Figure 1

Personal Saving and Saving Incentive Contributions as a Percentage of GDP, 1980-1995



Sources: National Income and Product Accounts and the references in footnote 1.

Figure 5a. Private Pension Contributions





Figure 6b. Ratio of Private and Total Pension Contributions to Wage and Salary Earnings

Effects on contributions (unconditional)



		Married Filing Jointly	Head of Household	Single and others	
Credit Rate	Equivalent				
	Match Rate	AGI range	AGI range	AGI range	
t	t/(1-t)				
50%	100%	\$0-\$30,000	\$0-\$22,500	\$0-\$15,000	
20%	25%	\$30,001-\$32,500	\$22,501-\$24,375	\$15,001-\$16,250	
10%	11.1%	\$32,501-\$50,000	\$24,376-\$37,500	\$16,251-\$25,000	
0%	0%	\$50,001+	\$37,501+	\$25,001+	

Saver's credit is a non-refundable federal income tax credit proportional to the sum of IRAs and 401(k)s contributions up to 2,000 of contributions (per spouse for married) AGI = gross income - 401k - Traditional IRA



Source: Duflo et al. (2006)

Effects of Credit vs Match on X-IRA Take-up



Automatic enrollment effect

Automatic enrollment dramatically increases participation.



401(k) participation by tenure at firm: Company B

Automatic enrollment effect

Employees enrolled under automatic enrollment cluster at the default contribution rate.



Distribution of contribution rates: Company B

Active decision effect on participation 401(k) participation increases substantially when employees are not allowed to be passive about savings.

100% Fraction of employees ever 80% participated 60% 40% 20% 0% 12 6 18 24 30 36 42 54 0 48 Tenure at company (months) - Active decision cohort - Standard enrollment cohort

401(k) participation by tenure: Company E

Employer match threshold and contribution rates Changing the match threshold caused employees to slowly move from the old threshold to the new threshold.



The Flypaper Effect in Individual Investor Asset Allocation (Choi, Laibson, Madrian 2007)

Studied a firm that used several different match systems in their 401(k) plan.

I'll discuss two of those regimes today:

Match allocated to employer stock and workers can reallocate

• Call this "default" case (default is employer stock)

<u>Match</u> allocated to an asset actively chosen by workers; workers *required* to make an active designation.

• Call this "no default" case (workers must choose)

Economically, these two systems are identical. They both allow workers to do whatever the worker wants.

Consequences of the two regimes

	Balances in employer stock		
	Default ES	No Default	
Own Balance in Employer Stock	24%	20%	
Matching Balance in Employer Stock	94%	27%	
Total Balance in Employer Stock	56%	22%	

Cash Distributions

What happens to savings plan balances when employees leave their jobs?

- Employees can request a cash distribution or roll balances over into another account
 - Balances >\$5000: default leaves balances with former employer
 - Balances <\$5000: default distributes balances as cash transfer
- Vast majority of employees accept default (Choi et al. 2002, 2004a and 2004b)
- When employees receive small cash distributions, balances typically consumed (Poterba, Venti and Wise 1998)

Post-Retirement Distributions

- Social Security
 - Joint and survivor annuity (reduced benefits)
- Defined benefit pension
 - Annuity
 - Lump sum payout if offered
- Defined contribution savings plan
 - Lump sum payout
 - Annuity if offered

Defined Benefit Pension Annuitization

- Annuity income and economic welfare of the elderly
 - Social Security replacement rate relatively low on average
 - 17% of women fall into poverty after the death of their spouse (Holden and Zick 2000)
- For married individuals, three distinct annuitization regimes
 - Pre-1974: no regulation
 - ERISA I (1974): default joint-and-survivor annuity with option to opt-out
 - ERISA II (1984 amendment): default joint-and-survivor annuity, opting out required notarized permission of spouse

Impacts of Government Policies on Savings for Active vs. Passive Savers

	Automatic C	ontribution	Price Subsidy		
	Raises Pension Contribs. M+P?	Raises Total Savings M+P+S?	Raises Pension Contribs. M+P?	Raises Total Savings M+P+S?	
Active Savers	No	No	Yes	Uncertain	
Passive Savers	Yes	Uncertain	No	No	
Data	Yes	Yes	Yes	Νο	

Event Study around Switches to Firm with >3% Increase in Employer Pension Rate Individuals with Positive Pension Contributions or Savings Prior to Switch



Event Study around Switches to Firm with >3% Increase in Employer Pension Rate Individuals with Positive Pension Contributions or Savings Prior to Switch



Fraction at Corner around Switches to Firm with >3% Increase in Employer Pension Rate



Fraction at Corner around Switches to Firm with >3% Increase in Employer Pension Rate



Mandated Savings (M) Around Eligibility Threshold in 1998



Source: Chetty et al. QJE'14

Effect on Mandate on Private Savings: Threshold Approach



Subsidy for Capital Pensions in 1999



Impact of Subsidy Reduction On Individual Capital Pension Contribs.



Impact of Capital Pension Subsidy Reduction On Annuity Pension Contributions



Impact of Capital Pension Subsidy Reduction On Total Pension Contributions



Change in Total Pension Contributions Post-Reform (1999-2001) minus Pre-Reform (1996-1998)





Change in Taxable Savings (DKr)

Source: Chetty et al. QJE'14

Income Relative to Top Tax Cutoff (DKr)

Effects of match rates on X-IRA participation



	0%	20%	50%	20% -	50% -	50% -
	match	match	match	0%	20%	0%
Opened an X-IRA (%)	2.90	7.72	13.98	4.82	6.26	11.07
	(0.24)	(0.40)	(0.50)	(0.46)	(0.65)	(0.56)
Amount contributed (\$)	\$22	\$85	\$155	\$63	\$70	\$133
(unconditional)	(3)	(6)	(7)	(7)	(10)	(8)
Amount contributed (\$)	\$765	\$1,102	\$1,108	\$337	\$6	\$343
(conditional)	(84)	(55)	(34)	(102)	(62)	(85)
Amount contributed+match	\$22	\$99	\$222	\$77	\$124	\$200
(unconditional)	(3)	(7)	(10)	(7)	(12)	(11)
Amount contributed+match (conditional)	\$765	\$1,280	\$1,591	\$515	\$310	\$826
	(84)	(60)	(44)	(109)	(74)	(103)

Table 2: Effects of the experiment on X-IRA behavior

Figure 1B



20% Match

50% Match

Source: Duflo et al. QJE'06

Withdrawal activity: fraction contributors after 3 months



Impact of 1999 Capital Pension Subsidy Reduction On Capital Pension Contribs.



Impact of Capital Pension Subsidy Reduction On Total Pension Contributions







Change in Total Pension Contributions Post-Reform (1999-2001) minus Pre-Reform (1996-1998)



Source: Chetty et al. QJE'14



Source: Chetty et al. QJE'14

Income Relative to Top Tax Cutoff (DKr)



Source: Chetty et al. QJE'14

Crowd-Out Estimates

- Consider impacts of a DKR 1000 increase in pre-tax income
 - DKR 10.0 less contributed to retirement accounts when subsidy fell
 - MTR of $60\% \rightarrow$ disposable income rises by $0.4 \times 10.0 =$ **DKR 4.0**
 - DKR 3.92 of this is deposited in taxable savings
 - DKR 0.08 is consumed \rightarrow net saving falls by DKR 0.08
- → 98% of the increase in pension contributions due to subsidies is financed by offsetting reductions in savings in taxable accounts
- Based on this estimate, we calculate that each DKr 1 of tax expenditure on subsidies raises total saving by less than 1 cent

Source: Chetty et al. QJE'14

Heterogeneity in Response to Capital Pension Subsidy by Wealth/Income Ratio



Source: Chetty et al. QJE'14

Capital Pensions vs. Income in 1996



Source: Chetty et al. QJE'14

Change in Marginal Propensity to Save in Annuity vs. Capital Accounts Source: Chetty et al. QJE'14 at Top Tax Cutoff by Year





Shifting from Retirement to Taxable Savings

- Use change in capital pension subsidy as an instrument for *total* pension contributions
 - \$1 reduction in capital pensions → 45 cent reduction in total pensions
 - Does this 45 cents go into consumption or saving in taxable accounts?





Change in Marginal Propensity to Save in Retirement

Source: Chetty et **Estimates of Crowd-out Induced by Subsidy Change** Based on Changes in Marginal Propensity to Save

	Annuity Contrib. (1)	Total Pension Contrib. (2)	Taxable Saving (3)	Trimmed Taxable Saving (4)	Taxable Saving Threshold (5)
Capital Pension Contrib.	-0.471 (0.056)	0.529 (0.056)			
Total Pension Contrib.			-1.200 (0.588)	-0.984 (0.267)	-0.994 (0.215)
No. of Obs.	7,026,187	7,026,187	7,026,187	7,026,187	7,026,187