

# Manipulation of the Running Variable in the Regression Discontinuity Design: A Density Test\*

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## Abstract

Standard sufficient conditions for identification in the regression discontinuity design are continuity of the conditional expectation of counterfactual outcomes in the running variable. These continuity assumptions may not be plausible if agents are able to manipulate the running variable. This paper develops a test of manipulation related to continuity of the running variable density function. The methodology is applied to popular elections to the House of Representatives, where sorting is neither expected nor found, and to roll-call voting in the House, where sorting is both expected and found.

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## I. Introduction

One reason for the increasing popularity in economics of regression discontinuity applications is the perception that the identifying assumptions are quite weak. However, while some applications of the design can be highly persuasive, many are subject to the criticism that public knowledge of the treatment assignment rule may invalidate the continuity assumptions at the heart of identification.

Consider a hypothetical example. A doctor plans to randomly assign heart patients to a statin and a placebo to study the effect of the statin on heart attack within ten years. The doctor randomly assigns patients to two different waiting rooms, A and B, and plans to give those in A the statin and those in B the placebo. If some of the patients learn of the planned treatment assignment mechanism, we would expect them to proceed to waiting room A. If the doctor fails to divine the patients' contrivance and follows the original protocol, random assignment of patients to separate waiting rooms may be undone by patient sorting after random assignment. In the regression discontinuity context, an analogous evaluation problem may occur in the common case where the treatment assignment rule is public knowledge (cf., Lee 2007).

In this paper, I propose a formal test for sorting of this type. The test is based on the intuition that, in the example above, we would expect for waiting room A to become crowded. In the regression discontinuity context, this is analogous to expecting the running variable to be discontinuous at the cutoff, with surprisingly many individuals just barely qualifying for a desirable treatment assignment and surprisingly few failing to qualify. This test will be informative when manipulation of the running variable is monotonic, in a sense to be made specific below.

The proposed test is based on an estimator for the discontinuity at the cutoff in the density function of the running variable. The test is implemented as a Wald test of the null hypothesis that the discontinuity is zero. The estimator, which is a simple extension of the local linear density estimator (Cheng, Fan and Marron 1997), proceeds in two steps. In the first step, one obtains a finely-gridded histogram. In the second step, one smooths the histogram using local linear regression, separately on either side of the cutoff. To efficiently convey sensitivity of the discontinuity estimate to smoothing assumptions, one may augment a graphical presentation of the second-step smoother with the first-step histogram, analogous to presenting local averages along with an estimated conditional expectation.

This test complements existing specification checks in regression discontinuity applications. Authors routinely report on the smoothness of pre-determined characteristics around the cutoff (e.g., DiNardo and Lee 2004). If the particular pre-determined characteristics the researcher has at disposal are relevant to the problem, this method should be informative about any sorting around the discontinuity. However, in some

applications pre-determined characteristics are either not available, or those which are available are not relevant to the outcome under study. By way of contrast, the density test may always be conducted, since data on the running variable is required for any analysis. The method is also useful in applications where a discontinuous density function is itself the object of interest. For example, Saez (1999, 2002) measures tax avoidance using the discontinuity in the density of income reported to the Internal Revenue Service.

To show how the estimator works in practice, I apply the methodology to two distinct settings. The first setting is popular elections to the United States House of Representatives, considered in Lee's (2001, 2007) incumbency study. In this context, it is natural to assume that the density function of the Democratic voteshare is continuous at 50 percent. The data do not reject this prediction.<sup>1</sup> The second setting is roll call votes in the House. In this context, the vote tally for a given bill is expected to be subject to manipulation. Although the number of representatives would seem to make coordination between members difficult, these problems are overcome by a combination of the repeated game aspect of roll call votes and the fact that a representative's actual vote becomes public knowledge, enabling credible commitments and vote contracting. In this setting, the density test provides strong evidence of manipulation.

The remainder of the paper is organized as follows. Section II defines manipulation and distinguishes between partial and complete manipulation. Section III describes the estimator and discusses smoothing parameter methods and inference procedures. Section IV motivates the manipulation problem with a hypothetical job training program. Section V presents the results of a small simulation study. Section VI presents the empirical analysis, and Section VII concludes. Appendix I gives a proof of the proposition of Section III, and Appendix II describes the data.

## II. Identification under Partial and Complete Manipulation

Let  $Y_i$  denote an outcome and  $D_i$  a binary treatment. The outcome depends on treatment according to

$$Y_i = \alpha_i + \beta_i D_i = \bar{\alpha} + \bar{\beta} D_i + \varepsilon_i \quad (1)$$

where  $\alpha_i$  and  $\beta_i$  are random variables with means  $\bar{\alpha}$  and  $\bar{\beta}$ , respectively, and  $\varepsilon_i = \alpha_i - \bar{\alpha} + (\beta_i - \bar{\beta})D_i$  (cf., Card's (1999) appendices). In counterfactual notation,  $\alpha_i = Y_{i0}$  and  $\beta_i = Y_{i1} - Y_{i0}$ , where  $Y_{i0}$  is the outcome that would obtain, were  $D_i = 0$ , and  $Y_{i1}$  is the outcome that would obtain, were  $D_i = 1$ . Equation (1) is viewed as a structural equation, in the sense that the manner in which  $i$  is induced into

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<sup>1</sup>However, see Snyder (2005).

participation in the program does not affect  $(Y_{i0}, Y_{i1})$  under exogeneity.<sup>2</sup> As noted by Hahn, Todd and van der Klaauw (2001, hereinafter HTV), and following Imbens and Angrist (1994), the average  $\beta_i$  for a specific subpopulation is identifiable under continuity of the conditional expectations of  $\alpha_i$  and  $\beta_i$ , given an underlying index. This index is here termed the “running variable” and denoted  $R_i$ .

Underlying  $R_i$  is an unobservable index  $R_{i0}$  that is the running variable that would obtain, were there no program. This may be different from  $R_i$ . The running variable is *manipulated* when  $R_i \neq R_{i0}$ . Although  $R_{i0}$  is not observed, it is well-defined conceptually. For example, van der Klaauw (2002) studies the impact of scholarships on students’ enrollment decisions, where scholarships are assigned discontinuously on the basis of a linear combination of SAT and high school grade point average (GPA). It is straightforward to conceptualize of the linear combination of the  $i$ th student’s SAT and GPA that would obtain, if the university in question did not run such a scholarship program.

I interpret the identification results of HTV as holding under continuity assumptions pertaining to the unobservable index  $R_{i0}$ . Formally, throughout the paper I assume that

$$E[\alpha_i | R_{i0} = r], E[\beta_i | R_{i0} = r], \text{ and } f_{R_{i0}}(r) \text{ are continuous in } r \tag{A0}$$

where  $f_{R_{i0}}(r)$  is the density of  $R_{i0}$ . Although this assumption is very weak, it is sufficient for a regression discontinuity estimator based on the index  $R_{i0}$  to identify a local average treatment effect.<sup>3</sup> The conditional expectation restrictions in (A0) are HTV’s identification assumptions, but (A0) is stronger than their assumptions because of the additional restriction that the density function be continuous. For most settings in which continuity of the conditional expectations is plausible, continuity of the density will be plausible.

If there is no manipulation, then (A0) holds with  $R_i$  replacing  $R_{i0}$ , and identification of meaningful parameters can be obtained. Sufficient conditions for lack of manipulation include timing, such as when the program is announced simultaneously with implementation, and lack of agent interest in obtaining any particular training assignment, for example. However, when individuals know of the selection rule for treatment, are interested in being treated, and have time to adjust their behavior accordingly, manipulation can be important. In Section IV, below, I give an example of a job training program where manipulation is expected and show how manipulation leads to erroneous inferences. The density test detects manipulation easily in this setting. In the example, the identification problem arises because the incentives of the program

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<sup>2</sup>This is Heckman’s (2005, p. 11) assumption (A-2). In the statistics literature, this is subsumed under the stable unit treatment value assumption (SUTVA). See Rubin (1980, 1986). I also abstract from general equilibrium effects.

<sup>3</sup>For discussion of the local average treatment effect parameter, see Angrist, Imbens and Rubin (1996) and Heckman, Urzua and Vytlačil (2006), for example.

lead to sorting on the running variable. Generally, manipulation can lead  $E[\alpha_i|R_i = r]$  and  $E[\beta_i|R_i = r]$  to be discontinuous at the cutoff, despite continuity of  $E[\alpha_i|R_{i0} = r]$  and  $E[\beta_i|R_{i0} = r]$ .

Only some varieties of manipulation lead to identification problems. I draw a distinction between *partial* and *complete* manipulation. Partial manipulation occurs when the running variable is under the agent's control, but also has an idiosyncratic element. Typically, partial manipulation of the running variable does not lead to identification problems. Examples of regression discontinuity settings where partial manipulation is arguably plausible include van der Klaauw (2002) and DiNardo and Lee (2004), for example.<sup>4</sup> Complete manipulation occurs when the running variable is entirely under the agent's control. Typically, complete manipulation of the running variable does lead to identification problems. Examples of regression discontinuity settings in which complete manipulation is a potential threat to validity include Hahn, Todd and van der Klaauw (1999) and Jacob and Lefgren (2004), for example.<sup>5</sup>

Propositions 2 and 3 of Lee (2007) establish that, under mild regularity conditions, identification of meaningful parameters can be obtained under partial manipulation. As Lee notes, the critical assumption underlying both propositions is that the conditional density function  $f_{R|W}(r|w)$  be continuous in  $r$ , where  $W$  represents potential confounders ("types"). This is an intuitive identifying assumption: if the running variable has a continuous density conditional on type, then for every type of person the chance of a running variable draw just above the cutoff is equal to the chance of a running variable draw just below the cutoff. The assumption is not directly testable, since types are unobserved. However, Lee stresses the important idea that this assumption implies continuity of the conditional expectation of any baseline characteristic in the running variable. It is thus easy to test the identifying assumption using standard estimators for conditional expectations, such as local linear regression or global polynomial regression. Such tests are already commonly reported in applications.

This paper develops a complementary testing procedure. The idea of the test is that continuity in  $r$  of

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<sup>4</sup>van der Klaauw (2002) studies the effect of scholarships on enrollment for a college that assigns scholarships discontinuously using an index that is a linear combination of SAT score and high school grade point average (p. 1255). van der Klaauw does not state whether students could have had prior knowledge of the formula used, but it seems plausible that even if they had, it would be difficult to control precisely the value of such an index. Similarly, it might be difficult to control one's grade point average perfectly. DiNardo and Lee (2004) study the impact of unionization on establishment outcomes. Firms become unionized based on a majority vote of the employees. While firms and unions certainly attempt to manipulate the vote tally, it would be difficult for either to do so perfectly, particularly since union certification elections are secret ballot.

<sup>5</sup>Hahn et al. (1999) study the impact of equal employment opportunity laws on employment of racial minorities, taking advantage of the fact that the 1964 Civil Rights Act, as amended, covers only those firms with 15 or more employees. Employers presumably maintain perfect control over labor inputs. This raises the possibility that a firm owner with a taste for discrimination, who would otherwise find it profit-maximizing to employ 15, 16, or 17 employees, for example, would elect to employ 14 employees to preclude the possibility of litigation alleging violations of the Civil Rights Act (cf., Becker 1957). Jacob and Lefgren (2004) study the impact of summer school and grade retention on test scores, where the treatments depend discontinuously on separate pre-tests. In that context, because the treatment assignment rule is public knowledge, it is possible that those grading the pre-test would be motivated to influence a student's treatment assignment by strategically mismeasuring the student's actual score (see authors' discussion, p. 231).

the conditional density  $f_{R|W}(r|w)$  implies continuity of  $f_R(r)$ , the density of the running variable. Thus, a natural specification test in applications is a test of the continuity of the running variable density function.

The density test may not be informative unless the existence of the program induces agents to adjust the running variable in one direction only. Manipulation is *monotonic* if either  $R_i \geq R_{i0}$  for all  $i$  or  $R_i \leq R_{i0}$  for all  $i$ . Consider a hypothetical example based on the Jacob and Lefgren (2004) study, in which the probability of summer school is a discontinuous function of test scores, and teachers are in charge of grading examinations for summer school. Assume students attend summer school if and only if assigned to attend, so that in the absence of manipulation, the local average treatment effect equals the average treatment effect (ATE). Let the ATE be zero, but assume students have heterogeneous treatment effects of summer school; summer school helps half and harms half. Teachers discern these treatment effects, and manipulate the scores of those who would be helped and who just barely passed, so that they fail and have to go to summer school. Similarly, teachers manipulate the scores of those who would be harmed and who just barely failed, so that they pass and avoid going to summer school. Estimated treatment effects of the program would be positive, because of teacher manipulation of scores. However, because the manipulation is non-monotonic, and because those whose scores are adjusted up are equally numerous as those whose scores are adjusted down, the density test will fail to detect manipulation.

The density test could also fail, even when there is no failure of identification. Assume teachers give bonus points to some of those who just barely fail the exam (perhaps to reduce the size of summer school classes), and subtract points from no student. Then the density test would suggest a failure of identification. However, if teachers select at random which students receive bonus points, then an ATE would be identified. These examples clarify that a running variable with a continuous density is neither necessary nor sufficient for identification except under auxiliary assumptions.<sup>6</sup>

### III. Estimation and Inference Procedures

To estimate potentially discontinuous density functions, economists have used either traditional histogram techniques (DiNardo and Lee 2004, Saez 2002), or kernel density estimates which smooth over the point of potential discontinuity (DiNardo, Fortin and Lemieux 1996, Saez 1999, Jacob and Lefgren 2004). Neither procedure allows for point estimation or inference. One could estimate a kernel density function separately for points to the left and right of the point of discontinuity, but at boundaries a kernel density estimator is badly biased, as is well-known (e.g., Marron and Ruppert 1994).

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<sup>6</sup>I thank the editors for their emphasis of this important point.

One method that corrects for boundary bias is the local linear density estimator developed by Cheng, Fan and Marron (1993) and Cheng (1994).<sup>7,8</sup> The grounds for focusing on the local linear density estimator are theoretical and practical. Theoretically, the estimator weakly dominates other proposed methods. Cheng et al. (1997) show that for a boundary point the local linear method is 100 percent efficient among linear estimators in a minimax sense.<sup>9</sup> Practically, the first-step histogram is of interest in its own right, because it provides an analogue to the local averages typically accompanying conditional expectation estimates in regression discontinuity applications. Moreover, among nonparametric methods showing good performance at boundaries, local linear density estimation is simplest.

### A. Estimation

Implementing the local linear density estimator involves two steps. The first step is a very under-smoothed histogram. The bins for the histogram are defined carefully enough that no one histogram bin includes points both to the left and right of the point of discontinuity. The second step is local linear smoothing of the histogram. The midpoints of the histogram bins are treated as a regressor, and the normalized counts of the number of observations falling into the bins are treated as an outcome variable. To accommodate the potential discontinuity in the density, local linear smoothing is conducted separately for the bins to the right and left of the point of potential discontinuity, here denoted  $c$ .

The first-step histogram is based on the frequency table of a discretized version of the running variable,

$$g(R_i) = \left\lfloor \frac{R_i - c}{b} \right\rfloor b + \frac{b}{2} + c \in \left\{ \dots, c - 5\frac{b}{2}, c - 3\frac{b}{2}, c - \frac{b}{2}, c + \frac{b}{2}, c + 3\frac{b}{2}, c + 5\frac{b}{2}, \dots \right\} \quad (2)$$

where  $\lfloor a \rfloor$  is the greatest integer in  $a$ .<sup>10,11</sup> Define an equi-spaced grid  $X_1, X_2, \dots, X_J$  of width  $b$  covering the

<sup>7</sup>Published papers describing the local linear density approach include Fan and Gijbels (1996), Cheng (1997a,b), and Cheng et al. (1997). The general idea of “pre-binning” the data before density estimation, and the conclusion that estimators based on pre-binned data do not suffer in terms of practical performance despite theoretical loss of information, are both much older than the idea of local linear density estimation; see, for example, Jones (1989) and references therein.

<sup>8</sup>Competing estimators for estimating a density function at a boundary are also available. Estimators from the statistics literature include modified kernel methods (see, e.g., Chu and Cheng 1996, Cline and Hart 1991) and wavelet methods (for references, see Hall, McKay and Turlach 1996). Among the better-known methods, one with good properties is Rice (1984). Boundary folding methods are also used (see, for example, Schuster 1985), but their properties are not favorable. Marron and Ruppert (1994) give a three-step transformation method. An older method with favorable properties is the smoothed histogram approach developed by Gawronski and Stadtmüller (1980, 1981) and recently explored by Bouezmarni and Scaillet (2005). These last authors also discuss the use of asymmetric kernels for circumventing the boundary bias of kernel estimators. Bouezmarni and Scaillet appear to be the first authors in economics to estimate a density function at a boundary using a nonparametric method, but they do not discuss local linear density estimation. Parametric models involving discontinuous density functions have been studied extensively in economics; see Aigner, Amemiya and Poirier (1976) for an early paper and Chernozhukov and Hong (2004) for references.

<sup>9</sup>Fan and Gijbels (1996) give a good discussion of this result and discuss further results regarding deeper senses of efficiency.

<sup>10</sup>The greatest integer in  $a$  is the unique integer  $k$  such that  $k \leq a < k + 1$  (“round to the left”). In software, this is typically known as the `floor` function, which is not the same as the `int` function, because negatives are handled differently.

<sup>11</sup>Equation (2) will result in observations with  $R_i = c$  being assigned to the bin  $c + \frac{b}{2}$ , which is valid if ties are assigned to

support of  $g(R_i)$  and define the (normalized) cellsize for the  $j$ th bin,  $Y_j = \frac{1}{nb} \sum_{i=1}^n \mathbf{1}(g(R_i) = X_j)$ .<sup>12,13</sup> The first-step histogram is the scatterplot  $(X_j, Y_j)$ . The second step smooths the histogram using local linear regression. Formally, the density estimate at  $r$  is given by  $\hat{f}(r) = \hat{\phi}_1$ , where  $(\hat{\phi}_1, \hat{\phi}_2)$  minimize  $L(\phi_1, \phi_2, r) = \sum_{j=1}^J \{Y_j - \phi_1 - \phi_2(X_j - r)\}^2 K((X_j - r)/h) \{\mathbf{1}(X_j > c)\mathbf{1}(r \geq c) + \mathbf{1}(X_j < c)\mathbf{1}(r < c)\}$ ,  $K(\cdot)$  is a kernel function, here chosen as the triangle kernel  $K(t) = \max\{0, 1 - |t|\}$ , and  $h$  is the bandwidth, or the window width defining which observations are included in the regression.<sup>14</sup> In words, the second step smooths the histogram by estimating a weighted regression using the bin midpoints to explain the height of the bins, giving most weight to the bins nearest where one is trying to estimate the density. It is straightforward to estimate the entire density function,  $f(r)$ , by looping over evaluation points  $r$ .

Define the parameter of interest to be the log difference in height, or

$$\theta = \ln \lim_{r \downarrow c} f(r) - \ln \lim_{r \uparrow c} f(r) \equiv \ln f^+ - \ln f^- \quad (3)$$

While one can estimate  $f^+$  and  $f^-$  using  $\hat{f}(r)$  for  $r$  just above and below  $c$ , respectively, it is easier and more accurate to estimate two separate local linear regressions, one on either side of  $c$ , with  $X_j - c$  as regressor. The log difference of the coefficients on the intercepts then estimates  $\theta$ . Formally,

$$\begin{aligned} \hat{\theta} &\equiv \ln \hat{f}^+ - \ln \hat{f}^- \\ &= \ln \left\{ \sum_{X_j > c} K\left(\frac{X_j - c}{h}\right) \frac{S_{n,2}^+ - S_{n,1}^+(X_j - c)}{S_{n,2}^+ S_{n,0}^+ - (S_{n,1}^+)^2} Y_j \right\} - \ln \left\{ \sum_{X_j < c} K\left(\frac{X_j - c}{h}\right) \frac{S_{n,2}^- - S_{n,1}^-(X_j - c)}{S_{n,2}^- S_{n,0}^- - (S_{n,1}^-)^2} Y_j \right\} \end{aligned} \quad (4)$$

where  $S_{n,k}^+ = \sum_{X_j > c} K((X_j - c)/h) (X_j - c)^k$  and  $S_{n,k}^- = \sum_{X_j < c} K((X_j - c)/h) (X_j - c)^k$ . Under standard nonparametric regularity conditions,  $\hat{\theta}$  is consistent and asymptotically normal.

**Proposition.** *Let  $f(\cdot)$  be a density function which, everywhere except at  $c$ , has three continuous and bounded derivatives. Let  $K(t) = \max\{0, 1 - |t|\}$  be the triangle kernel, and suppose that  $h \rightarrow 0$ ,  $nh \rightarrow \infty$ ,*

*treatment. If ties are assigned to control, re-define  $g(R_i) = \lceil \frac{R_i - c}{b} \rceil b - \frac{b}{2} + c$ , where  $\lceil a \rceil$  is 1 plus the greatest integer in  $a$ .*

<sup>12</sup>Defining a grid covering the support of  $g(R_i)$  is necessary to account for “zero count” bins.

<sup>13</sup>Note that these values of  $X_j$  are deterministic in the sense that  $c$  and  $b$  are treated as constants. The endpoint  $X_1$  ( $X_J$ ) may always be chosen arbitrarily small (large) so that it is well beyond the support of  $g(R_i)$  with no consequences for estimation of the overall density anywhere within  $[\underline{R} + h, \bar{R} - h]$ , where  $[\underline{R}, \bar{R}]$  is the support of the original  $R_i$ . Thus, without loss of generality, we may also define  $X_j = l + (j - 1)b$ , where  $l = \lfloor (R^{\min} - c)/b \rfloor b + (b/2) + c$ , and  $J = \lfloor (R^{\max} - R^{\min})/b \rfloor + 2$ . However, if global polynomial fitting is used, as in the automatic bandwidth selector discussed in Section III.B, below, then the grid should fall strictly in the range  $[\underline{R}, \bar{R}]$ . This is not necessary if modeling a density with unbounded support.

<sup>14</sup>Given its generally minimal role in performance, the kernel function may be chosen on the basis of convenience. However, the triangle kernel is boundary optimal (Cheng et al. 1997). At interior points, where the Epanechnikov kernel  $K(t) = \max\{0, 0.75(1 - t^2)\}$  is optimal, the local linear density estimator is primarily used for graphical purposes and informal inference. Hence there is little cost to using the triangle kernel everywhere, and this is the convention I adopt for Sections IV, V, and VI, below.



$b/h \rightarrow 0$ , and  $h^2\sqrt{nh} \rightarrow H \in [0, \infty)$ . Then if  $R_1, R_2, \dots, R_n$  is a random sample with density  $f(r)$ ,  $\sqrt{nh}(\hat{\theta} - \theta) \xrightarrow{d} N\left(B, \frac{24}{5} \left(\frac{1}{f^+} + \frac{1}{f^-}\right)\right)$ , where  $B = \frac{H}{20} \left(\frac{-f^{+''}}{f^+} - \frac{-f^{-''}}{f^-}\right)$ .

The proof, given in Appendix I, builds on an unpublished proof of Cheng (1994).

The proposition implies an approximate standard error for  $\hat{\theta}$  of

$$\hat{\sigma}_\theta = \sqrt{\frac{1}{nh} \frac{24}{5} \left(\frac{1}{\hat{f}^+} + \frac{1}{\hat{f}^-}\right)} \quad (5)$$

As shown in the simulation study in Section V, below, t-tests constructed using this standard error are very nearly normally distributed under the null hypothesis.

However, the normal distribution in question is not quite centered at zero if the bandwidth is of order  $n^{-1/5}$ , the rate which minimizes the asymptotic mean squared error. This is typical of a nonparametric setting; a tuning parameter that is good for estimation purposes is not necessarily good for testing purposes (Pagan and Ullah 1999). Practically, this means that a confidence region for  $\hat{\theta}$  constructed using the standard error above will give good coverage accuracy for the probability limit of  $\hat{\theta}$ , as opposed to good coverage accuracy for  $\theta$ . Two approaches are taken in the literature to circumvent this problem. First, relative to a bandwidth which is believed to minimize the mean squared error, one can choose a bandwidth smaller than that. The hope is that the bias is thereby sufficiently reduced that it may be ignored. Second, one can estimate the bias.<sup>15</sup> This bells the cat in that it requires choosing another bandwidth. Following Horowitz (2001) and Hall (1992), I focus on undersmoothing. A simple undersmoothing method is to take a reference bandwidth and to divide it by 2 (Hall 1992). Section V presents simulation evidence on the success of this strategy in connection with the reference bandwidth described in the next subsection.

### B. Binsize and Bandwidth Selection

For a fixed bandwidth, the estimator described above is robust to different choices of binsize provided that  $h/b > 10$ , say. To understand this robustness, decompose  $\hat{f}^+$  as

$$\begin{aligned} \sqrt{nh}(\hat{f}^+ - f^+) &= \frac{1}{\sqrt{h/b}} \sum_{X_j > c} K\left(\frac{X_j - c}{h}\right) \frac{\chi_2 - \chi_1(X_j - c)}{\chi_2\chi_0 - (\chi_1)^2} \sqrt{nb}(Y_j - \frac{1}{b}p_j) \\ &+ \frac{1}{h/b} \sum_{X_j > c} K\left(\frac{X_j - c}{h}\right) \frac{\chi_2 - \chi_1(X_j - c)}{\chi_2\chi_0 - (\chi_1)^2} \sqrt{nh} \left(\frac{1}{b}p_j - f^+\right) \equiv A_n + E[\hat{f}^+ - f^+] \end{aligned} \quad (6)$$

<sup>15</sup>In their survey, Härdle and Linton (1994) discuss only undersmoothing. Pagan and Ullah (1999) discuss a variety of procedures, but do not provide recommendations. In the related context of local linear regression, Fan and Gijbels (1996) recommend estimating the bias using a two-step procedure; a pilot bandwidth is required for this procedure. Davison and Hinkley (1997) suggest the use of the bootstrap to estimate the bias of the kernel density estimator, but Hall (1992) shows that this method performs badly.

where  $\chi_k = \frac{1}{h/b} \sum_{X_j > c} K((X_j - c)/h)(X_j - c)^k$ ,  $k = 0, 1, 2$  and  $\frac{1}{b}p_j = \int_{-1/2}^{1/2} f(X_j + bu)du$ .<sup>16</sup> As shown formally in Appendix I,  $A_n$  tends towards a normal distribution. The quality of the normal approximation does not turn on the magnitude of  $b$ . Intuitively, the second step smoother averages over the  $Y_j$ , which are themselves averages. If  $b$  is small, then the  $Y_j$  are not particularly normal, but the second step smoothing compensates. If  $b$  is large, then the  $Y_j$  are very nearly normal, and not much averaging needs to happen in the second step. The second sum in this decomposition gives the finite-sample bias of the estimator. Two Taylor approximations and the algebra of regressions show that

$$E[\hat{f}^+ - f^+] = \sum_{X_j > c} \frac{b}{h} K(t_j) \frac{\chi_2 - \chi_1 h t_j}{\chi_2 \chi_0 - (\chi_1)^2} \sqrt{nh} \{h^2 t_j^2 f''^+ + O(h^3) + O(b^2)\} \quad (7)$$

where  $t_j = (X_j - c)/h$ . Since the  $t_j$  sequence is  $b/h$  apart, this is a Riemann approximation to the area under a curve. The height of the curve in question is dominated by the  $h^2$  term since  $h > b$ . The analysis for  $\sqrt{nh}(\hat{f}^- - f^-)$  is symmetric. Thus, good performance of  $\hat{\theta}$  does not appear to require a careful choice of binsize. This point is substantiated in the simulation study in Section V, below.

Good performance of  $\hat{\theta}$  does require a good choice of bandwidth, however. Probably the best method of bandwidth selection is visual inspection of the first-step histogram and the second-step local linear density function estimate, under a variety of choices for  $b$  and  $h$ . With software, it is easy to inspect both functions within a few seconds.<sup>17</sup> One of the practical advantages of the two-step estimation method described here is visual. Suppose that as part of a pilot investigation, one has estimated the first-step histogram using binsize  $b$  and the second-step local linear smoother using bandwidth  $h$ . Graphically, superimposing the local linear smoother on the scatterplot  $(X_j, Y_j)$  reveals rapidly the likely consequences of choosing a different bandwidth. The effectiveness of subjective bandwidth choice has been noted in related contexts by Pagan and Ullah (1999) and Deaton (1997), for example.

Less subjective methods include cross-validation (Stone 1974, 1977) and plug-in estimators. Cheng (1997a) proposes a plug-in bandwidth selector tailored to local linear density estimation, analogous to the Sheather and Jones (1991) selector that is popular in standard density estimation settings. Her method requires estimating the integral of the squared second derivative,  $\int (f^{(2)}(r))^2 dr$ . As is standard in the literature, she uses a bandwidth other than  $h$  to estimate  $\int (f^{(2)}(r))^2 dr$ ; to find the optimal bandwidth for this ancillary task requires approximating  $\int f^{(2)}(r)f^{(4)}(r)dr$ , and we are back where we started. Cheng

<sup>16</sup>An analogous decomposition can be used to motivate an estimator that replaces takes the log of the histogram counts before smoothing. Due to the covariance structure of the  $Y_j$  and the nonlinearity of  $\ln(\cdot)$ , a rigorous demonstration of asymptotic normality does not appear straightforward unless one fixes  $b$  and redefines the parameter of interest. Nonetheless, such an estimator is consistent whenever  $\hat{\theta}$  is, and has the same asymptotic variance as  $\hat{\theta}$ , provided  $nb \rightarrow \infty$ .

<sup>17</sup>Software (STATA version 9) is available from the author for a period of 3 years from the date of publication.

(1994, Section 4.5.2) notes that the method fares poorly in the boundary setting, where the integrals are (particularly) hard to estimate with any accuracy, and suggests further modifications.

To be practical, bandwidth selection rules need to be easy to implement. My own view is that the best method is subjective choice, guided by an automatic procedure, particularly if the researcher agrees to report how much the chosen bandwidth deviates from the recommendations of the automatic selector.

Here is a simple automatic bandwidth selection procedure that may be used as a guide:

1. Compute the first-step histogram using the binsize  $\hat{b} = 2\hat{\sigma}n^{-1/2}$ , where  $\hat{\sigma}$  is the sample standard deviation of the running variable.
2. Using the first-step histogram, estimate a global 4th order polynomial separately on either side of the cutoff. For each side, compute  $\kappa \left[ \check{\sigma}^2(b-a) / \sum \check{f}''(X_j)^2 \right]^{1/5}$ , and set  $\hat{h}$  equal to the average of the these two quantities, where  $\kappa \doteq 3.348$ ,  $\check{\sigma}^2$  is the mean-squared error of the regression,  $b-a$  equals  $X_J - c$  for the right-hand regression and  $c - X_1$  for the left-hand regression, and  $\check{f}''(X_j)$  is the estimated second derivative implied by the global polynomial model.<sup>18</sup>

The second step of this algorithm is based on the rule-of-thumb bandwidth selector of Fan and Gijbels (1996, Section 4.2). After implementing this selector, displaying the first-step histogram based on  $\hat{b}$  and the curve  $\hat{f}(r)$  based on  $\hat{h}$  provides a very detailed sense of the distribution of the running variable, upon which subjective methods can be based. The selection method outlined in the above algorithm is used in the simulation study in Section V, below, where an automatic method is needed. In the empirical work in Section VI, where subjective methods are feasible, this selection method is used as a guide.

#### IV. Theoretical Example

To motivate the potential for identification problems caused by manipulation, consider a simple labor supply model. Agents strive to maximize the present discounted value of utility from income over two periods. Each agent chooses to work full- or part-time in each period. Part-time work requires supplying a fraction  $f_i$  of full-time labor supply and receiving a fraction  $f_i$  of full-time income. Each worker has a different fraction  $f_i$ , which is determined unilaterally by the employer prior to period 1 on the basis of production technology. Earnings in period 1 are given by  $R_i = \alpha_i H_i$ , where  $H_i = 1$  if the individual works full-time and  $H_i = f_i$  if the individual works part-time. Between periods 1 and 2, a job training program takes place. Agents are eligible for participation if they pass a means test based on period 1 income: program participation is indicated by  $D_i = \mathbf{1}(R_i \leq c)$ , where  $c$  is the earnings threshold. Earnings

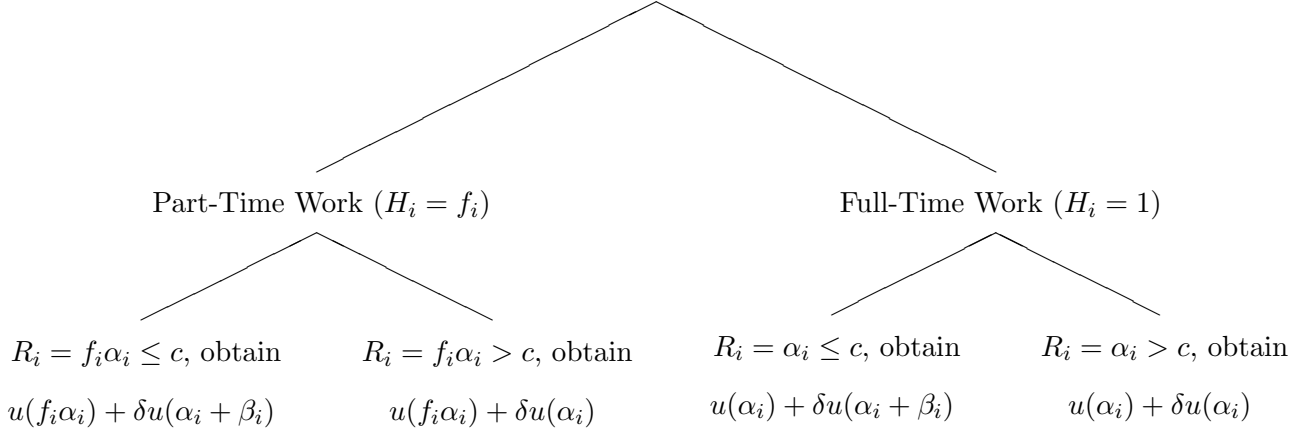
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<sup>18</sup>The constant  $\kappa$  is based on various integrals of the kernel used in the second step. The standard formula (see equation (4.3) of Fan and Gijbels 1996) does not apply to the boundary case (see equations (3.20) and (3.22) of Fan and Gijbels). The constant cited is specific to the triangle kernel in the boundary case.

in period 2 are given by  $Y_i = \alpha_i + \beta_i D_i$ , as in equation (1).

If the program did not exist, agents would supply full labor in both periods. In the notation of Section II, above, this means that  $R_{i0} = \alpha_i$ . However, the existence of the program raises the possibility that agents will manipulate the running variable, withholding labor supply to meet the means test and gain access to job training. Schematically, the decision problem can be represented as

FIGURE 1. THE AGENT'S PROBLEM



where  $\delta$  is the discount factor. For well-paid agents with  $\alpha_i > c/f_i$ , the model predicts  $H_i = 1$ ; for such an agent, reducing labor supply is never worth it, because even under part-time work, the agent will not satisfy the means test. For poorly-paid agents with  $\alpha_i \leq c$ , the model similarly predicts  $H_i = 1$ , but for a different reason: such an agent satisfies the means test for the program, even if working full-time. The remaining agents, those with latent wages satisfying  $c < \alpha_i \leq c/f_i$ , may find it worthwhile to reduce labor supply, because otherwise they will fail the means test. These agents reduce labor supply in response to the program if and only if  $u(f_i \alpha_i) + \delta u(\alpha_i + \beta_i) > u(\alpha_i) + \delta u(\alpha_i)$ . There will always exist a value  $\beta_i$  large enough to induce an agent to select  $H_i = f_i$ . If  $\beta_i$  and  $\alpha_i$  are correlated, as would be expected in the general case, then this leads the conditional expectation of counterfactual outcomes in  $R_i$  to be discontinuous. A necessary condition for the utility inequality above to hold is  $\beta_i > 0$ . Under concave utility a sufficient condition is  $\beta_i > (u(\alpha_i) - u(f_i \alpha_i))/\delta u'(\alpha_i)$ . Under linear utility, this condition is also necessary, and we may characterize those who reduce their labor supply as those with  $c < \alpha_i \leq c/f_i$  and  $\beta_i > \alpha_i(1 - f_i)/\delta$ .

Figure 2 shows the implications of these behavioral effects using a simulated data set on 50,000 agents with linear utility. The simulation takes  $(\alpha_i, \beta_i)$  to be distributed as independent normals, with  $E[\alpha_i] = 12$ ,  $V[\alpha_i] = 9$ ,  $E[\beta_i] = 0$ , and  $V[\beta_i] = 1$ , and the  $f_i$  distribution to be uniform on  $[0, 1]$  and independent of  $(\alpha_i, \beta_i)$ . The earnings threshold is set at  $c = 14$ .

This data generating process is consistent with (A0). If the program did not exist, then period 1 earnings would be  $R_{i0} = \alpha_i$ . The conditional expectation of  $\alpha_i$  given  $R_{i0}$  is thus just the 45 degree line, which is continuous; the conditional expectation of  $\beta_i$  given  $R_{i0}$  is flat, which is likewise continuous; and the density of  $R_{i0}$  is the normal density, hence continuous. Panel A of Figure 2 is a local linear regression estimate of the conditional expectation of  $\beta_i$  given  $R_{i0}$ . The smoothness of the conditional expectation indicates the validity of (A0).

However, even though (A0) is satisfied, agents’ endogenous labor supply creates an identification problem. The actual running variable is not  $R_{i0}$ , but  $R_i$ , which is manipulated by those agents who find it worthwhile to do so. Panel B gives a local linear regression estimate of the conditional expectation of  $\beta_i$  given  $R_i$ . This panel highlights the identification problem. The estimated curve is strongly discontinuous near the earnings threshold—those agents who stand to gain from the program self-select to supply less labor and hence are displaced from just to the right of the earnings threshold to just to the left, leading to sample selection effects which operate discontinuously at the earnings threshold.

In empirical work, it is not possible to estimate conditional expectations such as those in panels A and B, because  $\beta_i = Y_{i1} - Y_{i0}$  is unobservable. However, it is possible carry out a density test. Panel C presents an estimate of the density function of  $R_{i0}$ , estimated using the local linear density estimation technique described in Section III, above. The density function is estimated and plotted for evaluation points  $r = X_1, X_2, \dots, X_J$ . The bandwidth and binsize were chosen subjectively following inspection of the automatic choices delivered by the algorithm outlined in Section III.B, above.<sup>19</sup> The density estimate is consistent with continuity at the earnings threshold, as expected.

Panel D instead gives the density function of  $R_i$ .<sup>20</sup> In contrast with panel C, the estimated curve is strongly discontinuous at the earnings threshold. The graph furnishes evidence of the economic behavior described by the model above: agents self-select into the job training program by manipulating the value of the running variable that will determine treatment assignment. This leads there to be slightly too few agents just above the means test threshold, and slightly too many agents just below.

## V. Simulation Evidence

Table 1 presents the results of a small simulation study on the performance of  $\hat{\theta}$  as an estimator and as part of a testing procedure. In the table, “Design I” corresponds to the data generating process underlying Panel C from Figure 2—50,000 independent draws from the  $N(12, 3)$  distribution. There are

<sup>19</sup>The recommended binsize and bandwidth were  $b = 0.03$  and  $h = 1.5$ , and I chose  $b = 0.05$  and  $h = 0.9$ .

<sup>20</sup>In the interest of maintaining comparability, the binsize and bandwidth are kept the same in panels C and D.

1,000 replication data sets used. For each data set, I calculate  $\hat{\theta}$  using the binsize and bandwidth produced by the algorithm specified in Section III.B (“A. Basic, Basic”). In addition to the “basic” implementation of the algorithm, I consider a modified rule that undersmooths the bandwidth, setting it equal to half the size of the basic bandwidth (“B. Basic, Half”). This allows assessment of the bias reduction that comes with undersmoothing. Finally, I consider two non-basic binsizes, corresponding to half the basic binsize width (“C. Half, Basic”) and twice the basic binsize width (“D. Twice, Basic”). This is to assess the robustness of the estimator to binsize choices.

The simulation corroborates the good performance suggested by the theoretical work of Section III. The estimator has generally small bias which declines as the bandwidth shrinks. As well, the standard error suggested by the proposition represents well the approximate underlying standard deviation of the estimator. Importantly, t-tests using the proposition have size of roughly 6 percent.

Approximating the distribution of  $\sqrt{nh}(\hat{\theta} - \theta)$  with a normal distribution is highly accurate. Figure 3 presents the normal Q-Q plot for the t-test of the (true) null hypothesis of continuity, where the t-tests stem from the 1,000 replications reported in rows A and B of Table 1. Panel A (B) corresponds to row A (B). It is clear from the figure that the quality of the fit is quite good, even far out into the tails where it is most relevant for testing. Comparing panels A and B in the figure, we see that undersmoothing nearly eliminates the estimator’s bias.

Perhaps surprisingly, these happy results carry over to much smaller samples. Design II reports results for 1,000 replications of data sets with only 1,000 observations from the same data generating process as Design I. The bias of the estimator remains manageable, and the accuracy of the variance estimates is striking. The size of tests using the estimation scheme proposed, even with such small sample sizes, is roughly 4 to 7 percent. Space precludes the presentation of any further normal Q-Q plots, but these are similar to those shown in Figure 3, in that neither skewness nor fat tails is indicated.

Finally, these results also carry over to much more challenging density functions with multiple modes. Design III reports results for 1,000 replications of data sets with 10,000 observations from a 75-25 mixture of normals with mean 0 and variance 1 and mean 4 and variance 1. The cutoff point was taken to be at 2. This is a challenging point for local linear density estimation in this setting, because it is just to the left of a local minimum of the true density, where the density function is strongly quadratic. However, the estimator continues to enjoy bias of small magnitude, and t-tests using the estimator and its estimated standard error lead to size of 5 to 7 percent.

## VI. Empirical Example

One of the better examples of the regression discontinuity design is the incumbency study of Lee (2001). Political scientists have postulated that there is an incumbency advantage for both parties and individual candidates, whereby having won the election once makes it easier to win the election subsequently. Credibly establishing the magnitude of any incumbency advantage is challenging because of strong selection effects. Lee notes that in a two-party system with majority rule, incumbency is assigned discontinuously at 50 percent on the basis of the popular vote and uses the regression discontinuity design to assess the party incumbency effect for popular elections to the United States House of Representatives.

The complete manipulation phenomena described in Section II seems unlikely to occur in this instance, because voters are unlikely to be able to coordinate to manipulate the vote tally, and because democratic safeguards are presumably sufficient to prevent vote fraud.<sup>21</sup> Thus, a natural expectation is for the density function of the vote share to be smooth. I test this notion formally using the techniques outlined above.

Specifically, using data on the votes cast for each candidate in contested elections to the U.S. House of Representatives involving a Democratic candidate, 1900-1990, I estimate the density function of the “Democratic margin”, defined as the fraction of all votes (vote share) received by the Democratic candidate, less the largest vote share received by any other candidate in the election.<sup>22</sup> Defined in this way, the Democratic candidate wins the election if and only if the Democratic margin is positive.<sup>23</sup>

Figure 4 gives an estimate of the density function of the Democratic margin. The curve was estimated using the estimator outlined in Section III, with evaluation points  $r = X_1, X_2, \dots, X_J$ . The binsize and bandwidth were chosen subjectively after using the automatic procedure outlined in Section III.B as a pilot estimate. The automatic procedure in this case seems to oversmooth at the mode in this setting.<sup>24</sup> The estimated curve gives little indication of strong discontinuity near zero. Indeed, the density appears generally quite smooth. Importantly, the first-step histogram reveals that this is not the result of over-smoothing. The estimated parameter  $\hat{\theta}$  is presented in Table 2, along with the proposition standard error. As expected, a t-test of the null hypothesis of continuity fails to reject.

The complete manipulation problem described in Section II is unlikely to occur in a fair popular election,

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<sup>21</sup>Democratic safeguards may not always be sufficient. Greenberg (2000) discusses the famously contested 1960 presidential election between Richard Nixon and John F. Kennedy. See also Snyder (2005), who uses the estimator described here to analyze close elections to the United States House involving an incumbent.

<sup>22</sup>1,591 elections during this period involve a single candidate. Of the contested elections, 95.3 percent involve a Democratic candidate, and 92.5 percent involve a Republican candidate.

<sup>23</sup>This definition of the running variable is slightly different from that in Lee (2007), but differs little as a practical matter, particularly for the post-1948 period pertaining to Lee’s study.

<sup>24</sup>I use a binsize of  $b = 0.004$  and a bandwidth of  $h = 0.02$ . The automatic procedure would select  $b = 0.004$  and  $h = 0.13$ .

because coordination of voters is difficult and there is little discretion in measuring the vote tally. However, in other election contexts, coordination is feasible and complete manipulation may be a concern.

A leading example of this type of coordination is roll call voting in the House of Representatives. Coordination is expected in this context. First, the volume of bills before the House and the long tenure of most representatives conspire to create a repeated game. Second, a representative's vote is public knowledge, allowing for credible commitments to contracts over voting. In such a context, side payments for a representative's vote do not have to involve (illegal) monetary compensation, but may pertain simply to votes on future bills. Riker's (1962) size principle then implies that the most likely bills to be put to vote on the House floor are those expected to narrowly pass.

Figure 5 presents an estimated density function for the percent voting "yeay" on all roll call votes in the House from 1857–2004.<sup>25,26</sup> The curve was estimated using the estimator outlined in Section III, with evaluation points  $r = X_1, X_2, \dots, X_J$ . The binsize and bandwidth were again chosen subjectively after using the automatic procedure. Much more so than the vote share density, the roll call density exhibits very specific features near the cutoff point that are hard for any automatic procedure to identify.<sup>27</sup>

The figure strongly suggests that the underlying density function is discontinuous at 50 percent. Outcomes within a handful of votes of the cutoff are much more likely to be won than lost; the first-step histogram indicates that the passage of a roll call vote by 1 to 2 votes is 2.6 times more likely than the failure of a roll call vote by 1 to 2 votes. Although the magnitude of the effect is not as extreme, the second-step smoother corroborates the suggestion of the first-step histogram. Table 2 presents the estimated log discontinuity in the discontinuity, which is a large 52 percent. The effect is precisely estimated, with a t-ratio of 6.6.

These empirical results are consistent with a manipulation hypothesis. In particular, the results suggest that it would be a mistake to view the majority vote election procedure in the U.S. House of Representatives as generating quasi-random assignment of policy decisions emerging from the House.

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<sup>25</sup>Stratifying the votes into before and after 1900 subperiods results in highly similar estimates with less precision.

<sup>26</sup>The density estimator is allowed to be discontinuous at 50 percent but nowhere else, despite the existence of bills which require a supermajority vote for passage (e.g., two-thirds approval for constitutional amendments and veto overrides), so 50 percent is not the cutoff for passage for all bills. However, bills requiring a supermajority for passage are rare, and the data do not allow me to determine the cutoff for the given bill. Consequently, I focus on the potential discontinuity at 50 percent, viewing this as being slightly attenuated due to the unobserved supermajority bills.

<sup>27</sup>I use a binsize of  $b = 0.003$  and a bandwidth of  $h = 0.03$ . The automatic procedure would select  $b = 0.0025$  and  $h = 0.114$ .



## VII. Conclusion

This paper describes identification problems encountered in the regression discontinuity design pertaining to manipulation of the running variable and describes a simple test for manipulation. The test involves estimation of the discontinuity in the density function of the running variable at the cutoff. Consistency and asymptotic normality of the log discontinuity in the density at the cutoff was demonstrated theoretically, and inference procedures discussed. The methodology was applied to two distinct settings, one in which manipulation is unexpected and is not detected, and another in which manipulation is expected and demonstrated.

The context of most regression discontinuity applications is such that the treatment assignment rule is public knowledge. I have argued that this will often make it plausible that the agents under study engage in manipulation of the running variable in order to obtain desirable treatment assignments, and I have emphasized that manipulation will often lead to violations of the assumptions necessary for identification.

The standard specification test used currently in regression discontinuity applications is a test for continuity of the conditional expectation of pre-determined characteristics in the running variable at the cutoff. Such tests are a natural and powerful way to assess the plausibility of the identifying assumptions. The density test proposed here complements these methods and is expected to be powerful when manipulation is monotonic, as discussed above. The density test may be particularly important for applications where pre-determined characteristics are not available, or are not relevant to the substantive topic studied.

## Appendix I. Proof of Proposition

Because of the linearity of  $Y_j = \frac{1}{nb} \sum_{i=1}^n \mathbf{1}(g(R_i) = X_j)$ , we have

$$\begin{aligned} \hat{f}^+ &= \frac{S_{n,2}^+ T_{n,0}^+ - S_{n,1}^+ T_{n,1}^+}{S_{n,2}^+ S_{n,0}^+ - S_{n,1}^+ S_{n,1}^+} = \sum_{j=1}^J K(t_j) \mathbf{1}(t_j > 0) \frac{S_{n,2}^+ - S_{n,1}^+ h t_j}{S_{n,2}^+ S_{n,0}^+ - S_{n,1}^+ S_{n,1}^+} Y_j \\ &= \frac{1}{n} \sum_{i=1}^n \sum_{j=1}^J K(t_j) \mathbf{1}(t_j > 0) \frac{S_{n,2}^+ - S_{n,1}^+ h t_j}{S_{n,2}^+ S_{n,0}^+ - S_{n,1}^+ S_{n,1}^+} \frac{1}{b} \mathbf{1}(g(R_i) = X_j) \equiv \frac{1}{n} \sum_{i=1}^n \sum_{j=1}^J Z_{ijn} \equiv \frac{1}{n} \sum_{i=1}^n Z_{in} \end{aligned} \quad (\text{A.1})$$

where  $t_j = (X_j - c)/h$ ,  $S_{n,k}^+ \equiv h^k \sum_{j=1}^J K(t_j) \mathbf{1}(t_j > 0) t_j^k$ , and  $T_{n,k}^+ \equiv h^k \sum_{j=1}^J K(t_j) \mathbf{1}(t_j > 0) t_j^k Y_j$ , and analogously for  $\hat{f}^-$ . The proof proceeds by calculating  $E[\hat{f}^+]$  and  $V[\hat{f}^+]$  and verifying the skewness condition of the Lyapunov central limit theorem (Rao 1965, p. 107), which applies since  $Z_{in}$  is independent of  $Z_{i'n}$  for  $i' \neq i$ . Independence follows since  $Z_{in}$  is just a transformation of  $R_i$  and since  $X_1, X_2, \dots, X_J$  are constants (see footnote 13). By Riemann approximation (see Cheng 1994, Lemma 4, for example), we have  $S_{n,k}^+ = (h^{k+1}/b) S_k^+ + O(h^{k-1}b)$ , where  $S_k^+ = \int_0^\infty t^k K(t) dt$ ,  $k = 0, 1, 2, \dots$ . For the triangle kernel with  $k = 0, 1, 2$ ,  $S_k^+$  is equal to  $\frac{1}{2}$ ,  $\frac{1}{6}$ , and  $\frac{1}{12}$ , respectively. We have

$$\frac{S_{n,2}^+ - S_{n,1}^+ h t_j}{S_{n,2}^+ S_{n,0}^+ - S_{n,1}^+ S_{n,1}^+} = \frac{b}{h} 6(1 - 2t_j) + O\left(\frac{b^2}{h^2}\right) \quad (\text{A.2})$$

Using Taylor and Riemann approximation we have

$$E[\widehat{f}^+] = E[Z_{in}] = \sum_{j=1}^J \frac{b}{h} K(t_j) \mathbf{1}(t_j > 0) 6(1-2t_j) f(c+ht_j) + O\left(\frac{b}{h}\right) + O(b^2) \quad (\text{A.3})$$

$$\begin{aligned} &= \int_0^1 (1-t) 6(1-2t) f(c+ht) dt + O\left(\frac{b}{h}\right) + O(b^2) \\ &= f^+ - h^2 \frac{1}{2} \frac{1}{10} f^{+''} + O(h^3) + O\left(\frac{b}{h}\right) + O(b^2) \end{aligned}$$

$$V[\widehat{f}^+] = \frac{1}{n} V[Z_{in}] = \frac{1}{n} (E[Z_{in}^2] - E^2[Z_{in}]) = \frac{1}{n} \left( \sum_{j=1}^J \sum_{k=1}^J E[Z_{ijn} Z_{ikn}] - E^2[Z_{in}] \right) \quad (\text{A.4})$$

$$\begin{aligned} &= \frac{1}{n} \left( \sum_{j=1}^J \frac{b^2}{h^2} K^2(t_j) \mathbf{1}(t_j > 0) 36(1-2t_j)^2 \frac{1}{b^2} p_j - E^2[Z_{in}] \right) + O\left(\frac{b^2}{nh^2}\right) \\ &= \frac{1}{nh} \left( \int_0^1 (1-t)^2 36(1-2t)^2 f(c+ht) dt - h E^2[Z_{in}] \right) + O\left(\frac{b^2}{nh^2}\right) + O\left(\frac{b}{n}\right) \\ &= \frac{1}{nh} \frac{24}{5} f^+ + O\left(\frac{1}{n}\right) \end{aligned}$$

since  $E[Y_j] = f(X_j) + O(b^2)$ , where the only terms from the double summation which matter are those for which  $j = k$  since the histogram bins are mutually exclusive. For the Lyapunov condition, calculate

$$\begin{aligned} E[|Z_{in} - E[Z_{in}]|^3] &\leq 8E[|Z_{in}|^3] \leq 8E \left[ \sum_{j=1}^J \sum_{k=1}^K \sum_{l=1}^L |Z_{ijn}| \cdot |Z_{ikn}| \cdot |Z_{iln}| \right] \quad (\text{A.5}) \\ &= 8 \sum_{j=1}^J E[|Z_{ijn}|^3] = 8 \frac{1}{h^2} \sum_{j=1}^J \frac{b}{h} K^3(t_j) \mathbf{1}(t_j > 0) 6^3 |1-2t_j|^3 f(c+ht_j) + O\left(\frac{b}{h}\right) \\ &= 8 \frac{1}{h^2} \int_0^1 (1-t)^3 6^3 |1-2t|^3 f(c+ht) dt + O\left(\frac{b}{h}\right) = O\left(\frac{1}{h^2}\right) \end{aligned}$$

Combining the expression for the variance with the skewness bound, we have

$$\frac{\left( \sum_{i=1}^n E[|Z_{in} - E[Z_{in}]|^3] \right)^{1/3}}{\left( \sum_{i=1}^n V[Z_{in}] \right)^{1/2}} \leq \frac{\left( O(n/h^2) \right)^{1/3}}{\left( O(n/h) \right)^{1/2}} = O\left( (nh)^{-1/6} \right) \quad (\text{A.6})$$

so that the Lyapunov condition is satisfied since  $nh \rightarrow \infty$ . Thus, and by symmetry,

$$\sqrt{nh} \left( \widehat{f}^+ - f^+ \right) \xrightarrow{d} N \left( B^+, \frac{24}{5} f^+ \right) \quad \text{and} \quad \sqrt{nh} \left( \widehat{f}^- - f^- \right) \xrightarrow{d} N \left( B^-, \frac{24}{5} f^- \right) \quad (\text{A.7})$$

where  $B^+ = -H \frac{1}{20} f^{+''}$  and  $B^- = -H \frac{1}{20} f^{-''}$ . To strengthen this result to joint asymptotic normality, define  $U_{in} = \lambda^+ Z_{in}^+ + \lambda^- Z_{in}^-$ , where the  $Z_{in}$  from above is redefined to be  $Z_{in}^+$  and  $Z_{in}^-$  denotes the analogous quantity to the left of  $c$ . Observe that  $U_{in}$  is independent of  $U_{i'n}$  for all  $i' \neq i$ . Then we have  $E[U_{in}] = \lambda^+ f^+ + \lambda^- f^- + O(h^2)$  and  $V[U_{in}] = (24/5)(\lambda^+)^2 (f^+/h) + (24/5)(\lambda^-)^2 (f^-/h) + o(1/h)$ , where the latter follows since  $C[Z_{in}^+, Z_{in}^-] = -E[Z_{in}^+] E[Z_{in}^-] = -f^+ f^- + O(h^2)$ . Using the results from above, we have  $E[|U_{in} - E[U_{in}]|^3] \leq 8E[|U_{in}|^3] \leq 8|\lambda^+|^3 E[|Z_{in}^+|^3] + 8|\lambda^-|^3 E[|Z_{in}^-|^3] = O(1/h^2)$  and it is then straightforward to verify the Lyapunov condition as above. Since this holds for every vector  $(\lambda^+, \lambda^-)$ , the

Cramér-Wold device (White 2001, p. 114) implies joint asymptotic normality with a diagonal asymptotic variance matrix. Define  $\tau(f^+, f^-) = \ln f^+ - \ln f^- = \theta$ , note that  $\nabla\tau = \left(\frac{1}{f^+}, \frac{-1}{f^-}\right)'$ , and apply the delta method to conclude

$$\sqrt{nh}(\hat{\theta} - \theta) \xrightarrow{d} N\left(B, \frac{24}{5} \left(\frac{1}{f^+} + \frac{1}{f^-}\right)\right) \quad (\text{A.8})$$

where  $B = \frac{B^+}{f^+} - \frac{B^-}{f^-}$ . ■

## Appendix II. Data

Data on popular elections to the U.S. House of Representatives are taken from ICPSR Study # 7757. These are the same data used by Lee (2001, 2007), but I have engaged in neither the data augmentation nor the cleaning procedures he conducted. Data on roll call votes are taken from <http://www.voteview.com/partycount.htm>, a website maintained by Keith T. Poole of the University of California, San Diego. This same website is the basis for the data on DW-Nominate scores. Finally, data on party control of the House are taken from <http://arts.bev.net/roperldavid/politics/congress.htm>, a website maintained by L. David Roper of the Virginia Polytechnic Institute and State University.

All data and programs are available from the author for a period of 3 years from the date of publication.

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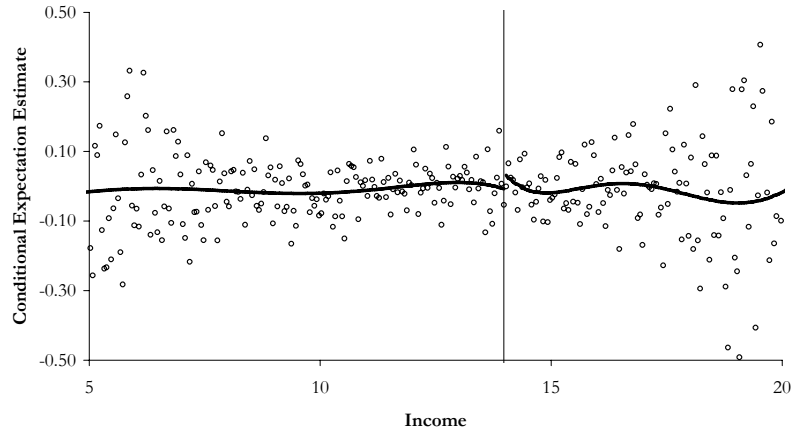
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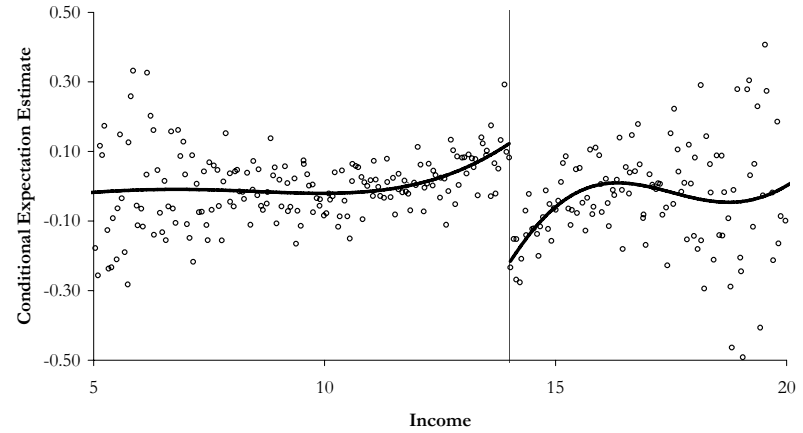
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## Figure 2. Hypothetical Example: Gaming the System with an Income-Tested Job Training Program

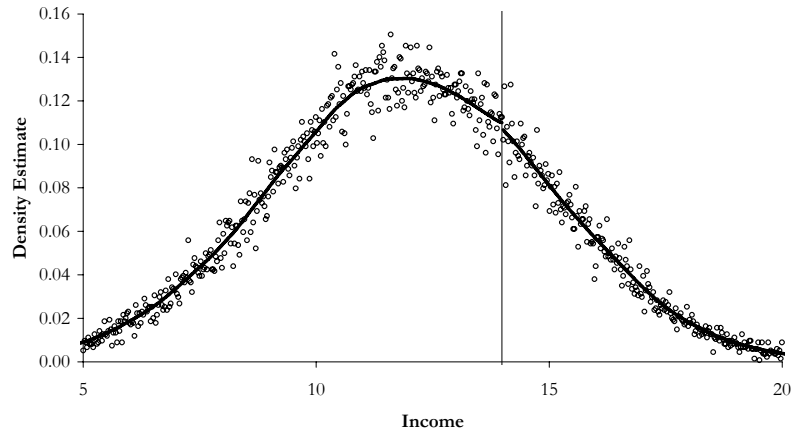
A. Conditional Expectation of Returns to Treatment  
with No Pre-Announcement and No Manipulation



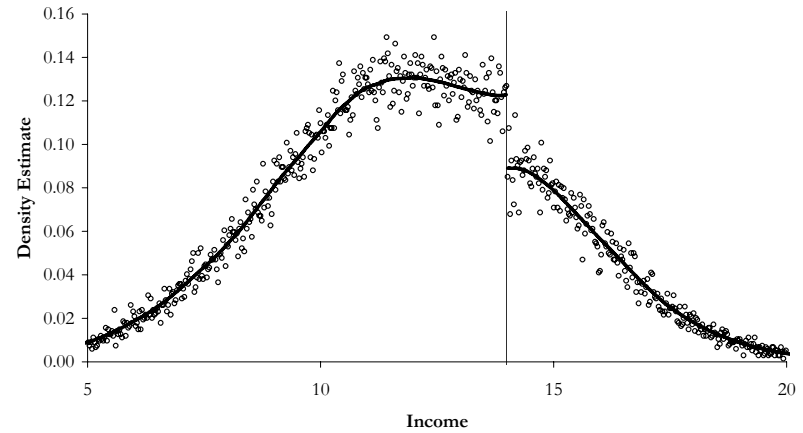
B. Conditional Expectation of Returns to Treatment  
with Pre-Announcement and Manipulation



C. Density of Income  
with No Pre-Announcement and No Manipulation

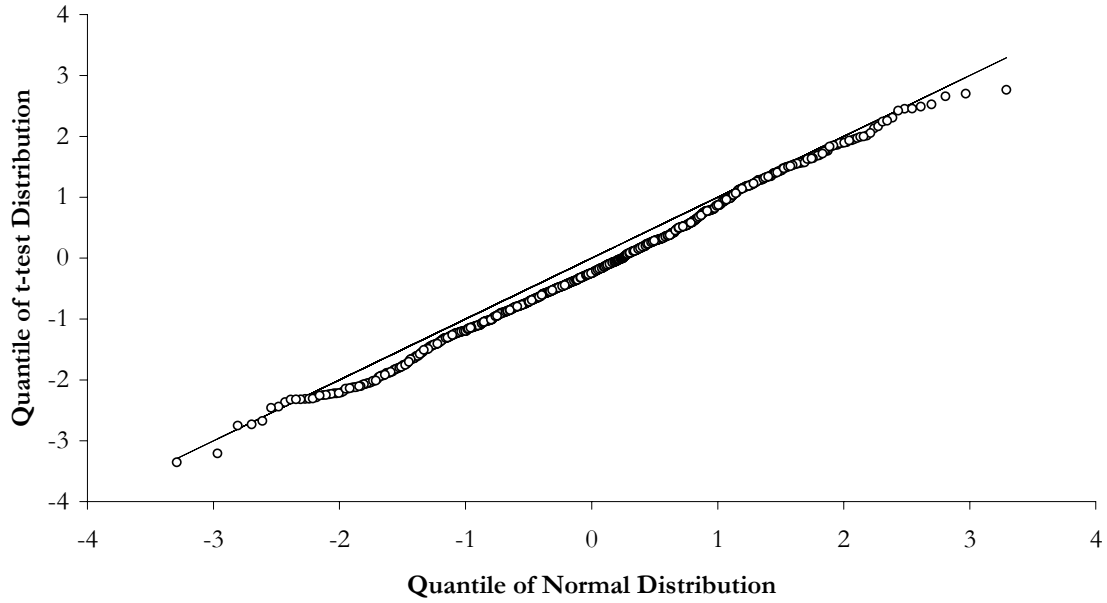


D. Density of Income  
with Pre-Announcement and Manipulation

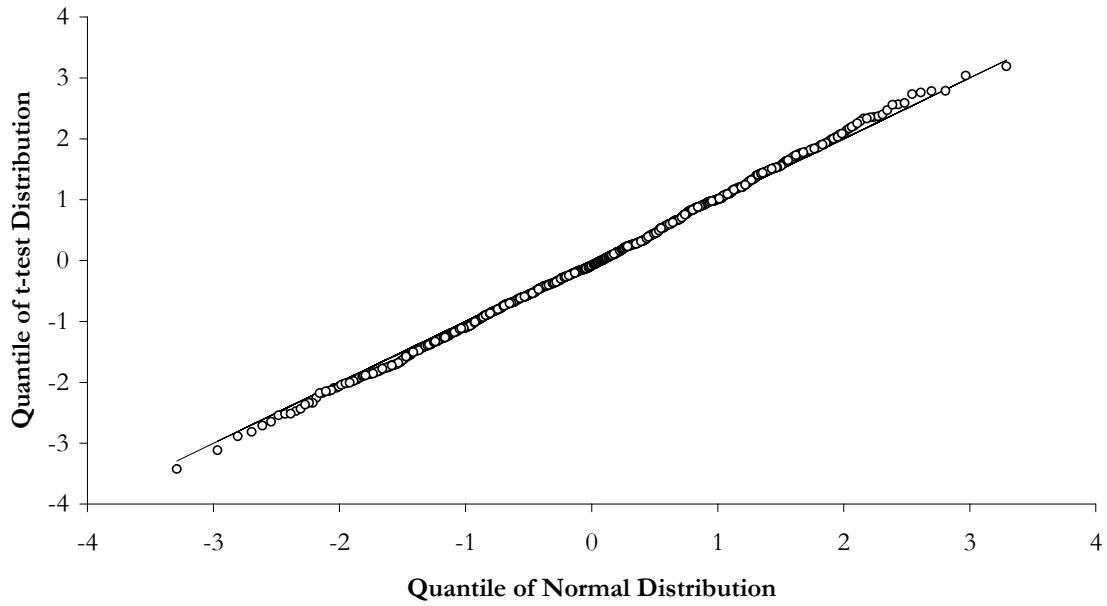


### Figure 3. Quality of Normal Approximation

A. *t*-test Based on Proposition Standard Error,  
No Undersmoothing

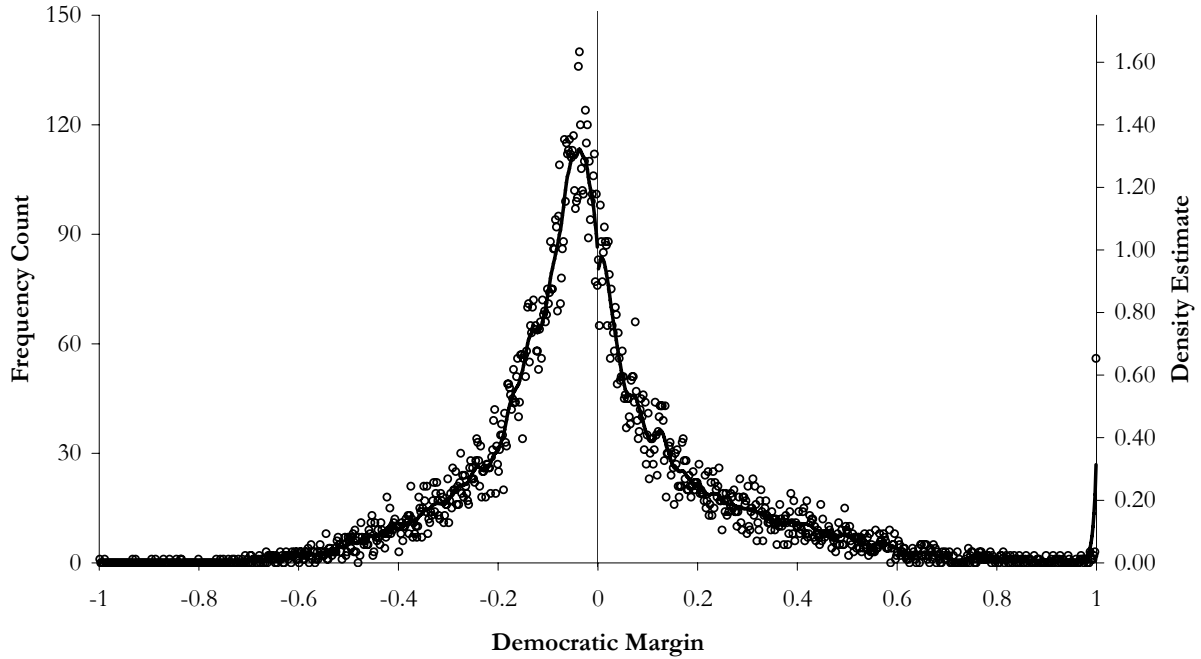


B. *t*-test Based on Proposition Standard Error,  
Undersmoothing

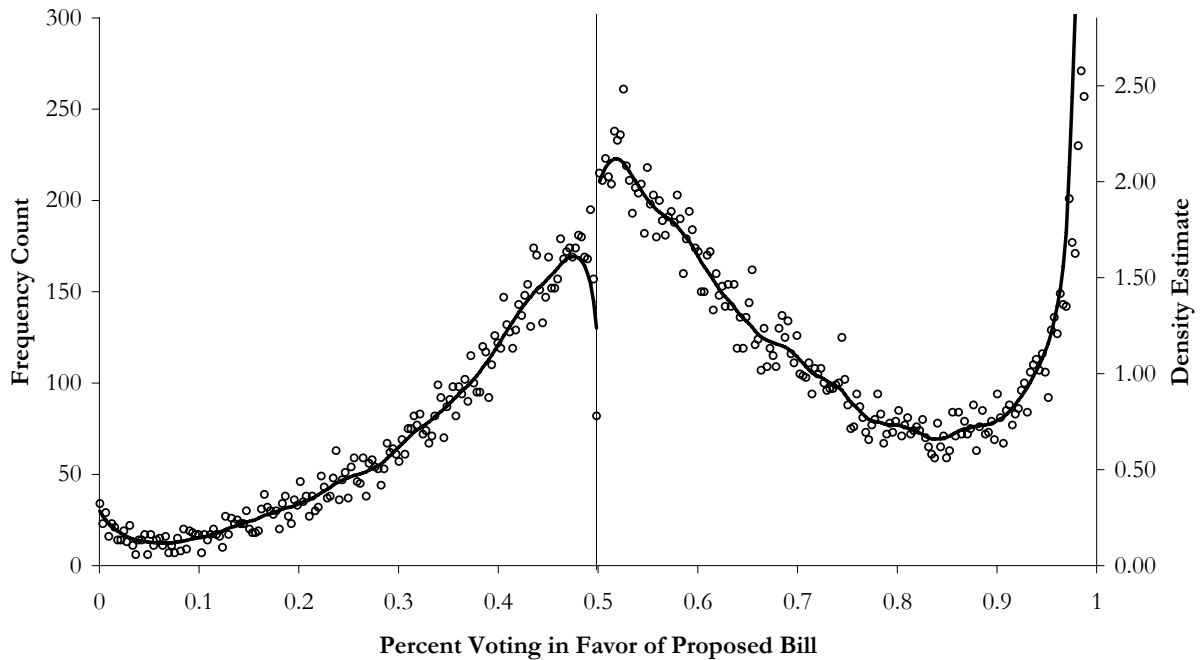




**Figure 4. Democratic Vote Share Relative to Cutoff:  
Popular Elections to the House of Representatives, 1900-1990**



**Figure 5. Percent Voting Yeay:  
Roll Call Votes, U.S. House of Representatives, 1857-2004**



**Table 1. Simulation Results**

<b>Design</b>	<b>Rule for Binsize, Bandwidth</b>	<b>Range of Binsizes (<math>b</math>)</b>	<b>Range of Bandwidths (<math>h</math>)</b>	<b>Estimator</b>		<b>Proposition Standard Error</b>	
				<b>Bias</b>	<b>Std. Dev.</b>	<b>Mean</b>	<b>Size, t-test</b>
I	A. Basic, Basic	[0.027, 0.027]	[1.45, 1.56]	-0.0064	0.0353	0.0345	0.0630
	B. Basic, Half	[0.027, 0.027]	[0.73, 0.78]	-0.0018	0.0513	0.0489	0.0600
	C. Half, Basic	[0.013, 0.013]	[1.45, 1.54]	-0.0063	0.0354	0.0346	0.0640
	D. Twice, Basic	[0.053, 0.054]	[1.46, 1.61]	-0.0066	0.0351	0.0343	0.0600
II	A. Basic, Basic	[0.182, 0.196]	[2.44, 3.45]	-0.0420	0.1800	0.1763	0.0580
	B. Basic, Half	[0.183, 0.196]	[1.22, 1.72]	-0.0059	0.2564	0.2532	0.0430
	C. Half, Basic	[0.091, 0.098]	[2.46, 3.44]	-0.0424	0.1793	0.1757	0.0670
	D. Twice, Basic	[0.366, 0.393]	[2.35, 3.46]	-0.0423	0.1809	0.1775	0.0670
III	A. Basic, Basic	[0.040, 0.040]	[0.851, 1.01]	0.0252	0.1598	0.1484	0.0650
	B. Basic, Half	[0.040, 0.040]	[0.426, 0.506]	0.0011	0.2079	0.2010	0.0560
	C. Half, Basic	[0.020, 0.020]	[0.812, 0.950]	0.0222	0.1608	0.1516	0.0610
	D. Twice, Basic	[0.080, 0.081]	[0.912, 1.11]	0.0307	0.1575	0.1440	0.0690

Notes: Table presents simulation results for 3 different data generating processes and 4 different binsize and bandwidth selection rules. See text for details.

**Table 2. Log Discontinuity Estimates**

	<u>Popular Elections</u>	<u>Roll Call Votes</u>
	-0.060 (0.108)	0.521 (0.079)
N	16,917	35,052

Note: Standard errors in parentheses. See text for details.