase in R&D productivity.*” In this view, the historically unprecedented rise in US patenting rates since the 1980s is in fact unrelated to the simultaneous changes in the US legal environment. Instead, it appears to be driven by more general “improvements in the management or automation of the innovation process itself” (Kortum and Lerner 1998, p. 4).

Kortum and Lerner (1998) highlight an important phenomenon, but their use of aggregate, rather than firm-level data, may have led them to dismiss the potential effects of the “pro-patent” shift too quickly, at least in the context of the semiconductor industry where the surge in patenting (relative to firm-level R&D spending) is most dramatic. In semiconductors, we would modify the analysis of Kortum and Lerner in several ways. First, it is clear from talking with industry representatives that regulatory capture

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<sup>19</sup>Kortum and Lerner (1998) pose a fourth, “fertile technologies” hypothesis but also find little support in the overall data to suggest that the growth in US patenting is concentrated in “fertile” areas such as biotechnology or

(implying a more aggressive use of intellectual property rights by large firms with deep pockets) could induce other firms to patent more aggressively in order to improve their negotiating position with these large owners of intellectual property. If this is true, regulatory capture does not necessarily imply that large patent owners will have a greater relative incentive to patent than firms most subject to “hold up” (either by large patent owners or a more diverse set of entities) in the era of strong patent rights. We examine this “*strategic response*” hypothesis below.

Second, we interpret changes in the “management of R&D” more broadly to include managerial changes in the patenting process. It was clear from our conversations that many manufacturers had redirected more managerial resources and effort towards managing the invention disclosure and patent application process even without significant changes in the overall strategy and goals of their R&D programs. Manufacturers had decided to “harvest” more patents from their R&D, both as a defensive strategy (e.g., “to ensure the freedom to design and manufacture”) and to assist them in winning favorable terms in cross-licensing negotiations with other firms in the industry. The results of the 1994 Carnegie Mellon Survey of Industrial R&D in the United States (Cohen, Nelson, and Walsh 2000) highlight the importance of these broader motives for patenting among firms engaged in cumulative, “complex” technologies, including but not limited to semiconductors.<sup>20</sup> This finding has important implications, not only on the broader use of patents by firms in many high technology industries, but on unraveling the potential effects of strengthening patents rights in areas where the value of a single patent is

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software.

<sup>20</sup> Other “complex” industrial settings included computers, electrical equipment, instruments, transportation and machinery (Cohen et al. 2000). These “complex” areas contrast with more “discrete” settings, such as chemicals, pharmaceuticals, or textiles where the value of one firm’s patents is less dependent on technologies owned by others (Cohen et al. 2000).

inherently tied to the value of other patented and unpatented technologies. We explore the implications of these issues at some length in our interviews and empirically in Section 5.

Finally, the “pro-patent” policies put in place by the CAFC may have facilitated entry by firms specializing in R&D-intensive inputs even within existing industries (Merges 1998; see also Arora and Fosfuri 1998). Indeed, the period associated with strong US patent rights has witnessed significant entry into the semiconductor industry by firms that specialize in innovative products but that contract out the manufacture of their products to other firms.<sup>21</sup> To the extent that product innovations are generally better suited to protection with patents (Levin et al. 1987), we might expect these firms to exhibit a relatively high propensity to patent based on their R&D spending. Moreover, as ‘technology specialists’, these firms may rely more heavily on patents to appropriate returns to innovation than firms owning complementary assets in manufacturing (Teece 1986). It is possible therefore that the increased propensity to patent we observe in this industry is driven by the emergence of these patent-intensive firms. With this in mind, we explore the importance of patents to design firms in our interviews and return to this “*specialization*” hypothesis in our econometric analysis.

### **3. Field Interviews**

In order to illuminate the factors that have influenced patenting in the semiconductor industry and the effects, if any, of the “pro-patent” shift on the innovative

activities of different types of firms, we met with intellectual property managers and executives from seven semiconductor firms, including four manufacturers and three design firms.<sup>22</sup> As shown in Appendix A (Table 1), the interview sample includes a range of firms in terms of size and patent intensity. Only one firm, Texas Instruments, held a large patent portfolio (both in absolute terms and relative to its R&D spending) prior to the shift in US patent policies.<sup>23</sup>

Without exception, interviewees emphasized that the stronger patent rights ushered in by the Court of Appeals for the Federal Circuit (CAFC) reshaped the incentives to obtain US patents in this industry. But the implications of the “pro-patent” shift appeared to differ among the types of firms in the interview sample, depending on the size and strength of their patent portfolios in the early 1980s, and the extent to which other patent owners could credibly threaten to exclude the firm from using critical technologies and demand higher royalties for the use of external technologies. Despite the small number of firms in the interview sample, questions about the perceived effects of the early-1980s shift in US patent policies generated a rich set of general findings (see

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<sup>21</sup> These specialized firms, which are known in the industry as “fabless” firms, design new microelectronic products but subcontract out the manufacture of these products to so-called “foundries,” which often to specialize in wafer fabrication. Division of labor in this industry was aided by the diffusion during the 1980s of the Metal-Oxide Semiconductor (MOS) production technology. The adoption of the MOS standard enabled chip designers to operate within more stable design rules and foundries to incrementally improve their processes in ways that would accommodate successions of new designs (Macher et al. 1998).

<sup>22</sup> We conducted these interviews (which included structured questions and a follow-up survey) between April 1998 and November 1998. In each case, we asked to meet with someone with direct responsibility for formulating and implementing the firm’s patent strategy. Identifying relevant decision makers was straightforward for small firms: we typically met with someone with a legal/engineering background who was in charge of the firm’s patenting activities; in one case, we met with the firm’s CEO. For larger firms, we typically met with two or more persons, including in-house patent or corporate attorneys, patent licensing executives, or R&D lab managers. In order to gain additional views on whether the firms in our sample are representative of industry-wide or cross-industry trends, we also met with attorneys actively involved in negotiating patent-related transactions on behalf of a broad set of firms, including ones in the semiconductor industry. For more information on these interviews and our results, see Ziedonis (2000).

<sup>23</sup> Because of its pivotal role in setting industry-wide norms in the patent and patent licensing arena, Texas Instruments was included in our interview sample. We are treating the names of the remaining firms as confidential, pending approval from interview participants.

Ziedonis 2000 for more information). Here, we focus on differences between manufacturing firms and design firms that inform our econometric analysis below.

### *3.1. Large-scale manufacturers: the increased value of patents as bargaining chips*

Several large-scale manufacturers in our sample were visibly “ramping up” their patent portfolios and “harvesting” latent inventions to add to their stock of patents. For example, one firm had “shifted from owning a total of 30 patents [in 1990] to filing over 300 patents in one year” with an internal goal in place to “own 1000 patents by the year 2000.” Another manufacturer had instituted an even more ambitious “1000 by 2000” patent goal while maintaining a relatively stable R&D budget: before 1993, the firm typically filed 100 patent applications per year (which rose to 650 patent applications in 1996 to a goal of 1000 applications filed in a single year by 2000). The increased volume of patent filings appeared to reflect a deeper reach into an existing pool of inventions rather than a shift in R&D activities per se. As one interviewee noted, there were “a lot of patentable inventions sitting around,” but the firm had simply “not taken the time and incurred the cost” to patent these inventions in the past.

Two events, both related to the more favorable judicial treatment of US patent rights, were frequently mentioned as having played a pivotal role in reshaping the patent strategies of these firms. First, interviewees emphasized the important “demonstration effect” of Polaroid’s successful patent infringement suit against Kodak; in 1986, Polaroid was awarded almost \$1 billion in damages and Kodak was barred from competing in the instant-film camera business. The large penalties imposed in this case and the realization that US courts were willing to take an aggressive stance against infringement by

halting—either temporarily or permanently—production utilizing infringed technologies fueled concerns among executives in many firms, including semiconductor manufacturers. As one interviewee noted, “a preliminary injunction would be detrimental to a firm if it means shutting down a high-volume manufacturing facility; loss of one week’s production alone can cost millions of dollars.”<sup>24</sup> The licensing director of another firm agreed that the threat of injunction is indeed a powerful lever against manufacturers—especially if the cost associated with halting their production is high and they have already integrated the technologies into their production processes. The more costly and difficult it is for the infringing party to “invent around” the patented technology, the more favorable the negotiating position of the party who owns the legal “right to exclude”.

A second widely-cited reason for intensified patenting in the industry was referred to by some as a “Texas Instruments” effect. During 1985-86, Texas Instruments successfully asserted its patents in court for a range of inventions pertaining to integrated circuits (e.g., the “Kilby patent” on the basic design of the integrated circuit) and manufacturing methods (e.g., the method for encapsulating chips or transporting wafers from one manufacturing platform to another). Although the original suits were against non-US firms, TI’s successful enforcement of its patents enabled the firm to charge higher royalty rates to other firms in the industry. Indeed, interviewees were well aware of the strategies that Texas Instruments had put in place to manage—and profit from—its

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<sup>24</sup> Until the Kodak-Polaroid case, infringing firms generally expected to pay royalties on past use of the property covered by the infringed patent (a reasonable risk and slightly less expensive in an expected value sense than paying royalties from the beginning); in contrast, after the Kodak-Polaroid ruling, firms perceived that they could be shut down with an injunction rather than simply paying the infringing firm. See Barton and Parapatt (1998) for additional information on the Polaroid-Kodak dispute.

patent portfolio<sup>25</sup>; representatives from several firms plan to adopt a similarly aggressive licensing strategy once their portfolios grow larger. Others noted that AT&T, IBM, and Motorola began asserting their patent rights more aggressively during this period in order to increase licensing revenues based on their large portfolios of semiconductor-related patents. According to several industry representatives, these large patent owners not only increased royalty rates for “rights to infringe” their patents but sought royalty-bearing licenses from smaller firms more aggressively.<sup>26</sup>

Citing these effects, interviewees from large-scale manufacturing firms typically noted that patents had become far more important to their firms during this “pro-patent” environment to use as bargaining chips in negotiations with other patent owners. Some noted that the semiconductor industry has historically been characterized by the broad, cross-licensing of patent rights among manufacturers. To a large extent, this is still the case (as discussed in Grindley and Teece 1997). Nonetheless, a firm lacking a strong patent portfolio of its own with which to negotiate licensing or cross-licensing agreements could face a more rapid erosion of profits in an era when the costs and risks associated with infringement had increased. For example, one industry executive estimates that “a new manufacturer would need to spend \$100 - \$200 million of revenues to license what are now considered basic manufacturing principles but which do not transfer any currently useful technologies.”<sup>27</sup>

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<sup>25</sup> After launching its more aggressive patent licensing strategy in 1985, TI subsequently earned almost \$2 billion in royalty income during 1986-1993 (Grindley and Teece 1997).

<sup>26</sup> One report suggests that during 1987-88 IBM increased its typical royalty rates from 1 to 5 percent of sales revenues for products based on IBM patents (Shinal 1988). Although not mentioned in our interviews, the dramatic growth in overall semiconductor sales may have heightened further the incentives of patent owners to seek sales-based royalties during this period. From 1980 to 1990, for example, worldwide semiconductor sales increased from \$13.6 to \$57.5 billion (ICE Status Report 1998).

<sup>27</sup> Michael Rostoker, former vice president of strategic alliances at LSI Logic, as cited in Headley (1998: p. 17).

Two factors emerged from these interviews that appeared to exacerbate these general “hold up” concerns among large-scale manufacturers in the semiconductor industry. First, these firms were investing in more costly facilities that were becoming obsolete more rapidly. For example, in the early 1980s, a wafer fabrication facility (fab) cost about \$100 million and had an expected life span of 10 years. By the mid-1990s, however, the cost had risen to over \$1 billion for a new fab, while the useful life of the capital investment had been reduced to little more than 5 years (ICE 1995).

Semiconductor manufacturing is also notoriously complex, integrating an array of process and product technologies that cover aspects of the circuitry design, materials used to achieve a certain outcome, and methods used in the wafer fabrication process (see Ham et al. 1998; Grindley and Teece, 1997). As some pointed out, a given semiconductor product (say, a new memory or logic device) will often embody hundreds if not thousands of “potentially patentable” technologies that could be owned by suppliers, manufacturers in other industries, rivals, design firms, or independent inventors. With the strengthening of US patent rights, the expected benefits of amassing portfolios of “legal rights to exclude” (for offensive and defensive reasons) began to outweigh their costs.<sup>28</sup>

### *3.2. Design firms: securing rights in niche product markets?*

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<sup>28</sup> Although some licensing agreements are negotiated using a list of the firm’s “proud patents” (Grindley and Teece 1997), according to the industry representatives with whom we met, firms occasionally find patents so difficult to value that some cross-licensing negotiations are conducted using patent *counts* as the unit of currency. Von Hippel’s interviews of semiconductor firms revealed a similar tendency: “[when] threatened by an infringement suit, a firm will typically send ‘a pound or two’ of copies of patents germane to the business to the potential plaintiff and suggest that it is they who are the real infringers, culminating in a cross-licensing” (von Hippel 1988, p. 53; cited in Cohen et al. 2000). Clearly, to the extent that this practice has become more widespread, there is a considerable incentive to apply for patents on minor innovations that have no other intrinsic value.

The “bargaining chip” role of patents was less apparent in our interviews with the firms specializing in the design of semiconductor products. Two highly profitable design firms in our interview sample had established sophisticated in-house patent committees and were patenting aggressively in their core product lines. Unlike manufacturers, these firms appeared to be driven by a desire to secure broad proprietary rights to technologies in niche product markets. Although one firm was starting to patent for defensive reasons (i.e., in anticipation of future requests from larger firms for royalty payments), patents were mainly used to improve these firms’ competitive position vis-à-vis direct market rivals. The small number of design firms in our interview sample negotiated surprisingly few licensing agreements involving the sale of rights to infringe their patented technologies or the acquisition of such rights from others. Put differently, patent rights appeared to be more important to these firms for “horizontal” reasons (to gain market share from rival firms) than for “vertical” reasons, such as exchanging know-how or technology with either suppliers of their manufacturing services or customers (Arora and Fosfuri 1998; Arora 1995). The primary “vertical” role of patenting for this small group of firms appeared to be in securing capital from private investors in the start-up phase.<sup>29</sup> Even the executives at the large manufacturing firms with whom we spoke were aware of the importance of this role for patents in facilitating entry.

The overall picture that emerged from both sets of interviews was the importance of patents as an imperfect but quantifiable measure of technology that enabled technology-based trades to be made in external markets, both in financial markets

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<sup>29</sup> A separate interview with a member of the board of a recent start-up firm highlighted the salience of these remarks. The privately held design firm spends over \$360,000 a year on filing patent applications and related legal costs, which represented almost 40% of its annual revenues in 1998. According to the board member interviewed, investors demanded that the firm acquire strong patent rights at an early stage in order to increase its leverage against

(venture capital) and with suppliers and owners of complementary technologies.

Although the sample underpinning these interviews is not necessarily representative of the industry as a whole, the general insights suggest that the shift in patent policies in the early 1980s increased the incentives of firms in this industry to patent (with notable exceptions; see Ziedonis 2000), albeit for reasons that differ among types of firms.

#### **4. Empirical Analysis**

Conclusions from our interviews with participants in this industry are necessarily limited by the size of the sample and the retrospective nature of some of the questions. In this section, we examine the patenting behavior of a much larger sample of semiconductor firms over a period that spans the “pro-patent” shift in the US legal environment in order to ascertain the generality of our earlier findings. Our approach here is econometric rather than qualitative, and we rely primarily on data that is publicly available (accounting data including R&D spending, and patent grant data). In general, our results using the large sample of firms corroborate the main findings from our field research.

As mentioned in the introduction, Figure 1 suggests that US semiconductor firms have increased their “propensity to patent” since the mid-1980s.<sup>30</sup> It is clear from this graph that there is a steep rise around 1985-86 in the patent applications obtained per million dollars of real R&D spending in the semiconductor industry; the computing

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future rivals and to reduce the likelihood that the small management and engineering team would become distracted with patent infringement suits brought against the firm.

sector exhibits a similar rise, but it is much smaller, and the pharmaceutical/biotechnology industry actually shows a decline in the patent-R&D ratio.<sup>31</sup> While suggestive, these aggregate trends do not control for changes in the mix of firms during this period or for changes in other firm characteristics (such as size) that could affect the number of patents generated per R&D dollar. It is also possible that the upward trend in Figure 1 simply reflects the well-documented, aggressive patenting behavior of Texas Instruments during this period. With this in mind, in this section we estimate a series of “patent production functions” that explore key differences among firms and illuminate whether, in fact, a change in firm-level patenting behavior has taken place during the period associated with stronger US patent rights.

We test two main hypotheses. First, we examine whether firms most subject to “hold up” responded strategically to the shift in the US legal environment by patenting more aggressively during the period of strong patent rights (our “*strategic response*” hypothesis). Based on our interviews, firms with large sunk costs in complex manufacturing facilities appear to have the largest incentives to “ramp up” their patent portfolios in order to safeguard against the threat of costly litigation and to negotiate access to external technologies on more favorable terms. To test this hypothesis, we ask whether capital-intensity (a stock measure, defined below) influences the patenting behavior of firms in this industry and whether it has played a more prominent role in their

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<sup>30</sup> Figure 1 shows the total patent yield for the 110 firms in our universe of Compustat SIC 3674 firms, together with the patent yield for all the firms in the Compustat manufacturing sector (firms whose principal SIC is between 2000 and 3999), and for firms in the other computing and electronics industries for comparison. The ratio of the total number of successful patent applications in the sector to the total R&D spending in the sector is plotted rather than the average of the patent-R&D ratios for each firm, to avoid the noise introduced by outlier observations with very small R&D programs. This procedure is equivalent to plotting a weighted patent-R&D ratio where the weights are the size of the R&D program.

<sup>31</sup> Note that we have all patents that issue by 1998 for our sample, but only those that issue by 1996 for the other industries, so our patent numbers are not quite complete in the later years. For this reason, we stop the analysis in Figure 1 in 1993, because 1994 appears to be the first year in which truncation due to the issue lag is visible.

patenting behavior in the period of strong US patent rights. Our second main hypothesis stems from the view that patent rights may have facilitated entry by design firms that rely more heavily on patents to appropriate returns to innovation (our “*specialization*” hypothesis). We test this hypothesis by (1) examining the changing pattern of entry in this industry and (2) investigating whether post-1982 design firms (i.e., ones that entered the industry during the “pro-patent” era) rely more heavily on patent protection, controlling for other determinants of patenting.

In order to address the alternative “*regulatory capture*” hypothesis posed by Kortum and Lerner (1998), we control for the one firm in our sample, Texas Instruments, that held a large portfolio of patents in the pre-1982 period (both in absolute numbers and relative to other firms in the sample). This hypothesis also implies more aggressive patenting by large incumbents, an issue that we also explore. We return to the second alternative hypothesis raised by Kortum and Lerner (that the patterns we observe are driven by improvements in the research process unrelated to the “pro-patent” shift) in Section 5. Before describing the results of our analyses, we describe our data construction and the broad features of our data.

#### *4.1 Sample selection and data*

The econometric part of this study is based on the universe of 110 publicly traded U.S. owned firms whose principal line of business is in SIC 3674 (semiconductors and related devices) and who have data on Compustat between 1975 and 1996. To this universe we added a small number of publicly traded firms in related industries that we

knew to be semiconductor firms.<sup>32</sup> Because the purpose of this study is to examine changes in the patenting propensities of semiconductor firms over time, we needed reliable indicators for both the patented output of semiconductor firms and the semiconductor-related R&D investments (inputs) of these firms. As discussed earlier, corporate R&D spending is reported for a firm's entire portfolio of research activities, so we restricted our sample to firms whose R&D investments are primarily directed toward technologies aimed at semiconductor-related products. We therefore exclude "systems" manufacturers, such as AT&T, Motorola, or IBM, that are important owners (and users) of semiconductor-related intellectual property but whose R&D investments are broader in scope (e.g., directed towards telecommunications or computer technologies more generally). We excluded non-US firms (e.g., Hitachi or Samsung) for similar difficulties in obtaining reliable semiconductor R&D investments for these firms; the patent propensities of non-US firms may also be driven by institutional factors of their home countries, which are beyond the scope of our study.

For the analysis in this paper, we restricted the sample to 1979 (the first year in which there are more than 20 firms) through 1995 (because of the truncation of the patent data after that date due to lags in the granting of patents), dropped partially-owned subsidiaries, and excluded firms that had less than 3 years of good data. The final sample, as shown in Appendix A (Table 2), contains 95 firms in an unbalanced panel that has 946 observations (firm-years). The omitted firms were primarily small post-1994 startups for which we had inadequate data.

A major challenge in any study that examines the patenting activities of firms over time is identifying which patents are assigned to individual firms in a given year.

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<sup>32</sup> These additional firms were added based on information in volumes from ICE (1976-1998).

Firms patent under a variety of names (their own and those of their subsidiaries) and the Patent Office does not keep a unique identifier for the same patenting entity from year to year. To construct the entity-level patent portfolios of the firms in our study, we first retrieved the patent portfolios of the firms included in the Case Western patent database (discussed in Hall et al. 2000).<sup>33</sup> We supplemented these data with updated entity-level portfolios for the firms in our study by identifying name changes, subsidiaries, and mergers and acquisitions from a variety of sources.<sup>34</sup> These searches generated a total of 17,228 patents issued to these 95 firms that were applied for between 1979 and 1995, for an average of 241 total patents per firm. In contrast, 519 patents were issued to the omitted firms, an average of 17 total patents per firm.

The entity-level patent portfolios were combined with each firm's detailed balance sheet and income statement data from Compustat. The resulting "matched" database combines, for all 95 firms, the front page patent information for their patents that issued during 1979-1995 (e.g., the patent number and class, the date the patent was applied for and issued) with information contained in Compustat (e.g., annual R&D spending, capital expenditures, number of employees, and sales). In addition, we used business directories and industry sources to identify the founding date of each firm (which may precede the date for which we have data by many years), and to determine

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<sup>33</sup> This database contains the results of a match between the names of approximately 3,000 manufacturing firms on the Compustat files to about 30,000 of their subsidiaries (using a 1989 "Who Owns Whom" directory).

<sup>34</sup> We identified name changes and 1998 subsidiary information from Standard and Poor's "Corporate Descriptions Plus News" database available on Lexis-Nexis. Some firms were acquired or went bankrupt during the period of our study and were therefore not listed in current business directories. In this event, we retrieved the relevant information from the last available 10-K filed by the firm. We identified 1994 and 1989 subsidiaries of large firms by using the Directory of Corporate Affiliations ("Who Owns Whom"); for smaller firms, we obtained the list of 1994 and 1989 subsidiaries from the list of subsidiaries (typically, Exhibit 21) filed with each firm's annual 10-K report. Finally, we identified all major mergers and acquisitions involving these firms from 1984 to 1998 using several databases and directories available on Lexis-Nexis, including: the Financial Times Mergers and Acquisitions Database, the IDD United States M&A Transactions database, and the "news" portion of "Standard and Poor's Corporate Description Plus News" database.

whether the firm owned and operated its own fab (manufacturer) or specialized in product design alone (design firm).<sup>35</sup>

Table 1 provides summary statistics for our key variables. The top panel is based on our universe of firms from 1965 to 1997 and the bottom panel is based on the sample we use for estimation. The median firm in our sample is 24 years old in 1995, has approximately 500 employees, spends five million (1992) dollars on R&D, and successfully applies for one patent a year.<sup>36</sup> The distribution of these variables is quite skewed, however, with over 700 patent applications in one year for one firm (Texas Instruments in 1995) and over one billion dollars of R&D in one year for one firm (Intel in 1994 and 1995). Design firms represent 20 percent of the observations.<sup>37</sup>

Table 1 About Here

#### 4.2 Estimating the patent production function

To explore the determinants of patenting in these semiconductor firms and how they have changed over time, we use a patent production function first introduced by Pakes and Griliches (1980); our specific econometric model was first applied to patent data by Hausman, Hall, and Griliches (1984). The patent production function relates the

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<sup>35</sup> We used the business directories on Lexis-Nexis (discussed above) to identify the year in which each firm was established. To determine whether a firm was a manufacturer or not, we used 1997 industry data provided by Integrated Circuit Engineering, Inc. (ICE) in which a firm is classified as “fabless” if the majority of its wafers are manufactured by other parties. Because some of our firms had manufacturing capabilities at one time but had divested them by 1997, we supplemented these data by examining previous 10-Ks for each firm.

<sup>36</sup> As discussed below, these data include information on these firms’ *successful* patent applications (i.e., applications for which patents are eventually granted). Information on unsuccessful US patent applications (i.e., ones that do not result in issued US patents) is not publicly available in the United States.

<sup>37</sup> A small number of observations are missing R&D in one or more years, although all the firms in our sample report R&D in at least some years. To a great extent, the firms dropped in our cleaning process were younger (often because they actually entered in 1994 or later) and smaller.

number of successful patent applications made by a firm in a given year to its past history of R&D spending, along with other firm characteristics such as size.

Because the number of successful patent applications made by a semiconductor firm is a count variable with many zeroes and ones, we use Poisson-based econometric models and estimation methods. As in Hausman, Hall, and Griliches (1984), we hypothesize that the expected number of patents applied for during the year is an exponential function of the firm's R&D spending and other characteristics  $X_{it}$ :

$$E[p_{it}/X_{it}] = \lambda_{it} = \exp(X_{it}\beta + \gamma_t)$$

where  $i$  indexes the firm and  $t$  indexes the year.  $\gamma_t$  is an overall year specific mean that measures the average patenting rate across all firms, adjusting for the changing mix of firms in the sample. We estimate this model using maximum likelihood for the Poisson distribution, but we report "robust" standard errors. Gourieroux, Montfort, and Trognon (1984) have shown that the Poisson coefficient estimates are consistent if the mean specification is correct, because the Poisson model is in the linear exponential class, and that the robust standard errors will be consistent estimates even under misspecification of the distribution.

We also report the results of a Lagrange multiplier test due to Cameron and Trivedi (1998) for overdispersion of the negative binomial (2) type.<sup>38</sup> Rejection can be interpreted as a rejection of the pure Poisson model in favor of a model where the

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<sup>38</sup> All the estimates in the paper were obtained using the POISSON, NEGBIN, and ML procedures in TSP Version 4.5. See the *TSP Reference Manual* (1999) for details on the estimation strategy. The results of this procedure have been benchmarked against published results in Cameron and Trivedi (1998) and in Hausman, Hall, and Griliches (1984).

variance is proportional to the mean. However, because the negative binomial model estimates would be *inconsistent* if the true distribution were *not* negative binomial, we prefer to interpret the LM test as a diagnostic that indicates that we should report robust (heteroskedastic-consistent) standard errors for the Poisson model (which will remain consistent) rather than implying that we should actually switch to a negative binomial model (which is potentially inconsistent).

The coefficients from the patent production function model presented above have an elasticity interpretation:

$$(1/\lambda_{it}) (d\lambda_{it}/dX_{it}) = \beta$$

and the changes in the  $\gamma_{it}$ s measure the growth of the patenting propensities over time that is not accounted for by changes in the firm's characteristics:

$$\Delta \log \lambda_{it} = X_{it}\beta + \gamma_t - (X_{it-1}\beta + \gamma_{t-1}) = \Delta X_{it}\beta + \gamma_t - \gamma_{t-1}$$

Thus the growth of the expected number of patents can be decomposed into the growth due to changes in firm characteristics and a residual growth rate  $\gamma_t - \gamma_{t-1}$ , which we interpret as being due to changes in the patenting environment faced by these firms.

Traditionally, the most important variable in the patent production function is R&D spending by the firm, and much of the early work that estimated this model focused on the question of whether one could measure the lag structure for the production of patents

from past R&D spending.<sup>39</sup> This literature largely concludes that the lag structure is very poorly identified because of the high within-firm correlation of R&D spending over time. When many lags are included in the model, the estimate of the sum of the coefficients is roughly the same as the estimated coefficient of contemporaneous R&D when no lags are included; in addition, most of the contribution comes from the oldest and the newest R&D lag included. For this reason and because many of our firms have very short R&D histories, we use contemporaneous levels of R&D spending in our specifications.<sup>40</sup>

A second result in the previous literature on patent production is that when one allows for permanent differences across firms in the propensity to patent, the sum of the R&D lag coefficients falls, mostly because the coefficient on the oldest lag becomes insignificant. In our study, we expect the role of firm effects to be somewhat less since all the firms are in the same rather narrow industry. In addition, for some of our hypotheses, we are interested in the firm effects themselves (for example, the difference between design and manufacturing firms, or the difference between incumbents and entrants), and so we do not want to begin with a model that sweeps them out. In Appendix B, we present evidence that the impact of permanent differences across firms is in fact modest.

Our base specification of the patent production function therefore includes the following variables:

- **R&D spending** during the year in which the patent applications were filed, deflated in 1992 dollars, in logarithms. When employment (size) is also included, we normalize R&D spending by the number of employees to avoid confounding the R&D effect with the size effect. For a small number of observations, R&D is missing or not reported; we include a dummy variable for these observations so that the R&D coefficient will not be biased.

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<sup>39</sup> In addition to Pakes and Griliches (1980) and Hausman, Hall, and Griliches (1984), see Hall, Griliches, and Pakes (1986). For work that explores the econometric specification and estimation of this equation, see Montalvo (1997) and Blundell, Griffith, and Windmeijer (1997).

<sup>40</sup> Experimentation with lag structures using these data confirmed the results in the earlier literature.

- The **size** of the firm, measured as the logarithm of employment. As previous studies have documented, there may be economies of scale in generating patents due to the fixed cost of maintaining a legal department that handles IP-related questions and tasks (confirmed in our interviews; see also Scherer, 1965 and Lerner, 1995).
- **Annual time dummies** for 1979-1995.

After presenting the base specification and discussing the results, we estimate a series of “patent production functions” that (a) illuminate whether a change in firm-level patenting behavior has taken place during the period associated with stronger US patent rights, as suggested by the general trends shown earlier in Figure 1, and (b) explore key differences among firms. Recall that we seek to test two main hypotheses. First, we examine whether firms most subject to “hold up” responded strategically to the shift in the US legal environment by patenting more aggressively during the period of strong patent rights (our “*strategic response*” hypothesis). Based on our interviews, firms with large sunk costs in complex manufacturing facilities appear to have the largest incentives to “ramp up” their patent portfolios in order to safeguard against the threat of costly litigation and to negotiate access to external technologies on more favorable terms. To test this hypothesis, we ask whether capital-intensity influences the patenting behavior of firms in this industry and whether it has played a more prominent role in their patenting behavior in the period of strong US patent rights.

In order to test our second main hypothesis—that patent rights facilitated entry by design firms that rely more heavily on patents to appropriate returns to innovation (our “*specialization*” hypothesis)—we will (1) examine the changing pattern of entry in this industry and (2) investigate whether post-1982 design firms (i.e., ones that entered the industry during the pro-patent era) rely more heavily on patent protection, controlling for

other determinants of patenting. Finally, to address the alternative “*regulatory capture*” hypothesis posed by Kortum and Lerner (1998), we control for the one firm in our sample, Texas Instruments, which held a large portfolio of patents in the pre-1982 period (both in absolute numbers and relative to other firms in the sample). This hypothesis also implies more aggressive patenting by large incumbents, an issue that we also explore. We return to the second alternative hypothesis raised by Kortum and Lerner (that the patterns we observe are driven by improvements in the research process unrelated to stronger US patents) in Section 5.

In summary, to test our hypotheses, we augment the base specification outlined above with a series of variables that explore differences in the patent equation for firms of various types:

- The **capital-intensity** of the firm, measured as the logarithm of the ratio of deflated (1992\$) property, plant and equipment to employees (i.e., capital-labor ratio).
- An **entrant dummy**, for firms that were founded after 1982 (the year that CAFC was created). There are 35 such firms with 185 observations.
- The **type** of firm (manufacturer or design firm). There are 28 design firms in the sample for a total of 192 observations.
- A **Texas Instruments** dummy, to control for the fact that TI patents aggressively throughout our sample relative to other firms in our sample, controlling for R&D spending and size.
- The **age** of the firm (measured as the logarithm of the difference between the current year and the founding year of the firm) to control for the possibility that older firms have more experience managing the patent application process and therefore may be more efficient in their patenting activities for reasons that are not perfectly correlated with firm size (Sorensen and Stuart, 2000).

#### 4.3 Basic results

Table 2 presents a series of estimations of our basic model using maximum likelihood methods and the Poisson density function.<sup>41</sup> As should be clear from the above discussion, the data set is a panel and the unit of analysis is a firm-year. Standard error estimates robust to heteroskedasticity and misspecification of the distribution are shown in parentheses. Column (1) shows that the estimated elasticity of patenting with respect to R&D spending in this industry is similar to estimates previously obtained using data for the whole manufacturing sector in the 1970s, although somewhat higher. For example, Hausman, Hall, and Griliches (1984) obtained an R&D elasticity of 0.87 (0.004) using the Poisson distribution and an elasticity of 0.75 (.02) and variance parameter of 0.04 (0.002) using the negative binomial distribution for 128 large firms. Hall, Griliches, and Hausman (1986) obtained a somewhat lower elasticity of 0.52 for a larger sample of 642 firms. In the latter case, the log of capital stock was also included in the equation and the total scale coefficient (the sum of the two coefficients) was 0.66, somewhat closer to our estimate of 0.99 (0.04).

#### Table 2 About Here

When we add firm size and capital intensity to the model and replace R&D with the R&D-employment ratio in column (2), the R&D coefficient falls sharply because the size effect is now in the employment variable, but the scale coefficient is about the same (equal to 0.96). Thus there is no evidence of increasing returns in the patent production

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<sup>41</sup> Because we are interested in examining observed differences in behavior across the firms in our sample, we do not allow for firm effects in our main analyses. In Appendix B, however, we present the results of estimations that allow for unobserved differences. We find that, in contrast to earlier results using these kinds of data that were based on a wide range of industries, the role of firm effects is somewhat diminished when we look within a rather narrow

function. The explanatory power of the model also improves, with a substantial increase in the likelihood and a fall in the value of the overdispersion test statistic. Capital intensity seems to have an influence on the propensity to patent, one which is slightly larger and more significant than the influence of R&D spending. This is consistent with our first (*strategic response*) hypothesis.

In column (3) we add dummies for post-1982 entry and for Texas Instruments (TI). The estimate for TI reflects its well-known aggressive IP strategy; it suggests that TI obtains an average of 122 percent more patents ( $= \exp(.799) - 1$ ) than other firms in the sample, even controlling for its size, R&D, and capital intensity. In column (3) and in the rest of the results in our paper, the patent equation is much closer to passing the overdispersion test; controlling for the unique nature of TI leaves us with a sample of firms whose patenting behavior is more consistent with the conditional Poisson model (that is, the variance conditional on firm characteristics is nearly equal to the conditional mean). Interestingly, firms that entered this industry during the pro-patent era have a 65% higher patenting propensity. Allowing for this fact also strengthens the impact of capital intensity. Later on, we provide evidence that this is because many of the new entrants are design firms, which patent relatively heavily but do not have manufacturing plants (consistent with our second hypothesis, “*specialization*”)

The final column of Table 2 shows that neither the age of the firm nor whether it is a design firm influences the propensity to patent, once we have controlled for the firms that enter in the pro-patent era (after 1982). It is essential to note that this would *not* be the case if we had omitted the post-1982 entrant dummy. We interpret this finding in part

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industry definition as we do here. Here, and in the remainder of the paper, we therefore allow only for *observed* permanent differences across firm-types.

as a contradiction to the Kortum and Lerner regulatory capture hypothesis, which implies that incumbents should have a higher patenting propensity than entrants. Because the age of the firm and whether it is a design firm do not enter significantly in this equation, for the remainder of the paper we use the specification given in column (3) of this table. We revisit the design firm question in Table 5.

The estimates in Table 2 yield another striking result, as shown in the figure at the bottom of Table 2. This figure plots the year dummies for the four sets of estimates, normalized so that they are equal in 1979.<sup>42</sup> These estimates make it quite clear that controlling for changes in the mix of semiconductor firms over time does not undermine the rise in patenting propensity shown in Figure 1. The patent propensity of the firms in our sample increased at a steady rate of 10 percent per year after about 1986, somewhat later than the 1982 introduction of the Court of Appeals for the Federal Circuit, for a total increase of approximately 100 percent by 1995. These results are consistent with the views expressed by industry representatives that the events most significant in altering their firms' behavior were the well-publicized Kodak-Polaroid case (1986) and the aggressive stance of TI with respect to its patent rights (which dates to about 1985-86), rather than 1982 formation of the CAFC in itself. Our overall conclusion from Table 2 is an overall shift in behavior has occurred, that capital intensity matters for patenting behavior and that entrants patent more than incumbents, other things equal.

#### *4.4 Changes in the determinants of patenting*

In order to examine whether the “pro-patent” shift in the US legal environment altered the determinants of patenting for firms in this industry, we would like to compare

the behavior of firms both before and after the “regime shift” took place. The actual strengthening of US patent rights, however, involved a more gradual process by which court rulings were disseminated and upheld. Although the CAFC was created in 1982 and issued a flurry of written opinions during 1983 (Adelman 1987; Nies 1993), the impact of the CAFC on the favorable legal treatment of patent rights in US courts was not widely publicized until the mid-1980s.<sup>43</sup> As discussed in Section 3, representatives from semiconductor firms also emphasized the important “demonstration effects” associated with the successful patent infringement suits of Texas Instruments and Polaroid during 1985-6.

With this in mind, we selected three five-year intervals that allow for a more gradual “regime shift” toward stronger US patent rights. The first period, 1979-83, examines the patenting behavior of firms under the weaker patent regime. It implicitly assumes that the response of firms to the 1982 creation of the CAFC would require at least a one-year lag.<sup>44</sup> The “during” period, 1984-88, spans years in which the “pro-patent” stance of the CAFC was widely heralded in the trade and business press and verdicts in the TI and Polaroid cases were reached. The final period, 1989-93, examines the determinants of patenting under the pro-patent regime.

In order to examine *changes* in the determinants of patenting across the three periods, the sample is restricted to the subset of semiconductor firms that were publicly traded before 1984 and for which data were available in each of the three periods. This

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<sup>42</sup> That is,  $\gamma_t - \gamma_{1979}$  is plotted.

<sup>43</sup> A series of articles surfaced in the popular press during 1985-86 that proclaimed the “new” legal environment for patent owners. See, for example, “A Change in the Legal Climate,” *Forbes*, Oct. 7, 1985, p. 41; “A Weapon at Last [pro-patent decisions],” *Forbes*, Mar. 10, 1986, p. 46; and “The Surprising New Power of Patents,” *Fortune*, June 23, 1986, p. 57.

selection criterion generated a sample of 34 incumbent firms.<sup>45</sup> Table 3 presents the estimates of incumbents' patenting behavior in each of the three five-year intervals.<sup>46</sup> Consistent with the results reported in Tables 2, the estimates use maximum likelihood methods, a Poisson density function, and report standard errors that are robust to heteroskedasticity and misspecification of the distribution.

### Table 3 About Here

Overall, the results presented in Table 3 suggest that the strengthening of US patent rights has indeed altered the incentives of firms to patent, but for reasons that transcend those implied by a narrow role of patents as a mechanism by which to appropriate returns to R&D. During the era of strong patent rights, these firms' decision to patent became *less*, not more, responsive to investments in R&D. Consistent with the view that capital-intensive firms *altered* their behavior under the new pro-patent regime by patenting more aggressively, the coefficient of capital-intensity changes from small and insignificant in Periods 1 and 2 to positive and highly significant in Period 3.

Two other interesting results are contained in Table 3. First, Texas Instruments became less of an outlier in its patenting behavior over time. During 1979-1988, TI was two to three times more likely to patent than other incumbents, all else equal. During

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<sup>44</sup> Excluding 1983 from this period did not substantively alter the results. The selection of 1979 as the lower bound of the "before" period reflects the fact that 1979 is the first year in which more than 20 firms in the sample report positive amounts of R&D. Earlier years suffer from a lack of reliable R&D data for a sufficiently large sample of firms, as discussed above.

<sup>45</sup> This definition of "incumbents" differs from the earlier one based on founding year, as presented in Table 3. Unlike the earlier analysis, we want to restrict our attention here to the subset of firms for which it is possible to estimate behavior in all three periods.

<sup>46</sup> The results were insensitive to either of the following changes: (1) a more restrictive definition of "incumbents" that included firms publicly traded before 1983 (instead of 1984) and (2) the inclusion of 8 incumbents that subsequently exited the sample during periods 2 or 3.

1989-93, however, TI was only 92% more likely to patent than other incumbents (all else equal). This result reflects the relative “catching up” by other incumbents, rather than a fall or leveling off in TI’s absolute propensity to patent. A second interesting finding pertains to the relative stability of the size coefficient across the three periods, which casts further doubt on the “regulatory capture” hypothesis. Although large firms might enjoy economies of scale in applying for and enforcing patents, the elasticity of patenting with respect to firm size is quite similar in each period and in fact somewhat less than unity.

#### *4.5 Manufacturing versus design firms*

In Table 4, we revisit the question of whether the increase in patenting was driven by the behavior of capital-intensive manufacturers, who are arguably more subject to hold-up threats given their large investments in complex fabrication facilities or by the patenting behavior of an increasing number of design firms. To explore this, we show four variations of our basic specification: a separate intercept for design firms in column (1), different slopes for the two groups in column (2), separate trends in column (3), and separate trends and slopes in column (4). Robust chi-squared tests reject all hypotheses of coefficient equality, implying that a completely different patenting propensity equation is appropriate for the two groups of firms.

Table 4 About Here

Table 4 contains two results that reinforce the view that stronger patent rights facilitated entry into the industry by specialized design firms for whom capital intensity is a relatively unimportant predictor of patenting behavior. The first result is that capital intensity is a much more important predictor of patenting propensity for manufacturing firms than for design firms (compare the elasticity of 0.64 for manufacturers versus 0.30 for design firms in the last column). The second result, which is even more prominent, is that once we allow for separate slopes for design firms, it is not post-1982 entry that predicts higher patenting but post-1982 entry *by a design firm*, with a coefficient of 1.60 (0.27). The magnitude of this coefficient suggests that these firms are almost five times more likely to patent than the rest of the sample, controlling for their other characteristics.<sup>47</sup> We view this as strong confirmation of our interviewees' statements that patent rights are required in order to secure venture capital and other financing for entry as a specialized semiconductor design firm.

A second piece of evidence on this question is provided in Figure 2, which shows the cumulative entry of both manufacturing and design firms into our sample. As can be seen from the figure, few design firms enter before 1986, and then the number surges upward (the curve flattens out in 1993 because of our requirement that a firm have three good years of data to be in our sample). Although this entry was enabled by the transition to the CMOS standard and the availability of foundry providers, it is possible that the

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<sup>47</sup> Although one might have thought that post-1982 entrants and design firms have considerable overlap, there are a sufficient number of pre-1982 entrants that do not have fabrication plants for this equation to be well-identified. Here is the two way table for the observations in our sample:

Number of Firm-Years per Group		
	Manufacturing Firms	Design Firms
Incumbent Firms	672	89
Post-1982 Entrants	82	103

consequent fragmentation of the design and production process was facilitated by access to stronger patent rights.

Figure 2 About Here

#### *4.6 Summary of econometric results*

Our econometric study identifies at least two reasons for the surge in patenting per R&D dollar in the semiconductor industry since the mid-1980s: increased patenting by capital-intensive manufacturing firms and increased entry into the industry by design firms that need patents on their technology to secure financing. But which of these two is more important for the aggregate behavior of the industry? Figure 3 provides an answer.

Figure 3 About Here

This figure shows the patent-R&D ratio (weighted by R&D spending) for all firms in the industry and for manufacturing and design firms separately.<sup>48</sup> The increase in this ratio in manufacturing tracks the ratio for the whole industry closely, whereas for design firms, the ratio is constant or even falling. Because the R&D in design firms is only 15 percent of the total R&D in the industry even in the later years, patents per R&D dollar weighted by R&D spending will be dominated by changes in the manufacturing part of the industry. Thus even though it appears that the pro-patent shift may have

facilitated vertical disintegration in this industry, it is still the case that the primary reason for the increase in patenting per R&D dollar is more aggressive patenting by manufacturing firms in our sample.

## **5. Exploring Alternative Hypotheses**

In the previous sections, we have demonstrated that a surge in the patent propensities of semiconductor firms has occurred during the period associated with stronger US patent rights, and that the surge is driven by more aggressive patenting by large-scale manufacturers in our sample. In our opinion, these results are consistent with a variant of Kortum and Lerner's "friendly court" hypothesis, but one that allows for strategic behavior among firms. In an industry where the pace of technology is rapid, and innovation is cumulative, the strengthening of patent rights increases the risk that one holder of property rights can effectively exclude, or "block", another from using the technology embodied in the patent (Merges and Nelson 1990; Cohen et al. 2000). This concern appears especially salient among firms that have made costly and rapidly depreciating investments in facilities that use a "thicket" of innovations developed by many parties. In order to obtain the rights to infringe patents held by external parties and to improve their leverage in negotiations with other patent owners, these firms amass larger patent portfolios of their own with which to trade. With the strengthening of US patent rights, the expected benefits of owning US patents (for offensive and defensive reasons) began to outweigh their expected costs.

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<sup>48</sup> The data in this figure are shown beginning in 1982 because there are very few design firms in the sample prior to that date (fewer than 5). The few that are there have a very high yield of patents to R&D, which makes the rest of the graph hard to see if they are included.

Although our empirical results and interviews with firms suggest that intensified patenting in this industry was driven by the “pro-patent” shift in the US legal environment, it is important to address whether the patterns we observe stem from unrelated managerial or technological improvements, as suggested more generally by Kortum and Lerner (1998). First, if firms have redirected more of their R&D investments toward applied rather than basic research, we might also see an increased patent yield of R&D dollars over time. There was little indication from our interviews that such an industry-wide shift occurred that would explain the time trends that we observe. We did, however, find a general belief that it is remarkably easy for these firms to obtain patent rights from the US Patent and Trademark Office and, in the view of most representatives and executives we interviewed, the standards of patentability have been lowered (especially the standard that an invention must be “non-obvious” in order to be eligible for a patent award).<sup>49</sup> Although the ease with which firms obtain patents may have increased over time, there is little reason to believe that procedures at USPTO would disproportionately favor patents in semiconductor-related technologies so this cannot be the sole explanation of the increase.

A related explanation for the surge in patenting is that firms have improved their ability to manage the innovation process and that the “productivity of R&D” has therefore improved. Put differently, R&D expenditures may have remained relatively stable while the patented “output” of that R&D has increased due to managerial or technological improvements in the innovation process that are unrelated to the change in US patent policies. Through a process of elimination, Kortum and Lerner (1998)

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<sup>49</sup>Quillen (1993) and Hunt (1999) discuss an apparent lowering of “non-obviousness” standards in the United States during the mid-1980s. The combined effect of (a) strengthening enforcement and (b) lowering patentability

supported this view that “managerial improvements” (not the “friendly court” or a shift toward applied research) underpinned the cross-industry increase in US patenting.

Our interviews suggest a very different interpretation of the “managerial improvement” hypothesis, at least in the semiconductor industry. The surge in patents relative to R&D spending may indeed reflect important managerial changes, but in how firms manage the *R&D output*, not necessarily the *R&D input* side of the innovation process. For example, several firms had overhauled their internal patent procedures during the past 5-10 years by hiring more in-house patent attorneys, rewarding engineers with bonuses for patented inventions, expanding the involvement of patent attorneys in corporate-wide activities, (such as strategic alliances, licensing, and litigation decisions), and creating in-house “patent committees” to oversee and simplify the otherwise time-consuming process of writing, filing, and revising patent applications. As mentioned earlier, manufacturers appeared to be “harvesting” more of their latent inventions and explicitly “ramping up” their patent filings in order to amass more sizeable patent portfolios. Although the increased sophistication of design tools may have aided firms’ ability to innovate in the product areas, the most dramatic alteration in the internal processes appeared to be directed toward the management of the patent process itself.

In order to test whether firms are applying for an increasing number of “lesser quality” patents over time (as implied by a “harvesting” strategy whereby firms are increasing their filings of marginal patent applications), or whether the quality of their patent portfolios remains relatively constant over time (as implied by an increase in research productivity alone), we examine changes in the relative “quality” of these firms’ patents over time. We use two very imperfect measures of patent “quality”: the number

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requirements is an interesting topic for future research.

of citations received by the patent (“forward” citations) and the number of claims in the patent. There is considerable support in the literature for the idea that the former measure is correlated with the private value of the patentable invention (see Harhoff et al. 1999 and Hall et al. 2000 among others). Lanjouw and Schankerman (1999) show that forward citations and claims are among the several correlated indicators of private value.

However, it is also true that these indicators may be changing over time for reasons unrelated to quality. For this reason we compare the changes in these measures for our firms to the changes in U.S manufacturing firms overall, in order to control for secular changes in patenting and citation behavior.

Our evidence is weakly consistent with a “harvesting” strategy, but is sensitive to the quality measures employed. Using the average citations per patent measure, we find a slight decline in the average quality of our firms’ patents since 1984, relative to the average quality of patents assigned to US manufacturers as a whole. Figure 4 shows that although semiconductor patents in general receive more citations than the average patent in manufacturing, the relative ratio fell from 1.5 to 1.4 during the 1980s.<sup>50</sup> This result is consistent with the view that firms are filing larger numbers of lower quality patents during the period associated with stronger patent rights, in contrast to what the “R&D productivity” hypothesis would imply.

Figure 4 About Here

However, Figure 5 shows this relative citation-per-patent measure with and without self-citations (citations from patents held by the same firm) included. Clearly the propensity that other firms will cite patents held by semiconductor firms is rising, which could result if the increased likelihood of litigation in this industry has led to an increase in “defensive” citation aimed at delimiting more clearly the boundaries of the invention covered by the patent (see Jaffe, Trajtenberg, and Fogarty 2000 on this point). Thus we conclude that in the case of semiconductors and the pro-patent legal shift, changes in citations per patent potentially confound two opposite effects: declines due to lower quality patents and increases due to “defensive” citation, rendering it difficult to draw definitive conclusions about the increased propensity to “harvest” inventions from this measure.

Figure 5 About Here

The claims-based measures of “quality” provide very little evidence of either an increase or a decrease in patent quality over this period (see Figure 6 for a plot of the average claims per patent by our semiconductor firms relative the average for all

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<sup>50</sup> We do not give significance levels for this finding due to the large number of observations involved, which means that the average citation-patent ratio is extremely well determined and any point hypothesis will be rejected. Estimates of the citation lag distribution using the Jaffe-Trajtenberg (1996) methodology and breaking out semiconductors pre and post-1984 from the other technologies (not shown) reject both the hypothesis that semiconductors have the same citation distribution as other industries and that post-1984 semiconductor patents have the same citation distribution as pre-1984 patents, using standard errors robust to heteroskedasticity.

manufacturing). If anything, it seems to have risen slightly in the early 1980s and then flattened out.<sup>51</sup>

Figure 6 About Here

Our conclusion from the examination of citations and claims for these semiconductor patents is that there is weak evidence at best for the hypothesis suggested by our interviewees, that the quality of the average patent in this industry has fallen. However, we caution that these measures are highly imperfect and contaminated by other changes in patenting strategy during the period. This is an area for future research.

## **6. Conclusion**

In an industry where the pace of technology is rapid and firms build quickly (even simultaneously) upon innovations made by others, firms may patent for strategic reasons even if they continue to rely on other mechanisms, such as lead-time and superior manufacturing or design capabilities, to recoup investments in R&D. Especially for firms engaged in rapidly changing, cumulative technologies, building larger portfolios of their own “legal rights to exclude” may reduce the hold-up problem posed by external patent owners and enable firms to negotiate access to external technologies on more favorable terms. But the importance of patent rights and their use may vary even among firms within the same industry over time.

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<sup>51</sup> In some ways, these results demonstrate the difficulties of constructing representative “control” groups with which to compare the behavior of firms within the same technological area over time. In these measures, we compared the claims contained in and citations received by semiconductor firms’ patents with corresponding indicators for all US manufacturers. An alternative approach would be to examine change in our sample firms’ patent filings in the United

This paper examined the patenting behavior of firms in one “cumulative technological” setting, semiconductors, where the gap between the relative ineffectiveness of patents as a means to profit from innovation (as reported in surveys) and their increasing use during a period associated with stronger US patent rights is particularly striking. By combining insights from interviews with intellectual property managers and executives from semiconductor firms with quantitative analyses of the patenting behavior of 95 US firms during 1979-1995, we identified two ways in which the “pro-patent” shift in the US legal environment may underpin the otherwise perplexing surge in US patenting rates, at least in the semiconductor industry. First, stronger patent rights may have facilitated entry by specialized firms and contributed to vertical disintegration in this industry (Merges 1996; Arora and Fosfuri 1998). But these positive effects coincide with a process whereby firms amass vast patent portfolios simply as “bargaining chips,” leading to “patent portfolio races.” In principle, such racing behavior is not an inevitable outcome of strengthening patent rights in cumulative technological areas. If patent rights were strictly awarded to inventors of “non-obvious,” “useful,” and “novel” inventions, then it should become increasingly difficult to obtain a patent when a thicket of prior art exists, and the number of successful patent applications should fall. However, this is not what we observe in this industry.

Although our study highlights the multifaceted effects of strengthening patent rights on firms even within one cumulative technological setting, it leaves a number of important questions unresolved. What are the overall social welfare consequences associated with the type of “patent portfolio races” that we observe in this industry? Does

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States and in a patent system that screens out marginal patent applications more carefully (e.g., the European or German Patent Offices). We hope to explore this issue in future research.

this behavior simply represent the outcome of a non-cooperative strategic game and, therefore, an implicit “tax” on innovation? Or do these portfolios provide an important backdrop for exchanges of intellectual property and more tacit “know-how” that otherwise would not take place? Under what conditions do the social costs associated with “patent portfolio races” begin to outweigh their benefits? The results of our study underscore the importance of continued theoretical and empirical research on the effects of strong patent rights in technological settings where innovation is inherently cumulative but firms also rely on mechanisms other than patents to appropriate returns to R&D.

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**Table 1**  
**Sample Statistics**  
**US Semiconductor Sample before Cleaning**  
**1525 Observations (110 Firms) 1965-1997**

Variable Name	Mean	S.D.	Median	First Q	Third Q	Min	Max
Patent Applications	11.10	43.68	1	0	4	0	565
R&D (\$M 1992)*	4.77	2.14	4.63	0.55	15.05	0	2116.8
Employment (1000s)*	0.645	1.77	0.551	0.192	1.797	0	89.9
P&E per employee* (\$1000 1992)	21.7	0.84	24.0	13.10	43.6	0.8	252.8
Age of Firm	24.4	12.9	22	13	35	3	60
D(R&D=0)	0.069	(N=105)					
D(entered after 1982)	0.298	(N=454)					
D(design firms)	0.199	(N=303)					

**US Semiconductor Sample Used in Regressions**  
**946 Observations (95 Firms) 1979-1995**

Variable Name	Mean	S.D.	Median	First Q	Third Q	Min	Max
Patent Applications	17.62	64.86	1	0	6	0	768
R&D (\$M 1992)*	4.98	2.13	5.75	0.74	16.83	0	1212.6
Employment (1000s)*	0.537	1.74	0.491	0.16	1.46	0	89.9
P&E per employee* (\$1000 1992)	24.4	0.91	26.8	13.2	46.1	0.4	247.1
Age of Firm in 1995	24.0	11.7	24	14	33	3	59
D(R&D=0)	0.042	(N=40)					
D(entered after 1982)	0.196	(N=185)					
D(design firm)	0.203	(N=192)					

\*Geometric means are shown for these variables, along with the standard deviation of the log.  
The intersection of design firms and post-1982 entry contains 103 observations.

**Table 2**  
**Patenting Propensity Estimates**  
**US Semiconductor Firms 1979-1995**  
**946 Observations**

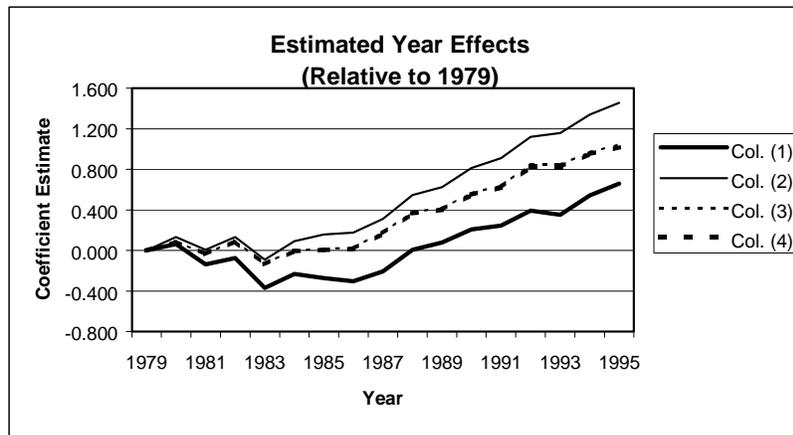
Variable Name	Poisson (1)	Poisson (2)	Poisson (3)	Poisson (4)
Log R&D (\$1992M) or Log R&D per employee (\$1992 1000s)*	0.989 (0.036)	0.179 (0.088)	0.190 (0.084)	0.196 (0.117)
Dummy for no reported R&D	-1.39 (0.80)	-1.68 (0.83)	-1.69 (0.83)	-1.69 (0.84)
Log firm size (1000s employees)		0.956 (0.025)	0.854 (0.032)	0.850 (0.034)
Log P&E per employee (\$1992K)		0.341 (0.121)	0.601 (0.113)	0.603 (0.114)
Dummy for post-1982 entrants			0.491 (0.169)	0.503 (0.199)
Dummy (Texas Instruments)			0.799 (0.111)	0.798 (0.115)
Dummy for firms without fabrication plants (design)				-0.013 (0.185)
Log firm age (number of years)				0.022 (0.146)
Test for overdispersion (p-value)	52.4(.000)	44.0 (.000)	16.8 (.000)	16.7 (.000)
Log Likelihood	-6,059.0	-4,825.8	-4,132.7	-4,132.5
Number of Parameters	19	21	23	25
Chi-squared (p-value)	802.8 (.000)	45.1 (.000)	75.9 (.000)	0.024 (.987)

\*Log R&D in column (1); Log R&D per employee in the other columns.

Heteroskedastic-consistent standard errors are shown in parentheses.

The method of estimation is maximum likelihood for the Poisson model (which is generalized ML for the exponential mean function).

The chi-squared is a Wald test for the specification in the column to the left versus the current column.



**Table 3: Changes in the Determinants of Patenting  
US Semiconductor Firms, Pre-1984 Incumbents  
5-year Time Intervals**

**Y = Number of Successful Patent Applications per firm per year**

	Period 1: 1979 - 1983 "Before"		Period 2: 1984 - 1988 "During"		Period 3: 1989 - 1993 "After"	
Variable Name	Poisson (1)		Poisson (2)		Poisson(3)	
Log R&D per employee (\$1992 1000s)	0.457	(0.199)	0.530	(0.200)	0.041	(0.125)
Log firm size (1000s employees)	0.800	(0.056)	0.880	(0.048)	0.887	(0.074)
Log P&E per employee (\$1992 1000s)	-0.030	(0.237)	0.128	(0.184)	0.574	(0.177)
Dummy (Texas Instruments)	1.094	(0.186)	0.940	(0.117)	0.654	(0.209)
Number of observations	127		169		164	
Overdispersion test (p-value)	0.32	(0.573)	0.59	(0.443)	0.13	(0.719)
Log Likelihood	-278.0		-547.3		-848.0	
Robust Wald test (p-value)			1.82	(0.769)	10.30	(0.035)

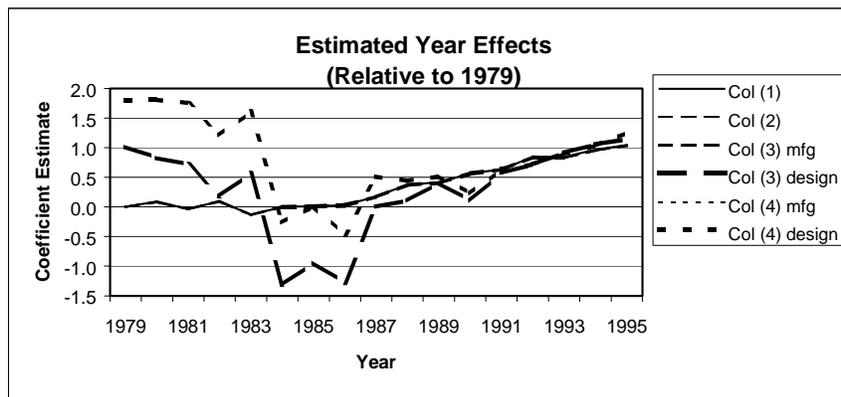
\*\* p<.01      \* p<.05

- Notes: 1. Sample includes 34 firms publicly traded before 1984 and for which data were available in all 3 periods.  
2. The results were largely unchanged by including (a) incumbents that exit in periods 2 or 3 or (b) design firm dummies.  
3. All estimates include a full set of year dummies. Heteroskedastic-consistent standard errors are shown in parentheses.  
4. 14 observations for firms that did not perform R&D have been deleted.  
5. The Wald tests are for equality of column 2 or 3 slope coefficients with those of column 1.

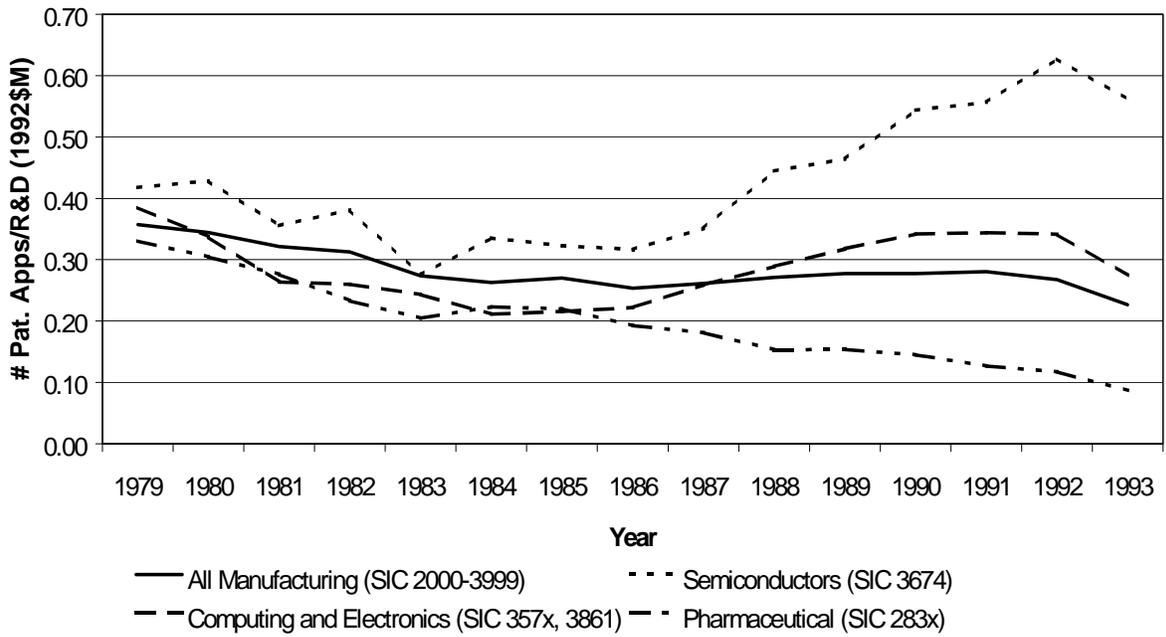
**Table 4**  
**Patenting Propensity Estimates**  
**US Semiconductor Firms 1979-1995**  
**95 Firms (946 Observations)**

Variable Name	(1)		(2)		(3)		(4)	
	<b>Manufacturing Firm Coefficients</b>							
Intercept	year dummies		year dummies		year dummies		year dummies	
Log R&D per employee (\$1992 1000s)	0.192	(0.104)	0.169	(0.112)	0.192	(0.105)	0.168	(0.117)
Dummy for no reported R&D	-1.69	(0.84)	-1.81	(0.84)	-1.69	(0.84)	-1.81	(0.84)
Log firm size (1000s employees)	0.854	(0.033)	0.830	(0.035)	0.852	(0.033)	0.830	(0.035)
Log P&E per employee (\$1992 1000s)	0.599	(0.123)	0.635	(0.136)	0.606	(0.126)	0.639	(0.137)
Dummy for post-1982 entrants	0.492	(0.173)	0.124	(0.254)	0.477	(0.176)	0.129	(0.254)
Dummy (Texas Instruments)	0.800	(0.114)	0.833	(0.122)	0.804	(0.114)	0.833	(0.122)
	<b>Design Firm Coefficients</b>							
Intercept	-0.012	(0.183)	0.051	(0.844)	year dummies		year dummies	
Log R&D per employee (\$1992 1000s)	same		0.171	(0.240)	same		0.265	(0.231)
Log firm size (1000s employees)	same		0.881	(0.068)	same		0.896	(0.065)
Log P&E per employee (\$1992 1000s)	same		0.399	(0.149)	same		0.301	(0.153)
Dummy for post-1982 entrants			1.592	(0.276)	same		1.600	(0.274)
Test for overdispersion (p-value)	16.8	(.000)	16.8	(.000)	17.1	(.000)	17.1	(.000)
Log Likelihood	-4,132.7		-3,989.5		-4,108.8		-3,968.2	
Number of Parameters	24		28		40		44	
Chi-squared (p-value)			19.7	(.000)	57.2	(.000)	20.9	(.000)

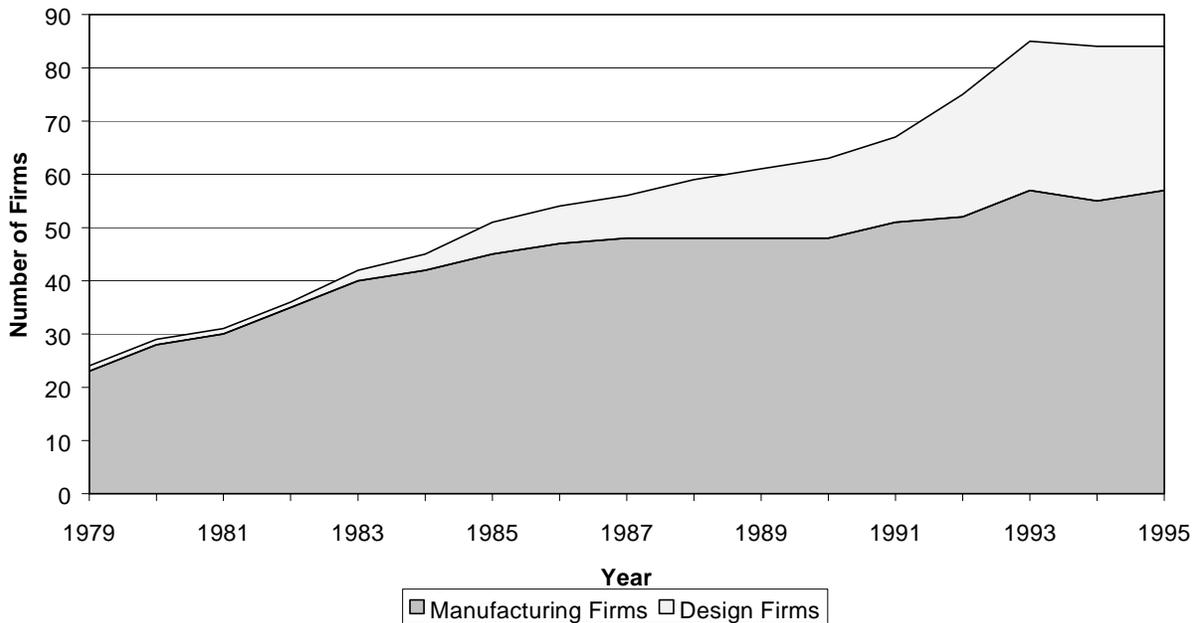
See notes to Table 2. Chi-squared tests are col. 2 vs col. 1, col. 3 vs col. 1, col. 4 vs col. 3.



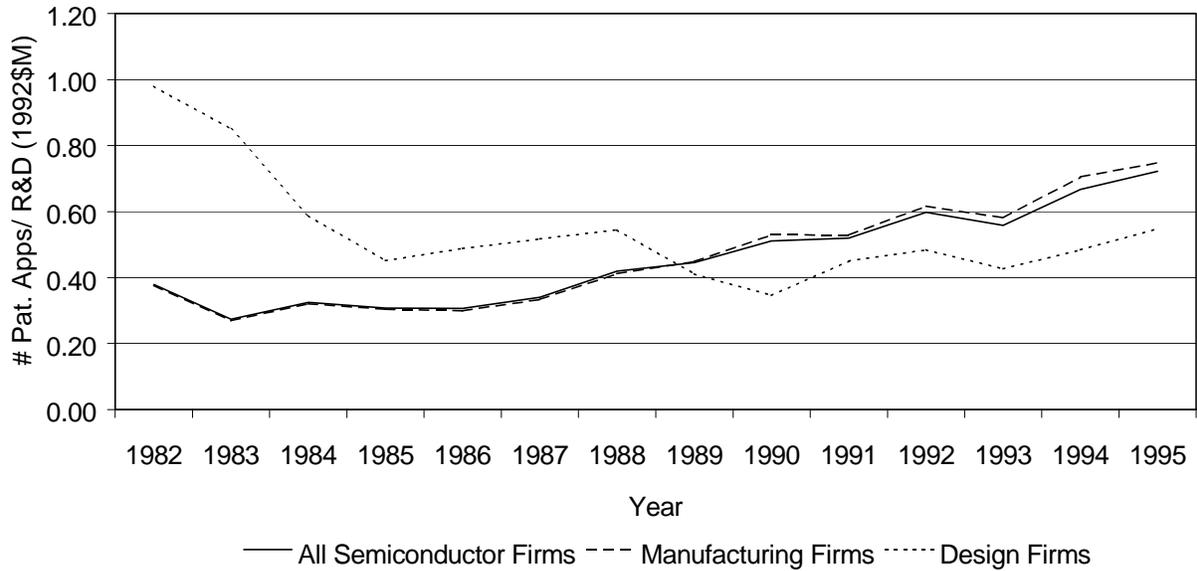
**Figure 1**  
**Patents per Million R&D Dollars**  
**U.S. Manufacturing**



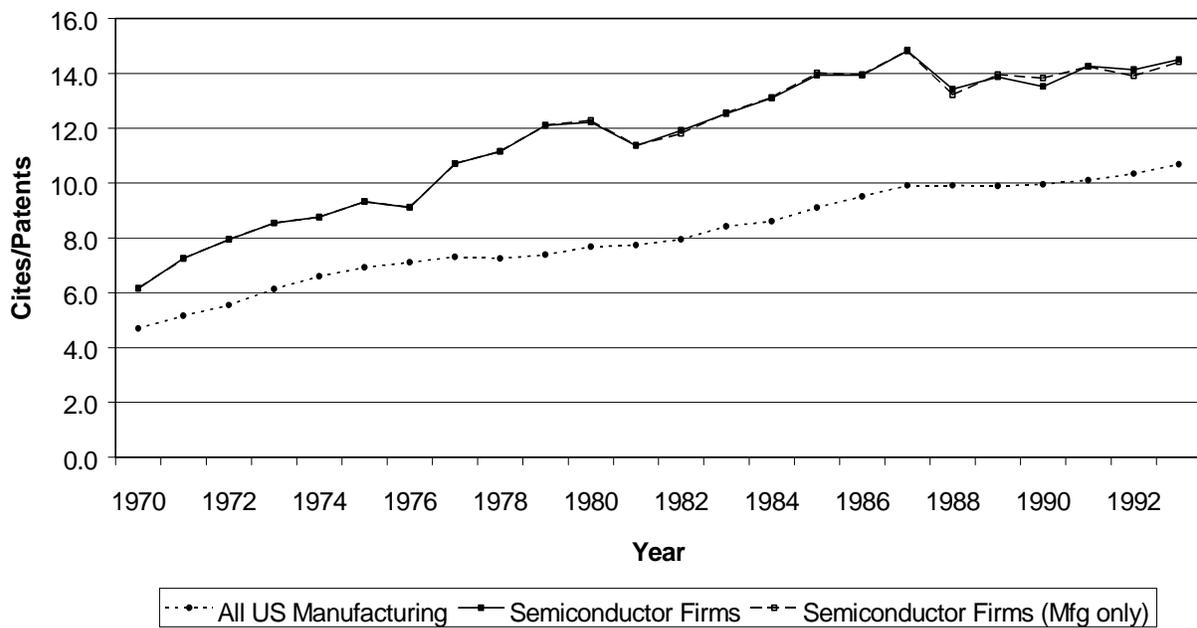
**Figure 2**  
**Semiconductor Firms in the Sample**



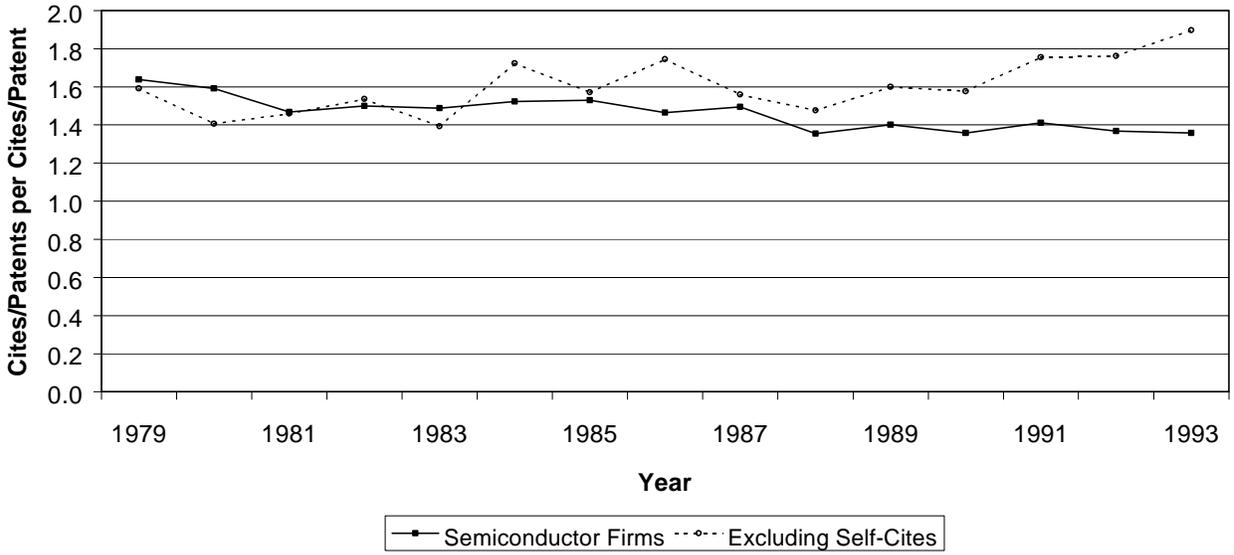
**Figure 3**  
**Patents per Million R&D Dollars**  
**Semiconductor Firms**



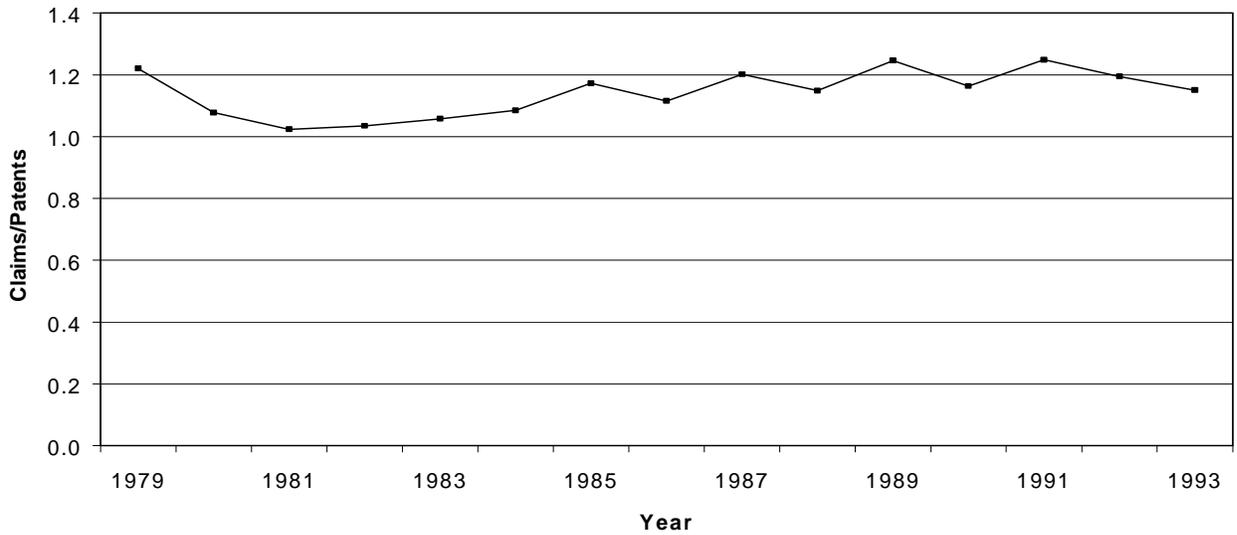
**Figure 4**  
**Cites per Patent (Corrected for Lag Truncation)**



**Figure 5**  
**Semiconductor Cites per Patent**  
**Relative to All Manufacturing**



**Figure 6**  
**Number of Claims per Patent**  
**Semiconductor Firms Relative to All Manufacturing**



### Appendix A: Firms Included in Sample

The tables in this appendix summarize the types of semiconductor firms included in our interview sample (Table A.1) and describe the sample firms included in our regressions (Table A.2).

**Table A.1: Description of Firms in Interview Sample**

<b>Type of Firm (# in sample)</b>	<b>Description</b>	<b>1996 Sales (in \$m)</b>	<b>US Patent Portfolio (# patents issued, 1975-96)</b>	<b>Growth in US patent propensity, 1982-94 (US pat apps/1992 \$m R&amp;D)</b>
Manufacturer (4)	Designs semiconductors, and manufactures majority of products in-house	\$1,200- \$20,000	340-6500	100% - 300%
Design Firm (3)	Designs semiconductors, but contracts out the manufacture of products to other firms	\$30-\$500	20-110	-50% - 233%

**Table A.2**  
**Sample of US Semiconductor Firms used in Regressions**

CUSIP	Name of Firm	First year of data	Last year of data	Sales in 1994 (\$M)	R&D in 1994 (\$M)	Granted 1994 Patent Apps.	Total Patents thru 1996
882508	TEXAS INSTRUMENTS INC	1965	1997	10315.0	689.00	565	7433
637640	NATIONAL SEMICONDUCTOR CORP	1967	1997	2379.4	283.10	190	1545
458140	INTEL CORP	1973	1997	11521.0	1111.00	311	1365
007903	ADVANCED MICRO DEVICES	1973	1997	2134.7	279.98	125	1082
595112	MICRON TECHNOLOGY INC	1976	1997	1628.6	83.40	74	698
918270	VLSI TECHNOLOGY INC	1982	1997	587.1	79.59	75	420
032654	ANALOG DEVICES	1970	1997	773.5	106.87	63	377
502161	LSI LOGIC CORP	1982	1997	901.8	98.98	74	302
460254	INTL RECTIFIER CORP	1965	1997	328.9	16.38	13	169
235204	DALLAS SEMICONDUCTOR CORP	1984	1997	181.4	22.65	13	165
122574	BURR-BROWN CORP	1975	1997	194.2	21.85	1	141
827079	SILICONIX INC	1975	1997	196.5	15.78	16	114
983919	XILINX INC	1984	1997	355.1	45.32	32	96
020753	ALPHA INDS	1967	1997	78.3	3.26	2	91
021441	ALTERA CORP	1984	1997	198.8	45.99	19	91
989524	ZILOG INC	1972	1997	223.3	23.05	11	89
535678	LINEAR TECHNOLOGY CORP	1976	1997	200.5	18.39	7	80
232806	CYPRESS SEMICONDUCTOR CORP	1984	1997	406.4	53.19	25	75
458118	INTEGRATED DEVICE TECH INC	1982	1997	422.2	78.38	13	73
170021	CHIPS & TECHNOLOGIES INC	1974	1997	73.4	11.79	4	67
913283	UNITRODE CORP	1965	1997	97.1	9.43	7	64
114577	BROOKTREE CORP	1984	1995	109.0	26.13	3	51
049513	ATMEL CORP	1987	1997	375.1	43.03	8	48
300645	EXAR CORP	1974	1997	159.5	14.38	3	40
89674K	TRIQUINT SEMICONDUCTOR INC	1984	1997	29.2	9.94	0	39
232815	CYRIX CORP	1989	1996	246.1	24.75	10	38
518415	LATTICE SEMICONDUCTOR CORP	1985	1997	144.1	22.86	1	34
69344F	SIERRA SEMICONDUCTOR CORP	1986	1997	108.6	28.62	16	33
984903	XICOR INC	1979	1997	103.4	14.09	1	32
413136	HARMON INDUSTRIES INC	1974	1997	119.7	4.56	3	31
103025	BOWMAR INSTRUMENT CORP	1971	1997	27.8	0.59	2	31
57772K	MAXIM INTEGRATED PRODUCTS	1985	1997	153.9	22.56	8	30
595017	MICROCHIP TECHNOLOGY INC	1987	1997	208.0	20.75	8	25
815779	SEEQ TECHNOLOGY INC	1981	1997	21.5	3.28	1	24
751907	RAMTRON INTERNATIONAL CORP	1989	1997	20.4	16.45	12	23
527295	LEVEL ONE COMMUNICATIONS INC	1989	1997	46.8	9.96	4	22
834256	SOLITRON DEVICES INC	1973	1996	6.3	0.00	0	20
477178	JETRONIC INDUSTRIES INC	1967	1997	21.9	0.03	0	19
594793	MICREL INC	1988	1997	35.9	3.79	5	19
553649	MSI ELECTRONICS INC	1977	1997	1.1	0.11	0	17
541402	LOGIC DEVICES INC	1976	1997	13.5	1.66	1	17
00754E	ADVANCED PHOTONIX INC -CL A	1985	1997	6.8	1.85	1	16
909149	UNIPHASE CORP	1980	1997	32.9	3.06	3	16
449693	IMP INC	1982	1997	59.8	7.19	3	15
868532	SUPERTEX INC	1977	1997	31.8	4.43	0	14
148881	CATALYST SEMICONDUCTOR INC	1988	1996	48.8	4.25	2	13
928497	VITESSE SEMICONDUCTOR CORP	1988	1997	35.6	8.79	0	13
254547	DIONICS INC	1973	1997	1.3	0.03	0	10
007768	AEROFLEX INC	1974	1997	65.6	0.69	0	9
01877H	ALLIANCE SEMICONDUCTOR CORP	1992	1997	119.3	8.37	6	9
594850	MICRO LINEAR CORP	1987	1997	41.7	9.21	3	9
683960	OPTI INC	1991	1997	134.1	8.76	0	8
404160	HEI INC	1977	1997	17.3	0.63	0	7
829204	SIMTEK CORP	1984	1997	1.2	0.82	0	6
595137	MICROSEMI CORP	1976	1997	119.2	0.92	1	5
816629	SEMICON INC	1976	1997	6.7	0.20	0	5

**Table A.2 (continued)**

CUSIP	Name of Firm	First year of data	Last year of data	Sales in 1994 (\$M)	R&D in 1994 (\$M)	Granted 1994 Patent Apps.	Total Patents thru 1996
45811K	INTEGRATED CIRCUIT SYSTEMS	1985	1997	93.8	10.65	0	3
594946	MICROELECTRONIC PACKAGING	1989	1997	42.4	1.73	0	2
237887	DATA SYSTEMS & SOFTWARE INC	1973	1997	79.7	2.91	0	2
553477	MRV COMMUNICATIONS INC	1983	1997	17.5	2.14	0	2
747277	QLOGIC CORP	1991	1997	57.7	7.60	0	2
248719	DENSE-PAC MICROSYSTEMS INC	1984	1997	11.5	0.58	0	2
88554L	THREE-FIVE SYSTEMS INC	1989	1997	85.5	1.27	0	1
895919	TRIDENT MICROSYSTEMS INC	1992	1997	69.1	9.56	1	1
449180	HYTEK MICROSYSTEMS INC	1982	1997	4.2	0.65	0	1
68556E	ORBIT SEMICONDUCTOR INC	1993	1995	43.5	2.34	0	0
595135	MICROPAC INDUSTRIES INC	1977	1997	9.4	0.32	0	0
816850	SEMTECH CORP	1975	1997	25.8	0.88	0	0
05548E	BKC SEMICONDUCTORS INC	1991	1997	11.4	0.16	0	0
989601	ZING TECHNOLOGIES INC	1985	1997	11.5	0.84	0	0

**Notes to table:**

Sales and R&D are in millions of 1994 dollars.

Beginning and end years are for our dataset, not for the lifetime of the firm.

Granted patents in 1994 are the patents applied for in 1994 that have been granted by 1996.

The patent total is all the patents granted to our firms that were applied for after the beginning year and granted by 1996 .

## Appendix B: An Examination of Firm Effects

A common concern in the analysis of panel data is the coefficient bias that may result from the presence of unobserved firm characteristics that are correlated with included right hand side variables. Because we are interested in examining observed differences in behavior across firms, we do allow for firm effects in our main analyses. This appendix investigates the importance of unobservable firm effects and demonstrates that unobserved differences across firms in their patenting behavior, although possibly present, do not substantially alter the estimated coefficients presented in Table 2.

To do this, we use the conditional (fixed effect) and random effects Poisson models introduced by Hausman, Hall, and Griliches (1984).<sup>52</sup> Our sample is slightly different from the one used for the other tables because 9 smaller firms in our sample of 95 have no patents and therefore contribute nothing to the conditional estimation. Table B.1 presents the results of three estimations using the reduced sample of 86 firms: the conventional Poisson model (the same version as column (3) of Table 2), a conditional model that is consistent in the presence of unobserved firm effects that are correlated with the observed variables, and a model with uncorrelated unobserved firm effects that merely introduce a “variance components” structure to the error term.

Note first that changing the sample of firms makes very little difference to the estimates (compare column (1) to Table 2). Second, all three sets of estimates are quite similar for the coefficients that are identified (the entrant and TI dummies are not, of course). The coefficient that changes the most is that for R&D intensity, which nearly doubles, albeit with a large standard error. As we will see later, this may reflect in part the increased role of the smaller design firms: once we allow for overall differences across firms, the influence of R&D intensity on their patenting becomes more salient. Third, the estimated year effects are very slightly lower, but the conclusion of a doubling of patenting rates between 1986 and 1995 remains.

In columns (2) and (3) of Table 3, we present the results of two different specification tests: (a) in column (2), a test for the “ignorability” of firm effects, which is a test of whether the conditional and marginal coefficients, or equivalently, conditional and total coefficients, are equal; (b) in column (3), a (weaker) test for the presence of firm effects, which is a test of whether the conditional and marginal random effects coefficients are equal.<sup>53</sup> That is, column (3) tests for the presence of the effects, and column (2) tests whether they are related to the right hand side variables.

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<sup>52</sup> Explorations using the negative binomial model produced similar results and are not reported.

We perform each of the tests in two ways: a conventional likelihood ratio test, which requires that the distributions truly be Poisson-based for consistency; and a robust Wald test based on the robust standard error estimates, which will be consistent even if the precise distributional assumption does not hold. The robust test requires only that the effects are multiplicative in form and the functional form assumption for the mean holds. That is, we need

$$E[p_{it}|X_{it}, \eta_i] = \lambda_{it} = \eta_i \exp(X_{it}\beta + \gamma_t)$$

where  $\eta_i$  is the multiplicative firm-level propensity to patent.

The results of the tests indicate that unobserved differences across firms in their patenting behavior, although possibly present, do not substantially alter the estimated coefficients. In fact, using the robust versions of the tests, they are completely insignificant. Using the likelihood-based versions, there is weak evidence for the presence of unobserved differences across firms, and somewhat stronger evidence that, if present, they affect the coefficient estimates. As a check on this conclusion, and to explore the presence of a lagged dependent variable in the relationship, we also computed the autocorrelation function of the generalized residuals from the Poisson totals estimates, and found that the largest correlation was about 0.2. Our conclusion is that, in contrast to earlier results using these kinds of data that were based on a wide range of industries, the role of firm effects is somewhat diminished when we look within a rather narrow industry definition as we do here. For this reason, the analyses contained in the body of our paper allow for *observed* permanent differences across firm-types, but do not include unobserved firm effects.<sup>54</sup>

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<sup>53</sup> See Hausman, Hall, and Griliches (1984) for details of the likelihood ratio versions of these tests.

<sup>54</sup> Note that a second implication of our results here is that our standard error estimates, which do *not* take account of the possible serial correlation within firm in the relationship, are unlikely to be seriously downward biased from this omission.

**Table B.1**  
**Patenting Propensity Estimates - Firm Effects**  
**US Semiconductor Firms 1979-1995**  
**86 Firms (862 Observations)**

Variable Name	Poisson Totals (1)	Poisson Conditional (FE) (2)	Poisson Random Effects (3)
Log R&D per employee (\$1992 1000s)	0.161 (0.176)	0.294 (0.173)	0.294 (0.140)
Dummy for no reported R&D	-0.36 (0.56)	0.26 (1.03)	0.20 (0.48)
Log firm size (1000s employees)	0.846 (0.076)	0.965 (0.124)	0.922 (0.107)
Log P&E per employee (\$1992K)	0.605 (0.239)	0.576 (0.176)	0.560 (0.165)
Dummy for post-1982 entrants	0.508 (0.301)		0.062 (0.302)
Dummy (Texas Instruments)	0.796 (0.284)		0.539 (0.518)
Intercept (1979)	-0.134 (0.53)		-1.45 (0.48)
Variance parameter			1.49 (0.24)
Log Likelihood (incl. Marginals)	-4,033.7	-4,021.1	-2,410.1
Chi-squared (p-value)		25.2 (.000)	10.3 (.035)
Robust Wald test (p-value)		0.87 (.929)	2.55 (.636)

All estimates include a full set of time dummies. Heteroskedastic-consistent standard errors are shown in parentheses.

The method of estimation is maximum likelihood for the Poisson model (which is generalized ML for the exponential mean function).

The chi-squared in column (2) is a test for the presence of firm effects. The chi-squared in column (3) is a test for the randomness of these effects.

The robust Wald test tests the same hypothesis, but uses the robust standard errors.

